Debt Policy of the City and County of San Francisco Controller's Office of Public Finance

Last Update: December 2024

Table of Contents

Scope and Application	2
Mission of the Office of Public Finance	
Independent Citizen Oversight - GO Bond Oversight Committee	∠
Disclosure Policies and Procedures – Disclosure Practices Working Group	
Types and Purposes of Debt	∠
Debt Approval Procedures	8
Debt Limitations	
Methods of Sale	12
Debt Structuring Practices.	14
Permitted Investments	
External Consultants	19
Counterparty and Fiduciary Relationships	19
Post Issuance Arbitrage Rebate Tax Compliance	
	Independent Citizen Oversight - GO Bond Oversight Committee

Appendix I - Municipal Finance Disclosure Policies and Procedures Appendix II - Use of Proceeds Designated Bonds

Table of Acronyms

AD – Assessment District

ACFR – Annual Comprehensive Financial Report

BANs – Bond Anticipation Notes

CDIAC - California Debt and Investment Advisory Commission

CFD – Community Facilities District

CGOBOC – Citizens' General Obligation Bond Oversight Committee

COPs – Certificates of Participation

CPC – Capital Planning Committee/Program

DPWG – Disclosure Practices Working Group

EMMA – Electronic Municipal Marketplace Access

GANs – Grant Anticipation Notes

GIC – Guaranteed Investment Contract

GOs – General Obligation Bonds

IAs – Investment Agreements

IBA – Independent Budget Analyst

IFD – Infrastructure Financing District

LRBs – Lease Revenue Bonds

MA – Municipal Advisor

MOHCD – Mayor's Office of Housing and Community Development

MSRB – Municipal Securities Rulemaking Board

NRSRO – Nationally Recognized Statistical Rating Organization

OPF – Controller's Office of Public Finance

RFP/RFQ – Request for Proposal/Request for Qualifications

SEC – Securities Exchange Commission

SIFMA – Securities Industry and Financial Markets Association

TIC – True Interest Cost

TRANs – Tax and Revenue Anticipation Notes

I. Scope and Application

This Debt Policy ("Policy") establishes policies and procedures for financings managed by the Controller's Office of Public Finance ("OPF") and the Finance Corporation of the City and County of San Francisco ("Finance Corporation"), and pertains to obligations payable from the General Fund of the City and County of San Francisco ("City") and such other obligations that are managed by OPF. This Policy is intended to establish debt policy objectives, improve the quality of decision-making processes, support strong internal controls, establish appropriate debt structures and demonstrate a commitment to best practices in municipal debt planning, issuance and management.

This Policy is intended to guide OPF in the issuance and management of bonds and other obligations. This Policy does not apply to other departments or enterprises of the City, including the Airport Commission, the Mayor's Office of Housing and Community Development, the Municipal Transportation Agency, the Port Commission, or the Public Utilities Commission.

This Policy governs the issuance and management of all bonds and other forms of indebtedness of the City, together with any credit, liquidity or other security instruments and agreements that may be executed in connection with the issuance of bonds and other forms of indebtedness ("Bonds"). The Board of Supervisors may, in its sole discretion, approve Bonds that deviate from this Policy. Notwithstanding anything in this Policy to the contrary, the failure of the City to comply with any provision of this Policy shall not affect the authorization, validity or enforceability of any Bonds or other forms of indebtedness that are otherwise issued in accordance with law.

This Policy, and any subsequent amendments thereto, will be filed with OPF and made accessible at the City's website. Copies of this Policy will be distributed to the City Controller, the Treasurer, the Mayor's Budget Director, the President of the Board of Supervisors, the Chair of the Budget and Finance Committee of the Board of Supervisors, the Clerk of the Board of Supervisors and the Budget and Legislative Analyst to the Board of Supervisors.

II. Mission of the Office of Public Finance

The City utilizes long term debt issuances to finance capital assets with long useful lives and seeks to finance such assets at the lowest achievable financing costs. OPF's mission is to plan, structure and manage debt financings on behalf of the City to support the City's capital planning goals and objectives, including the acquisition and/or construction of capital projects and capital equipment that produce social and economic benefit to the City and its residents at a low cost of capital while managing market and credit risk with appropriate bond structures and internal controls.

Debt Management Objectives

- Maintain efficient access to capital markets through prudent debt management policies and practices.
- Maintain moderate debt and debt service levels with effective long-term strategic planning and coordination with City departments.
- Finance significant capital projects or improvements through long-term debt financing and, if cost effective, alternate financing mechanisms such as public/private partnerships.
- Support strong internal controls implemented by the Controller.
- Structure long-term financings to minimize transaction specific risk and total debt portfolio risk to the City.
- Maintain the highest practical credit ratings to ensure efficient access to capital markets at the lowest prevailing interest rates.
- Maintain good investor relationships through the timely dissemination of material financial information.
- Provide support for independent bond oversight committees.

• Maintain user friendly and publicly accessible electronic portal for the timely dissemination of material information concerning the financial condition of the City.

III. Independent Citizen Oversight – General Obligation Bond Oversight Committee

Pursuant to Proposition F (adopted by the voters on November 2, 2002, and codified under the Administrative Code Chapter 5, Article IV), the Citizens' General Obligation Bond Oversight Committee ("Committee") provides oversight to ensure that general obligation bond proceeds are expended in accordance with the applicable ballot measure and/or authorizing legislation, and in addition, ensures that such proceeds are not used for City administrative salaries or other operating expenses. On November 4, 2003, the voters approved Proposition C, which authorized the Committee to serve as an independent Citizens Audit Review Board to advise the Controller/City Services Auditor regarding complaints of wrongdoing and waste received through the City's whistleblower complaint programs. OPF will work closely with the Committee to ensure that the Committee receives timely reports as requested, and will adopt such policy recommendations, as the Committee shall make from time to time.

IV. Disclosure Policies and Procedures – Disclosure Practices Working Group

OPF will ensure that written disclosure policies and procedures are adopted and implemented to ensure City compliance with its disclosure obligations under federal securities laws. The implementation of such policies and procedures is facilitated by a Disclosure Practices Working Group ("DPWG"), as further described in Appendix I. One or more Deputy City Attorney specializing in municipal finance transactions, together with the City's outside disclosure counsel will serve as advisors to the DPWG. The DPWG will meet as frequently as necessary to discuss and review the City's disclosure practices and policies. The City's Disclosure Policies and Procedures are attached hereto as Appendix I, which should be read in conjunction with this Policy.

