

City and County of San Francisco London N. Breed Mayor

Director's Report for Health Commission Meeting of June 4, 2024

A current overview of issues affecting the state of public health in San Francisco https://sf.gov/departments/san-francisco-health-commission/past-meetings

In alignment with the California Department of Public Health, we will no longer report on COVID-19 case data. More people are now testing themselves at home for COVID-19 and we do not get data from at-home testing. This affects the accuracy of data on testing volume. We will continue to report on key indicators of COVID-19 severity and spread including <u>hospitalizations</u> and <u>test</u> <u>positivity</u>.

NEW SAN FRANCISCO PROGRAM USES NIGHTTIME TELEHEALTH TO PROVIDE IMMEDIATE ACCESS TO PRESCRIPTION MEDICATION TO START RECOVERY

To save lives from overdose, DPH is providing unhoused people with immediate medication prescriptions at night and a safe place to begin their recovery.

Under the pilot program, DPH provides a real-time connection with a doctor via telehealth to prescribe buprenorphine or methadone for those ready for treatment for fentanyl addiction and other opioid use disorders at night. Medications for opioid use disorder are highly effective and reduce the risk of dying by at least 50 percent.

To build on the person's openness to treatment, and ensure the prescription is filled and the medication is taken, the pilot provides a safe place to sleep that night. The next morning, medical and service support with a caseworker is provided, as well as a weeklong intensive stabilization in certain cases. In the first four weeks of the pilot, during the month of March, more than 55 people started medications for opioid use disorder or entered residential treatment. In total, there were telehealth visits with 173 people and 134 buprenorphine prescriptions issued, with 33% of those prescriptions filled. Nearly a dozen people have entered residential treatment.

The pilot program is in partnership with Code Tenderloin, the San Francisco Community Health Center (SFCHC), the San Francisco Department for Homelessness and Supportive Housing (SFHSH), and Five Keys.

The DPH Night Navigation street care team — staffed by Code Tenderloin — is in the Tenderloin neighborhood every night from 7 p.m. to 3 a.m. outreaching the unhoused population to connect them to shelters and other city services. Under the pilot, from 8 p.m. to midnight, the team connects



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individuals who say they want addiction treatment with a telehealth doctor who assesses their substance use history and shares the range of treatment options through DPH.

If they are interested in starting treatment, the telehealth doctor immediately writes a prescription that is sent to a 24-hour pharmacy or is available for next day pick-up. If they want to start methadone, they are connected to an opioid treatment program for intake. While methadone is heavily regulated and can currently only be dispensed by a licensed opioid treatment program, buprenorphine can be prescribed by any doctor trained in primary care medicine and dispensed from a pharmacist.

When accommodations are available, people who want to start treatment are sheltered the same night at a safe space where they can start the medication and receive health care. When available, individuals are placed at the Adante Hotel, an SFHSH-funded shelter where they receive on-site care and services such as case management, medical care, medication delivery, and assistance with Medi-Cal enrollment. The team staffed by the SFCHC and DPH works with the individual to create a long-term treatment and housing plan.

DPH provides substance use treatment across its system of care, including at 14 primary care clinics, two urgent care clinics, various community-based health and social service settings (streets, shelters, permanent supportive housing) and approximately 55 specialty behavioral health care clinics. Since the rise of fentanyl-related deaths in 2000, DPH is expanding and strengthening its substance use service to make drug treatment more accessible and bring more people into treatment. That includes increasing the number of residential treatment and care beds, expanding access to buprenorphine and methadone through operational hours and legislative action, strengthening linkage services, and establishing street- based behavioral health care and medication initiation.

SAN FRANCISCO ENCOURAGES MPOX VACCINATION AS SUMMER APPROACHES

DPH is encouraging people to take care of their sexual health as summer approaches by being fully vaccinated for mpox (formerly known as monkeypox). While there is not currently a rise in mpox cases in San Francisco, the virus continues to circulate in areas in the United States. In addition, the Centers for Disease Control and Prevention is monitoring an outbreak of a different strain of the mpox virus that is currently spreading in the Democratic Republic of the Congo and that causes more severe disease.

It takes two doses to be fully vaccinated against mpox. Individuals can receive their second dose of the mpox vaccine if it has been at least 28 days since their first dose. There is no need to restart the two-dose series if it has been over 28 days since the first dose. Booster doses are not recommended



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at this time for those who have completed the two-dose series. In addition, mpox vaccination is not recommended at this time for those who have previously been infected.