V. Types and Purposes of Debt

A. Long Term Debt

Long term debt (debt with a term to maturity of greater than 5 years) will be issued to finance the acquisition, preservation, and/or construction of long-lived capital improvements (i.e. assets having a useful life greater than 5 years). Long-term debt financing shall not be used to fund operating costs or operating deficits of the City. The principal types of debt instruments used by OPF to finance long-term capital projects are general obligation bonds ("GOs"), lease revenue bonds ("LRBs"), certificates of participation ("COPs"), special tax bonds, tax increment bonds and capital leases. Such instruments may be refunded by the issuance of refunding obligations for economic savings and/or restructuring considerations.

- 1. <u>General Obligation Bonds</u>: GOs will be used to finance or refinance the acquisition, improvement, and/or construction of real property or real property improvements. Such facilities include but are not limited to libraries, hospitals, parks, public safety facilities, cultural, affordable housing, and educational facilities. GOs will be used to finance facilities or projects that benefit the public at large, or that achieve a particular public safety or social objective for City residents.
- 2. <u>Lease Revenue Bonds</u>: LRBs will be used to finance the acquisition, improvement, and/or construction of real property; the acquisition of capital equipment; and other capital projects that either (1) have an identified budgetary revenue stream for repayment (e.g. specified fees, tax receipts, etc.); (2) generate project revenue but rely on a broader pledge of General Fund revenues to reduce borrowing costs (e.g. parking garages); or (3) finance the acquisition and installation of equipment for the City's general governmental purposes.
- 3. <u>Certificates of Participation</u>: COPs will be used for the acquisition or improvement of existing facilities and/or construction of new facilities that result in immediate or future savings in lease payments currently made or to be made by the City's General Fund. For example, COPs may be used to provide funds to execute a lease purchase option for a facility whereby future savings accrue to the General Fund during the period for which the COPs and the lease would be outstanding. COPs also are appropriate for projects which will be matched with grant and other additional moneys, reduce operating costs to the City, address critical and urgent seismic and other public safety hazards for which no other sources are practically available, or provide for the delivery of services mandated by law.
- 4. <u>Capital Leases</u>: Capital equipment and personal property of a City department may be eligible for capital lease financing. Eligible equipment must have a per unit cost of at least \$100,000 unless it is an integral part of a system (such as a computer network) where the aggregate of the various components must total at least \$100,000. The useful life of the item must be in excess of three years and at least 120% of the financing and refinancing term.
- 5. <u>Refunding Obligations</u>: Refunding bonds will be issued typically to achieve debt service savings for the City, although other non-economic factors may support the issuance of such obligations. Pursuant to section Charter section 9.109 and section 43.8.4(b) of the City's Administrative Code, the Board of Supervisors will establish by resolution the minimum savings to be generated by the issuance of such refunding.

Absent any significant non-economic factors, it is the policy of the City that a refunding should produce minimum debt service savings of at least 3% of the par

value of the refunded bonds on a net present value basis, using the refunding issue's True Interest Cost ("TIC")¹ as the discount rate.

- 6. <u>Special Limited Obligations</u>: Special limited obligations are issued by the City, or by a joint powers authority on behalf of the City, to make proceeds available to finance the acquisition, construction, and/or improvement of capital assets and/or environmentally sustainable projects. The obligations represent special limited obligations of the City, or the joint powers authority.
 - i. Mello-Roos community facilities districts ("CFDs"), other special tax districts, and assessment districts ("ADs") (together "Land Secured Districts") provide methods to assist in the financing of public benefits, infrastructure and community facilities. The creation of Land Secured Districts may facilitate improvements to tangible or real property providing public benefits in connection with new development in the City.
 - ii. Infrastructure financing districts ("IFDs") may be formed for the purpose of financing public improvements to any real or other tangible property of localized significance. IFDs may be used where diversions of taxes from the general fund are offset by longer-term development benefits.

OPF will work with elected officials and policymakers to ensure that appropriate goals and policies are maintained concerning the use of special limited obligations, including, but not limited to, the City's Local Goals & Policies for CFDs and the Guidelines for the Establishment and Use of Infrastructure Financing Districts, as appropriate.

B. Short Term Debt

Short-term debt (debt with a term to maturity of less than five years) may be issued to either 1) provide funds to finance operating fiscal year cash flow deficits; or 2) to acquire equipment and/or vehicles; or 3) to provide interim 'as needed' financing for long-lived capital projects, such short term obligations to be refunded by long-term debt financing described above.

1. <u>Tax and Revenue Anticipation Notes</u>: Tax and Revenue Anticipation Notes ("TRANs") may be used to fund operating cash flow deficits in a fiscal year. TRANs proceeds may be used and expended for any purpose, including current operating expenses, capital expenditure, repayment of indebtedness and investment and reinvestment. TRAN proceeds will be invested in accordance with federal tax law to minimize net interest costs.

¹ A measure of the interest cost of an issue that accounts for the time value of money. The TIC is the annual discount rate (yield) which, when used to discount all debt service payments to the date of issuance, results in the aggregate present value of such debt service payments being equal to the original purchase price of the issue.

2. <u>Commercial Paper</u>: The City may establish a commercial paper program ("Commercial Paper Program") for the purpose of providing interim funds to finance the acquisition, construction, and rehabilitation of capital improvements and the financing of vehicles and equipment. The Commercial Paper Program will be utilized to provide interim financing for projects, subject to the conditions that the projects and interim project financing will have prior approval from CPC, the Board of Supervisors and Mayor.

The Director of Public Finance shall provide a written report to the Board of Supervisors twelve months following the initial issuance of commercial paper notes and annually thereafter through the final maturity of the last commercial paper note outstanding describing the notes issued since the date of the last report; summarizing average cost of funds, the status of projects currently financed with commercial paper; and identifying any long term obligation to refund commercial paper notes.

3. <u>Bond or Grant Anticipation Notes</u>: Pursuant to Chapter 43, Article XI of the City's Administrative Code, the City may issue bond or grant anticipation notes ("BANs/GANs") in anticipation of the issuance of general obligation bonds or other forms of indebtedness, or in anticipation of the receipt of grant funds. The BANs/GANs will have a final maturity within a period not to exceed five years of its issuance date, may be sold at a discount not to exceed 5%, and any renewal or refunding of BANs/GANs will be payable solely from the proceeds of the sale of bonds or receipt of grant funds, as appropriate.

C. Conduit Financings

From time to time, the City issues bond on behalf of local non-profit entities to assist them with the construction and/or acquisition of capital improvements. Bonds are issued by the City, and the proceeds are made available to a non-City conduit borrower in furtherance of a public purpose. Financing proceeds may be loaned to the conduit borrower (e.g., a private school) pursuant to a loan agreement between the City and the conduit borrower. The conduit borrower is responsible for the repayment obligations. No funds of the City will be pledged to or made available for the repayment of any conduit bonds.

- 1. <u>Affordable Housing Nonprofits</u>: The Mayor's Office of Housing and Community Development ("MOHCD"), on behalf of the City, will serve as a conduit issuer and administrator for affordable housing nonprofits given the City's significant interest in maintaining affordable housing in the City. MOHCD will manage all affordable housing conduit issuances, as applicable, pursuant to its own policies.
- 2. <u>Other Private Parties Conduit Financings</u>: The City will not generally serve as a conduit issuer for private parties given the lack of resources, lack of authority to oversee such transactions, and availability to private parties of State and other conduit issuers.

D. Other Obligations

There may be special circumstances when other forms of financing are appropriately utilized by the City. OPF will evaluate such proposed transactions on a case-by-case basis. Such other forms include, but are not limited to, pension obligation bonds, Teeter (Property Tax) financings, long-term concession agreements, non-enterprise revenue bonds, and judgment or settlement obligation bonds.

VI. Debt Approval Procedures

A. Approval by Capital Planning Committee

Pursuant to the City's Administrative Code, Section 3.20 et. seq., all long-term financings for proposed capital improvements shall be reviewed and approved by the City's Capital Planning Committee ("CPC") prior to being presented to the Board for approval. For purposes of this paragraph, the term "long-term financing" means any financing that creates a repayment obligation beyond one fiscal year.

The CPC consists of the City Administrator as chair, the President of the Board, the Mayor's Budget Director, the Controller, the City Planning Director, the Director of Public Works, the Airport Director, the Executive Director of the Municipal Transportation Agency, the General Manager of the Public Utilities System, the General Manager of the Recreation and Parks Department, and the Executive Director of the Port of San Francisco. Proposed long-term financings are subject to the following:

- 1. <u>Board of Supervisors</u>: The Board of Supervisors shall not place on the ballot or authorize the issuance of any long-term financing until the CPC completes its review of the proposed project and project financing and submits its recommendation to the Board of Supervisors.
- 2. <u>Form of Proposal</u>: Each proposal shall be in form and substance satisfactory to the CPC and shall be accompanied by descriptive financial, architectural, and/or engineering data, and all other pertinent material in sufficiently complete detail to permit the CPC to review all aspects of the proposal.
- 3. <u>Capital Expenditure Plan</u>: The CPC shall submit a written report to the Mayor and the Board of Supervisors analyzing the feasibility, cost, and priority of each proposal relative to the City's capital expenditure plan.

B. Approval by the Board of Supervisors

All long-term financing transactions shall be adopted by ordinance or resolution (as appropriate) of the Board of Supervisors and approved by the Mayor. Bonds with prior approval for issuance by the voters will not be issued until the plan of finance has been reviewed by CPC, and approved by the Board of Supervisors.

- 1. <u>General Obligation Bonds</u>: Pursuant to the State Constitution, the California Government Code and the City's Administrative Code, the Board of Supervisors shall hold a minimum of two public hearings prior to placing a GO bond measure on the ballot. In accordance with the State constitution, GOs must be approved by 2/3rds vote of the City electorate voting on the measure. Prior to any issuance of any new money, refunding general obligation bonds, or general obligation BANs, the Board of Supervisors shall approve by majority vote, a resolution authorizing such issuance.
- 2. <u>Lease Revenue Bonds</u>: The Board of Supervisors shall hold a minimum of one public hearing to place a LRB measure on the ballot. In accordance with Section 9.018 of the City Charter, LRBs must be approved by majority vote. Subsequent to successful passage and prior to any issuance of new money, refunding lease revenue bonds, or commercial paper notes refinanced with lease revenue bonds, the Board of Supervisors shall approve by majority vote, a resolution authorizing such issuance.
- 3. <u>Certificates of Participation</u>: In accordance with Article IX of the City Charter, COPs may consist of lease financing agreements between the City and a for-profit lessor. All issuances of COPs shall be authorized by resolution or ordinance of the Board of Supervisors by majority vote and then, if necessary, validated as described in Section C below. COPs are not required to be approved by the electorate.
- 4. <u>Capital Leases</u>: Pursuant to Section 9.118 of the City Charter, all capital leases financing capital equipment with a term exceeding 10 years and requiring anticipated expenditures by the City exceeding \$10,000,000 shall be authorized by resolution of the Board of Supervisors by majority vote.
- 5. <u>Refunding Obligations</u>: Pursuant to Section 9.109 of the Charter, the Board of Supervisors is authorized to provide for the issuance of Bonds for the purpose of refunding any GO bond, lease revenue bond or COPs. No voter approval is required for the authorization, issuance and sale of refunding obligations which result in net present value savings to the City, as provided by Ordinance.
- 6. <u>Special Limited Obligations</u>: All issuances of special limited obligations shall be authorized by resolution of the Board of Supervisors by majority vote and then, if necessary, validated as described in Section C below. Mello-Roos debt requires a two-thirds approval while assessment debt is subject to Proposition 218's "simple majority" approval provisions. Certain tax increment bonds may require additional approval from the Enhanced Infrastructure Financing District Public Financing Authority No.1.

OPF will work with the Board's Independent Budget Analyst ("IBA") in its preparation of analysis of any proposed financing. OPF will promptly provide information to the IBA as it

may request to complete its analysis. OPF will adopt such recommendations of the Independent Budget Analyst as approved by the Board of Supervisors.

C. Validation

Upon the advice of the City Attorney (in consultation with bond counsel), OPF may seek a judicial validation of a financing as provided under Section 860 of the Civil Code. Validation may be required because of the novelty of the financing or because of ambiguity surrounding the legal basis of the law authorizing the bonds. Validation proceedings will be adjudicated in the San Francisco Superior Court, and if unchallenged take approximately 120 to 150 days.

- 1. A validation action is a procedure under California law (Civil Code 860 *et seq.*) which allows an issuer to have the legality of a bond financing approved, including any issue regarding constitutionality of the bond issue, and accelerates any statute of limitations. Notice of the lawsuit is given by publication in the newspaper and by posting public notices. If no interested person comes forward and challenges the financing, a default judgment is given, binding all parties who may desire to challenge the financing. Once the court issues a judgment, and the 30-day appeal period expires, the financing cannot later be challenged in court.
- 2. No offering statement related to any financing subject to validation will be circulated prior to the conclusion of the 30-day appeal period.

VII. Debt Limitations

The Director of Public Finance shall determine whether proposed debt transactions comply with the debt limitations prescribed by the Policy. Proposed debt transactions that meet the limitations of the Policy will be subject to approval by resolution or ordinance of the Board of Supervisors and by the Mayor in accordance with State law, the City Charter and the City Administrative Code.

In the event the Director of Public Finance and the Controller determine any proposed debt transaction exceeds limits established hereunder, the Board of Supervisors may approve such transaction, subject to limits established by the City Charter. The Director of Public Finance shall indicate prominently to the Board of Supervisors that such transactions exceeds the limits established by the Policy, and provide a rationale for waiving such limits.

A. General Obligation Bonds

Pursuant to Section 9.106 of the City Charter, outstanding general obligation bonded indebtedness shall not exceed three percent (3%) of the assessed valuation of taxable property within the boundaries of the City.

As part of the City's adoption of its 10-year Capital Plan (adopted every 2 years), the Board

of Supervisors has adopted a policy to maintain the property tax rate for City general obligation bond indebtedness at or below 2006 levels ("2006 Tax Rate Level Policy"). This policy requires the Office of Public Finance to schedule the issuance of new general obligation bond indebtedness as assessed values increase and/or when prior general obligation bonded indebtedness is paid off. The 2006 Tax Rate Policy can be amended at any time by the Board of Supervisors, in its discretion. However, nothing in the 2006 Tax Rate Policy shall be read to invalidate the City's obligation to levy ad valorem taxes for general obligation bonds as and when such payments become due and payable.

1. <u>Forward Debt Capacity</u>: OPF will maintain a 10-year forward debt capacity schedule that incorporates assumptions of growth in assessed valuation and reasonable estimates of new debt issuance and retirement. Such schedule shall be available to any interested parties in connection with the review of any GO bond measure or issuance of new GO bonds.

Bond Accountability Reports: Pursuant to Administrative Code Chapter 2 Article VIII (Section 2.70 et seq.), each department requesting sale of a series of voter-approved GO bonds shall file a Bond Accountability Report 60 days prior to the approval by the Board of Supervisors of the sale of the bonds, and within sixty (60) days after the date of all such appropriated bond proceeds have been expended. The Report shall detail original and current budget expenditure information for each project line item identified in any previous report. The Bond Accountability Report shall be filed with the Clerk of the Board of Supervisors, City Controller, City Treasurer, Director of the Office of Public Finance, Budget and Legislative Analyst of the Board of Supervisors with a copy to the Chair of the Citizens' General Obligation Bond Oversight Committee. The obligation to file such report is the responsibility of the requesting department. The Board of Supervisors may waive the 60-day deadline for a bond accountability report by resolution.

B. Certificates of Participation and Other Long Term Obligations

It is the policy of the City to identify specific revenue sources within the General Fund (e.g. transient occupancy taxes, tobacco settlement receipts, etc.) as internal repayment sources for COPs, and to ensure prudent repayment schedules are placed on the General Fund.

It is the policy of the City to maintain the percentage of the General Fund spent on General Fund secured debt service at or below 3.25% of General Fund discretionary revenues. Stated differently, if the 3.25% limitation is reached, then COPs and other lease financing debt will only be used as funding sources for capital projects when existing debt is retired and/or the City's aggregate General Fund discretionary revenues grow.

C. Capital Equipment

It is the policy of the City that the outstanding aggregate principal amount of lease revenue bonds financing capital equipment may not exceed \$20.0 million, such amount increasing by

five percent each fiscal year starting fiscal year 1991. OPF will monitor lease revenue bonds outstanding financing capital equipment to ensure sufficient borrowing capacity.

VIII. Methods of Sale

There are three principal methods for the initial sale of Bonds: (i) competitive, (ii) negotiated, and (iii) private placement. The City shall utilize the method of sale that (a) is reasonably expected to produce the most advantageous debt service cost with respect to the Bonds, and (b) provides the City with the flexibility necessary or desirable in connection with the structuring, timing or terms of such sale.

Except as provided in Section B, the City's GO and general fund debt will typically be issued by competitive sale in accordance with the City's competitive bid policies. It is usually not feasible to issue bonds through a competitive sale for certain types of financings, such as variable rate debt, non-traditional structures, commercial paper and specialized financings like Mello-Roos.

The underwriter or underwriters for a negotiated sale of Bonds (the "Underwriters") shall be selected from a pre-qualified pool of underwriters which will is established via a competitive process.

A. Competitive Sale

The City may take bids in person or by electronic means. The timeliness of bids submitted in person will be determined by the Director of Public Finance, in consultation with the City Attorney.

- 1. <u>Marketing</u>: Bond sales will be advertised broadly, including advertising in an industry newspaper. The municipal advisor(s) for each transaction shall undertake to market the bonds to prospective bidders and investors as appropriate and in accordance with law.
- 2. <u>Amendments</u>: Terms of the bonds shall be amendable as late as possible and at least until 1:00 p.m. Pacific Time the day prior to the day bids are to be received.
- 3. <u>Cancellation</u>: Bond sales will be cancelable at any time prior to the time bids are to be received.
- 4. <u>Award</u>: The Bonds shall be awarded to the bidder whose conforming bid represents the lowest true interest cost to the City ("TIC"). The City may then restructure the bonds in accordance with the Official Notice of Sale.
 - i. the City, in its sole discretion, shall reserve the right to reject all bids or waive bid irregularities.

- ii. the Controller or his/her designee shall make the award of general obligation bonds.
- iii. an officer of the Finance Corporation of the City and County of San Francisco or his/her designee shall award lease revenue bonds issued by the Finance Corporation.
- iv. the Controller or his/her designee shall make the award of certificates of participation.
- 5. <u>Premium:</u> For each bond sale, OPF will establish maximum levels of premium that may be bid by prospective bidders, in consultation with the City's municipal advisor and bond counsel. Any premium received may be used, in accordance with legal requirements, for the construction or acquisition of the proposed project, or to pay for capitalized interest on the bonds, as determined by the Director of Public Finance.

B. Negotiated Sale

The Director of Public Finance, in consultation with the Controller and the City's municipal advisor(s), may determine to issue new money and refunding Bonds on a *negotiated basis* if one of more of the following factors is present:

- 1. There is significant deterioration in the City's overall credit rating or outlook,
- 2. There are market or other disruptions that are outside of the City's control, including new or proposed changes in taxation or sector risks, and
- 3. The transaction consists of (a) variable rate debt or commercial paper, (b) a non-traditional debt structure (e.g. forward delivery bonds, long-dated maturities or special call features), (c) a complex refunding, or (d) a public/private partnership.

All variable rate bonds, which may include variable rate demand notes, commercial paper, etc., are expected to be issued on a negotiated basis. The City shall retain a minimum of two broker/dealers or remarketing agents for each issuance of variable rate indebtedness exceeding \$100 million. The broker/dealers or remarketing agents shall be retained for a period co-terminus with the final maturity of any variable rate bonds provided that the City may replace a broker/dealer or remarketing agent with notice at any time for any reason in its sole discretion.

C. Private Placement

Any City obligations that lack an active and liquid secondary market, and / or have complex or unusual credit characteristics may be issued through a private placement pursuant to a bond purchase contract and placed with an "accredited investor" (as defined in Rule 501(a) of Regulation D under the Securities Act of 1933), subject to the Director of Public Finance

finding, in consultation with the City's municipal advisor, that such a sale method would will result in a lower overall cost than would be achieved by selling bonds at a public sale.

IX. Debt Structuring Practices

A. Standard Terms

The following terms shall be applied to the City's transactions as appropriate. Individual terms may change as dictated by the marketplace of the unique qualities of the transaction.

1. General Obligation Bonds:

i.	Term	Typically 20 to 30 years but up to 40 years may be considered;
ii.	Maximum Interest Rate	Not-to-exceed 12%;
iii.	Maximum Premium	Case by case determination;
iv.	Maximum Discount	Not less than par, unless market conditions dictate otherwise;
V.	Payment Dates – Fixed	June 15 (principal redemption and interest) and December 15 (interest only); the first payment may be extended by up to 18 months to ensure that a payment is not placed on the tax roll until after the bonds are issues;
vi.	Coupons	Fixed or variable;
vii.	Call Provisions	All debt will be callable at the earliest possible optional call date consistent with optimal pricing;
viii.	Structure of Debt	Level debt service; or structured to meet debt capacity constraints;
ix.	Project Fund	Gross funded;
х.	Debt Service Reserve	None; unless market conditions dictate otherwise;
xi.	Capitalized Interest	Case by case determination;
xii.	Reimbursement Resolution	Maximize capitalization of all appropriate costs into the cost of the asset; will adopt as appropriated; and
xiii.	Budgeting Debt Service	Debt service shall be included in the tax levy as needed to repay the bonds.

[Remainder of Page Intentionally Left Blank.]

2. <u>Lease Revenue Bonds/Certificates of Participation</u>:

i.	Term	Typically 20 to 30 years but up to 35 years depending on cash flow assumptions, construction timeline, and remaining useful life of the asset being financed;
ii.	Maximum Interest Rate	Not-to-exceed 12%;
iii.	Maximum Premium	Case by case, as recommended by MA;
iv.	Maximum Discount	Case by case, as recommended by MA;
V.	Payment Dates – Fixed	March /April 1 and September/October 1; equipment lease revenue bonds pay principal in both April and October; subject to change with revenues;
vi.	Coupons	Fixed or variable;
vii.	Call Provisions	All debt will be callable at the earliest possible optional call date consistent with optimal pricing;
viii.	Structure of Debt	Level debt service, unless otherwise
V 111.	Structure of Debt	dictated by revenues or underlying
		remaining useful life;
ix.	Debt Service Reserve	Lesser of 10% of principal amount, 125%
1111	Best Service Reserve	average annual debt service or 100%
		maximum annual debt service. Surety
		policies or letters of credit may be used in
		lieu of cash funded debt service reserve.
		Prior to issuance of any bonds the
		Controller or Director of the Office of
		Public Finance may recommend a lower
		debt service reserve requirement, provided
		it is economic to do so;
х.	Capitalized Interest	Sized through substantial completion plus
		a minimum of six months unless other
		assets are available; liquidated damages of
		construction contract should include
	N F 1'	amount of daily debt service;
X1.	Net Funding	The project and capitalized interest funds
		may be net funded if investments are
w::	Reimbursement Resolution	secured upon issuance of bonds;
xii.	Kemioursement Resolution	Maximize capitalization of all appropriate costs into the cost of the asset; will adopt
		as appropriated; and
xiii.	Budgeting Debt Service	Budget shall typically be for gross debt
A111.	Daugeting Deat Service	service plus Additional Rental.
		21.112 plan Hadinoliai Reliai.

3. Variable Rate Bonds: The City may elect to issue any bonds as variable rate bonds, which bonds may bear interest at daily, weekly, monthly, semi-annual or commercial paper segment rates.

i. Purpose Reduce net borrowing costs; match of assets and liabilities; ii. Max. Portfolio Allocation No more than 25% of the City's

outstanding debt portfolio shall be

unhedged, variable rate short-term paper; Consistent with policies for underlying Term

debt types;

Maximum Interest Rate Not-to-exceed 12%; iv.

iii.

Monitoring OPF shall monitor all variable rate bonds v. on a monthly basis and shall determine,

> from time to time, whether to change modes, alter hedging strategies and/or replace a broker-dealer or remarketing

agent;

vi. **Budgeting** OPF will recommend annually budgeted

> debt service on any variable rate bonds, taking into account ongoing fees, historic interest rates, the effect of risk mitigation products, and the availability of fund balances carried forward from previous years' savings. To protect against volatile interest rates, a cushion will be accounted

for in the budgeted amount;

vii. **Remarketing Provisions** OPF shall endeavor to include a provision

> that requires the remarketing agent(s), in the event of a failed remarketing, to purchase the City's bonds, at prevailing interest rates, for up to 30 days; the purpose of such provision is to allow the City ample time to convert illiquid bonds to an alternative, marketable mode before

incurring liquidity rates, if market

conditions allow;

viii. Call/Conversion Provisions On any date without penalty; no more than

10 days' notice;

ix. **Credit Facility** A credit facility shall be obtained, either

externally or internally, for all short-term indebtedness containing a put feature and may be considered as an alternative to short-term borrowing options. Credit

facility providers shall maintain short-term

ratings from at least two nationally recognized statistical rating organizations ("NRSRO") equal to equivalent to or better than P-1/A-1/F1, and long-term ratings from at least two NRSRO equal to or better

than A2/A/A;

If required by law, the City will provide continuing disclosure in accordance with its customary practices for any short-term debt with a final, stated maturity exceeding

3 years; and

All bonds issued as variable rate bonds

Mode хi. shall be issued as "multi-modal" bonds.

B. Capitalized Interest Policy. The City will consider capitalizing interest during the construction period of a revenue producing asset, or alternatively for lease-lease back transactions, interest will be capitalized until the City has beneficial use and enjoyment of the asset.

C. Call Option Policy. For each transaction the Director of Public Finance will evaluate the appropriateness of call options. A call option gives the City the right to prepay or retire debt prior to its stated maturity. In the case of high interest debt, or debt with onerous covenants outdated provisions, the City may be able to achieve interest rate cost savings or otherwise obtain more advantageous bonding terms. Because investors would face reinvestment risk if called early, investors may seek an early call premium. Accordingly, for each transaction the Director of Public Finance will evaluate the cost of call options based on the cost of the option and market conditions, among other factors.

D. Debt Service Reserve Policy. The City does not establish a debt service reserve for general obligation bonds. For all other obligations, the City will determine the level of the debt service reserve in accordance with federal tax law, and other market conditions. Reserve funds are typically sized to equal the lesser of 10% of principal amount, 125% average annual debt service or 100% maximum annual debt service, although the City may seek to establish a lower funding amount, provided it is economic to do so.

X. **Derivatives Policy**

Disclosure

X.

Properly used, interest rate swaps, and related financial instruments such as swap options, can be beneficial interest rate management tools that can assist the City as part of its overall debt and investment management program. Interest rate swaps are appropriate for use when they are designed to achieve specific financial objective(s) consistent with the City's overall financial policy and strategy. However, these products also carry with them certain risks not faced in standard debt instruments which are often difficult to quantify. If there is a compelling risk management reason to utilize derivative products, OPF will review a proposed transaction and, where appropriate, provide analysis and recommend approval by

the Board of Supervisors. Prior to making such recommendation, OPF will submit to the Board for discussion a Derivatives Policy designed to ensure that adequate internal controls are in place to manage such instruments.

XI. Permitted Investments

All investments of bond proceeds and debt service reserve funds shall adhere to the Treasurer's Investment Policy overseen by the County Treasury Oversight Committee. With the exception of Investment Agreements, investments shall not allow security types or credit standards less than those of the Treasurer's Investment Policy. Investment agreements shall be selected as provided in subsection below.

1. Investment Agreements ("IAs"):

i.	Purpose	a) maximize interest earnings, within the parameters permitted by law, thereby reducing net borrowing cost, b) match of assets and liabilities, and/or c) hedging;
ii.	Counterparty	Minimum rating of the second highest ranking from at least one major NRSRO;
iii.	Mandatory Termination	Limited to credit-related events and default;
iv.	Cure Provisions	Timelines on City's obligations to cure must provide for appropriate legislative action;
v.	City's Priority of Payment	Termination Payments - subordinate to related debt payments;
vi.	Procurement/Award	Award based on best bid as defined in bid form after limited negotiation of terms; and
vii.	Term	Not in excess of the term of the bonds.

[Remainder of Page Intentionally Left Blank.]

XII. External Consultants

- 1. <u>Bond, Tax and Disclosure Counsel</u>: The City Attorney's Office shall select bond, tax and /or disclosure counsel for each transaction. The City Attorney's Office will periodically discuss the performance of Bond Counsel, Tax or Disclosure Counsel with OPF in terms of cost, quality and timeliness of legal services.
- 2. <u>Municipal Advisors</u>: OPF may determine to utilize the services of independent municipal advisor(s) and feasibility consultant(s) ("MA") on debt financing when prudent. OPF shall utilize a request for qualifications ("RFQ") and/or request for proposals ("RFP") selected pool of such municipal advisors to mitigate time constraints and reduce overhead costs of the City in procuring such services. Services shall be documented by contract and compensation shall be capped. All municipal advisors shall be registered with the Municipal Securities Rulemaking Board ("MSRB") as well as the Securities and Exchange Commission ("SEC"). No municipal advisor shall also serve as an underwriter on a given transaction. OPF will select a specific firm(s) to serve as the City's Independent Registered Municipal Advisor ("IRMA"), as defined by the SEC. In order to facilitate open communication with underwriters, the City will prepare and post on its website a letter stating that the City has an IRMA. Before acting on any proposal received from underwriters in the City's pool, the City may provide the proposal to the IRMA and consider all feedback received from the IRMA.
- 3. <u>Rebate Consultant</u>: Rebate consultant shall be selected from an established pool through an RFQ process. All rebate consulting contracts for tax-exempt long-term obligations will be for a set term with optional 1-year extensions. Rebate analyses will be performed annually at fiscal year-end by the rebate consultant and on every fifth anniversary of the bond issue until proceeds are fully expended.
- 4. <u>Secondary Market Dissemination Agents</u>: OPF will serve as dissemination agent for the City's secondary market obligations. OPF will evaluate from time to time the cost effectiveness of the use of outside consultants to serve as dissemination agent for the City's secondary market disclosure obligations and may appoint such outside consultant as dissemination agent.
- 5. <u>Fiscal & Tax Consultants</u>: For Land Secured Districts and IFDs, OPF may select consultants to provide services in connection with the formation of a district; annexation of property into a district; issuance of special tax or tax increment bonds; ongoing administration of the district, including calculations and preparation of the levy and tracking of tax collection; and other related tasks.

XIII. Counterparty and Fiduciary Relationships

1. <u>Broker-Dealers and Remarketing Agents</u>: For all variable rate bonds, OPF shall select by RFP broker-dealers or remarketing agents for each transaction and

- monitor performance on a monthly basis. The City may replace a remarketing agent or broker-dealer with notice at any time.
- 2. <u>Investment Agreement Counterparties</u>: Selected by RFP in accordance with relevant bond documents and the Treasurer's Investment Policy.
 - a. Collateralized Guaranteed Investment Contracts (GICs)/Full Flex Repurchase Agreements: Investment of funds in GICs is permitted, as per Section 5922 of the Government Code, when collateralized by U.S. Government guaranteed and direct obligation securities. Collateral must be held by a third party institution, and must be marked to market on a weekly basis to a minimum of the value of the outstanding balance of the contract. The maximum maturity date on a GIC is limited to the final maturity date of the bonds being issued.
 - b. Uncollateralized Guaranteed Investment Contracts (GICs): Investment of funds in GICs which are not initially collateralized is permitted, as per Section 5922 of the Government Code, only if (a) the term of the GIC does not exceed three (3) years, (b) the counterparty to the GIC is rated in the highest long-term rating category by two Nationally Recognized Statistical Rating Organizations (NRSROs) or whose payment obligations under such GIC are insured or guaranteed by an entity the unsecured obligations of which are so rated), and (c) the GIC requires that it be collateralized as described above within ten (10) of the rating agency publication of a downgrade of the counterparty's rating below the highest long-term rating category by any NRSRO.
 - c. Repurchase and Forward Delivery Agreements: Bond proceeds may be invested in term repurchase agreements or forward-delivery agreements with primary dealers of the Federal Reserve Bank of New York rated "A" or better by any NRSRO with which the City has entered into a Master Repurchase Agreement. This MRA will be modeled after the Securities Industry and Financial Markets Association (SIFMA)'s MRA. All collateral used to secure this type of transaction is to be delivered to a third party prior to release of funds. The third party will have an account in the name of the City. The market value of securities used as collateral for repurchase agreements shall be monitored on a daily basis by the Treasurer and will not be permitted to fall below 102 percent of the value of the repurchase agreement. Collateral shall not include strips, zero-coupon instruments or instruments with maturities in excess of five years. The right of substitution will be granted, provided that permissible collateral is maintained. In order to conform with provisions of the Federal Bankruptcy Code which provides for the liquidation of securities held as collateral for repurchase agreements, the only securities acceptable as collateral shall be securities that are direct obligations of and guaranteed by the U.S. Government and Agency

securities as permitted under this policy. The City will maintain a first perfected security interest in the securities subject to the repurchase agreement and shall have a contractual right to liquidation of purchased securities upon the bankruptcy, insolvency or other default of the counterparty.

3. Credit Enhancement Providers:

a. Bond Insurance – All or any portion of an issue of Bonds may be credit enhanced by bond insurance provided by municipal bond insurers ("Bond Insurers") if it is economically advantageous to do so, or if it is otherwise deemed necessary or desirable in connection with a particular issue of Bonds. The relative cost or benefit of bond insurance may be determined by comparing the amount of the bond insurance premium to the present value of the estimated interest savings to be derived as a result of the insurance.

A surety bond, a form of insurance provided by Bond Insurers, can be purchased to meet the debt service reserve fund requirement on an issue of Bonds. Under this arrangement, instead of depositing Bond proceeds in the debt service reserve fund, the City buys a surety policy by paying a one-time premium equal to a percentage of the face amount of the policy. The City may use a surety policy in lieu of a debt service reserve fund when available and economically feasible.

b. Credit Facilities – The issuance of certain types of Bonds may require a letter of credit or liquidity facility or a revolving line of credit for short-term borrowings may be considered from a qualified financial institution to provide liquidity and / or credit support (each a "Credit Facility"). A Credit Facility may be necessary for credit support on commercial paper and variable rate bonds with a tender option, , as an alternative to other short-term borrowing options, and Bonds that could not receive an investment grade credit rating in the absence of such Credit Facility.

The Director of Public Finance shall consider the likely remedial strategies in the event of a material decline in the Credit Facility provider's credit quality.

The criteria for selection of a Credit Facility provider shall include the following:

- i. Long-term ratings from at least two NRSROs equal to or better than A2/A/A or equivalent;
- ii. Short-term ratings from at least two NRSROs equal to or better than P-1 / A-1 / F1;
- iii. Experience providing such facilities to state and local government issuers;

- iv. Fees, including without limitation initial and ongoing costs of the Credit Facility; draw, transfer, and related fees; counsel fees; termination fees and any trading differential; and
- v. Willingness and ability to agree to the terms and conditions required by the City.
- c. Selection Credit Facility providers will be selected by RFP issued by OPF or its agent and subject to negotiation of terms. To the extent necessary or desirable, and in accordance with City's debt approval procedures, the Director of Public Finance may elect to extend the term of an existing Credit Facility on or before the expiration date. The decision to extend such Credit Facility shall be supported by a review of the Credit Facility market and available alternatives.
- d. Replacement In the event that a Credit Facility provider experiences financial or other distress, such as a material credit rating downgrade below the thresholds detailed in this Section XIII., the Director of Public Finance, to the extent necessary or desirable, shall seek to replace the related provider subject to any required approvals by the Board of Supervisors. The Director of Public Finance shall take into consideration:
 - i. The impact on the City's own credit rating;
 - ii. The remaining value of the existing Credit Facility;
 - iii. The financial impact of any replacement; and
 - iv. Any other material financial or other consideration.
- 4. <u>Trustees</u>: The Trustee shall have a combined capital and surplus of at least \$50,000,000 and be subject to supervision or examination by federal or state authority.
- 5. <u>Underwriters</u>: OPF may determine to retain underwriters for negotiated and private placement bond transactions. OPF will utilize an RFP-selected pool of such underwriters advisors to mitigate time constraints and reduce overhead costs of the City in procuring such services. Services shall be documented by contract and compensation shall be capped. Underwriters may be required to execute confidentiality agreements with the City prior to the commencement of work.

XIV. Post Issuance Debt Administration and Secondary Market Disclosure

1. <u>Secondary Market Disclosure</u>: <u>Annual Report</u>; <u>Material Event Notices</u>; <u>Voluntary Event Disclosure</u>: OPF shall comply with all contractual obligations with respect to the provision of annual operating data and financial information in order to comply with federal securities disclosure laws. OPF will also strive to maintain good investor relations through the timely filing with the Electronic Municipal Marketplace Access (EMMA) of material financial information. The City will covenant to provide annual disclosure in accordance with SEC Rule

15c2-12. The City will also covenant to provide its annual disclosure report (the "Annual Report") no later than 270 days following the end of the fiscal year, but the City will strive to issue the Annual Report as soon as practical following the issuance of the City's Annual Comprehensive Financial Report ("ACFR"). The Annual Report shall include CUSIPs, trustee and City contacts, and applicable project status as required, for all transactions subject to annual reporting.

OPF will also timely file with EMMA:

- <u>Event Notices</u>: The City will, or cause its dissemination agent to, disseminate timely event notices with EMMA in accordance with the provisions of SEC Rule 15c2-12, as further described in Appendix I.
- <u>Voluntary Event Disclosure</u>: The City shall, or cause its dissemination agent to, submit its 6-month Budget Report, 9-month Budget Report, and 5-year Financial Plan to EMMA or the Controller's website as soon as practical.
- 2. <u>OPF Website</u>: OPF will maintain its website to include information on the 1) City's GO ratings, 2) debt issuance statistics, 3) official statements when available, 4) notices for upcoming bond sales; and 5) other miscellaneous reports, notices, and disclosures required by law.
- 3. <u>State Reporting Requirements:</u> The City will submit or cause to be submitted timely reports to the California Debt and Investment Advisory Commission (CDIAC) or California Controller's Office pursuant to State law, including SB 1029 and AB 1666. These include submission of 1) Report of Proposed Issuance; 2) Report of Final Sale; and 3) any annual reports required for compliance with SB 1029, as well as any Mello-Roos district reports required by AB 1666. In accordance with SB 1029, OPF will work with the Controller's office to ensure that appropriate internal controls have been adopted and implemented by the City.
- 4. <u>Insurance Certifications</u>: The City (through its Risk Manager) will agree to provide annual insurance certification to the Trustee and Bond Insurer on lease revenue bonds and COP financings as and when required.
- 5. <u>Annual Budgetary Certifications</u>: The City will agree to covenant to provide annual budgetary certifications to interested parties, if requested, no less than 60 days following the adoption of the City's budget. Pursuant to the City Charter, the Board must adopt the annual budget by each July 31st and the Mayor must sign it 10 days thereafter.
- 6. <u>Ratings</u>: OPF's current practice is to secure underlying ratings on all newly issued obligations from at least two major nationally recognized statistical rating organizations, provided it is economical to do so. OPF may pursue additional

- ratings as circumstances warrant. OPF will promptly provide financial information to such rating agencies in order to maintain the rating on the bonds.
- 7. <u>Rating Agency Coordination; Annual Rating Agency Meeting</u>: It is the policy of the City to maintain the highest practical credit ratings without compromising other City policy objectives. By maintaining the highest practical credit ratings, the City can issue debt at the lowest possible interest costs. The Director of Public Finance will be the point of contact with the rating agencies and will promptly provide financial and operating data to the rating agencies as requested. The Director of Public Finance will offer to meet with each rating agency which maintains a rating on the City's bonds at least annually.
- 8. <u>Citywide Ratings Notification</u>: OPF will promptly provide notice of any changes in City general fund ratings or outlook to the Mayor, the Mayor's Budget Director and Press Secretary, City Controller, City Treasurer, Chief Investment Officer, President of the Board of Supervisors, Chair of the Budget and Finance Committee of the Board of Supervisors, Budget Analyst to the Board of Supervisors and the DPWG. OPF will work with the City Attorney and Disclosure Counsel to ensure that material event notices regarding such rating action is timely filed with EMMA.
- 9. <u>Training</u>: OPF will work with the City Attorney's office to ensure that training is conducted for City officials and staff regarding the disclosure obligations of City officials in connection with the issuance of bonds. The purpose of the training is to ensure that City officials and staff are aware of their respective legal obligations under the federal securities laws in connection with the issuance of bonds. City officials or employees will be required to attend disclosure training sessions as provided in the City's Disclosure Controls and Procedures attached hereto as Appendix I.
- 10. <u>Relationship with Other City Entities</u>: The Director of Public Finance will maintain communications with the City's related issuers of long-term obligations, including through periodic meetings, conference calls and status reports, and may consult with such issuers regarding the proposed issuance of Bonds, the use of derivatives, credit and rating strategies, and other related matters.
- 11. <u>Bi-Annual Review of Policy</u>: OPF will conduct a bi-annual review and evaluation of this Policy. As appropriate, OPF shall amend the Policy to be consistent with changes in the federal and state securities laws, pronouncements of the Securities and Exchange Commission and such other matters as the Director of Public Finance deems necessary or desirable, in consultation with the City Attorney (as necessary).

XV. Post Issuance Arbitrage Rebate Tax Compliance

OPF will manage post issuance tax compliance matters relating to the obligations issued by the City. The person(s) who hold the following title(s) shall be responsible for monitoring ongoing tax compliance matters relating to the Bonds, including compliance with the arbitrage rebate requirements of Section 148 of the Code, as set forth in these Procedures, which are intended to satisfy Section 7.2.3.4.4 of the Internal Revenue Manual: Director of Public Finance of the City and County of San Francisco.

A. External Advisors / Documentation

The Director of Public Finance, to the extent necessary, will consult with the City Attorney, bond counsel and other legal counsel and advisors following issuance of the Bonds to ensure that all applicable post-issuance requirements in fact are met. Such consultation will include, without limitation, questions about future contracts with respect to the use of Bond-financed or refinanced assets.

The Director of Public Finance will from time to time engage expert advisors (each a "Rebate Service Provider") to assist in the calculation of arbitrage rebate payable in respect of the investment of Bond proceeds as required under the Code.

The Director of Public Finance will prepare (or cause to be prepared) regular, periodic statements regarding the investments and transactions involving Bond proceeds and such statements shall be delivered to the Rebate Service Provider if it so requests.

B. Arbitrage Rebate and Yield

In connection with Bonds subject to this Debt Policy, the Director of Public Finance shall be responsible for:

- engaging the services of a Rebate Service Provider and, prior to each rebate calculation date, causing the trustee or other account holder to deliver periodic statements concerning the investment of Bond proceeds to the Rebate Service Provider;
- providing to the Rebate Service Provider additional documents and information reasonably requested by the Rebate Service Provider;
- monitoring efforts of the Rebate Service Provider;
- assuring payment of required rebate amounts, if any, no later than 60 days after each 5-year anniversary of the issue date of the Bonds, and no later than 60 days after the last Bond of each issue is redeemed;
- during the construction period of each capital project financed in whole or in part by Bonds, monitoring the investment and expenditure of Bond proceeds and consult with the Rebate Service Provider to determine compliance with any applicable exceptions from the arbitrage rebate requirements during each 6-

month spending period up to 6 months, 18 months or 24 months, as applicable, following the issue date of the Bonds; and

• retaining copies of all arbitrage reports and account statements.

C. Use of Bond Proceeds and Bond-Financed or Refinanced Assets

The Director of Public Finance, together with the Controller's Office and applicable City departments, shall be responsible for:

- monitoring the expenditure of Bond proceeds and the use of Bond-financed or refinanced assets (e.g., facilities, furnishings or equipment) throughout the term of the Bonds to ensure compliance with covenants and restrictions set forth in any tax agreement relating to the Bonds;
- maintaining records identifying the assets or portion of assets that are financed or refinanced with proceeds of each issue of Bonds, including a final allocation of Bond proceeds as described below under "Record Keeping Requirements";
- consulting with the City Attorney, bond counsel or other legal counsel and advisers in the review of any contracts or arrangements involving use of Bond-financed or refinanced assets to ensure compliance with all covenants and restrictions set forth in the Tax Agreement relating to the Bonds;
- maintaining records for any contracts or arrangements involving the use of Bondfinanced or refinanced assets as described below under "Record Keeping Requirements";
- conferring at least annually with personnel responsible for Bond-financed or refinanced assets to identify and discussing any existing or planned use of Bondfinanced or refinanced assets, to ensure that those uses are consistent with all covenants and restrictions set forth in the Tax Agreement relating to the Bonds; and
- to the extent that OPF, or any City department, discovers that any applicable tax restrictions regarding use of Bond proceeds and Bond-financed or refinanced assets will or may be violated, consult promptly with the City Attorney, bond counsel and other legal counsel and advisers to determine a course of action to remediate all nonqualified bonds, if such counsel advises that a remedial action is necessary.

D. Record Keeping

The Director of Public Finance will keep and maintain the following documents for the term of each issue of Bonds (including refunding Bonds, if any) plus at least six years:

- a copy of the Bond closing transcript(s) and other relevant documentation delivered to the City at or in connection with closing of the issue of Bonds, including any elections made by the City in connection therewith;
- a copy of all material documents relating to capital expenditures financed or refinanced by Bond proceeds, including (without limitation) construction contracts, purchase orders, invoices, trustee requisitions and payment records, draw requests for Bond proceeds and evidence as to the amount and date for each draw down of Bond proceeds, as well as documents relating to costs paid or reimbursed with Bond proceeds and records identifying the assets or portion of assets that are financed or refinanced with Bond proceeds, including a final allocation of Bond proceeds;
- a copy of all contracts and arrangements involving the use of Bond-financed or refinanced assets; and
- a copy of all trustee statements, including record of investments, investment agreements, arbitrage reports and underlying documents in connection with any investment agreements, and copies of all bidding documents, if any.

[Remainder of Page Intentionally Left Blank.]