While anyone who wants protection from mpox infection may seek a vaccine, DPH strongly recommends and encourages two-dose vaccination for all people living with HIV, anyone taking or eligible to take HIV PrEP, and all men, trans people, and nonbinary people who have sex with men, trans people, or nonbinary people. Learn more about where to get the mpox vaccine for free, and how to access testing and treatment by visiting <u>sf.gov/mpox</u>. DPH will continue to monitor mpox developments and will update the community.

Additional Steps To Protect Your Sexual Health This Summer

Mpox is not the only infection that can spread through sexual contact, and it is important for people to take steps to protect themselves against STIs, including HIV.

DPH encourages individuals to take the following actions to help protect their sexual health:

- Get tested and treated.
 - Individuals should talk to their provider and partners about getting tested, and seek treatment if the result is positive. The earlier infections are detected and treated, the better.
 - Those who do not have insurance or are having difficulty accessing care are welcome to visit DPH's San Francisco City Clinic, which offers comprehensive, integrated sexual and reproductive health care, including STI, HIV, and hepatitis C (HCV) testing, diagnosis, and treatment. Visit sfeityclinic.org to learn more.
 - DPH has collaborated with community partners to open <u>Health Access</u>
 <u>Points</u> (HAPs). The goal of the HAPs is to provide equity-focused, stigmafree, and low barrier access to STI, HIV, and HCV, care, and treatment services, as well as harm reduction and overdose prevention services.
 - STI and HIV testing can also be done at home. DPH has partnered with Take Me Home and Don't Think Know to provide free and confidential testing kits. Please visit <u>dontthinkknow.org</u> and <u>takemehome.org</u> to learn more.
- Learn about the many ways to protect yourself from HIV and STIs, including doxy-PEP, HIV PrEP, and condoms.
 - Doxy-PEP is an antibiotic that is taken after sex to prevent getting an STI.
 Doxy-PEP has been associated with a <u>sharp decline</u> in chlamydia and early syphilis infections in San Francisco among men who have sex with men and transgender women. In San Francisco, doxy-PEP is recommended for cis men



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> and transgender women who have had a bacterial STI in the past year and have had condomless anal or oral sexual contact with at least one cis male or trans female partner in the past year.

- HIV PrEP is a highly effective HIV prevention method that can be used to reduce the risk of getting HIV through sex or sharing needles. PrEP is for people of all genders. There are now multiple options for HIV PrEP, including a daily pill, a pill taken around the time of sex, and an injectable medication taken once every 2 months.
- Condoms can prevent the spread of HIV and STIs, and prevent pregnancy.
- Get vaccinated to protect yourself from hepatitis A, hepatitis B, human papillomavirus (HPV), and meningitis infections.

LHH RECERTIFICATION AND PERSONNEL UPDATE

Laguna Honda Hospital remains focused on Medicare recertification and long-term sustainability of corrective actions.

Surveyors from the Centers for Medicare and Medicare Services (CMS) and the California Department of Public Heath (CDPH) were onsite for a revisit survey for the December 2023 Medicare Certification Survey in April of 2024 and preliminary findings indicate zero deficiencies related to the Medicare Certification Survey. The entire Laguna Honda team is incredibly proud of this result.

Laguna Honda continues to work with regulators to report, investigate, and resolve facility reported incidents and anonymous complaints. On May 30, 2024, surveyors returned to Laguna for a one-day survey revisit to resolve two plans of correction related to two facility reported incidents. We are pleased to share that surveyors exited with zero preliminary findings.

Laguna Honda was excited to announce Teri Grados as the Director of Nursing for the North Tower, effective Tuesday, May 28, 2024. Teri brings a wealth of knowledge and expertise to the nursing leadership role including most recently as a nurse manager and the assistant director of nursing at the San Francisco Campus for Jewish Living, a general acute care hospital with a distinct part skilled nursing facility, second in size only to Laguna Honda in San Francisco.

Teri is known as a leader with boundless energy, attentiveness to the details of the unit as well as its staff and residents, and a keen understanding of the many regulations that direct care in the skilled nursing setting.



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DEPARTMENT-WIDE OVERDOSE RESPONSE WORK UPDATE

To reduce fatal and non-fatal overdoses, with a particular focus on the Black/African American community and people living in permanent supportive housing (PSH), DPH leverages existing programs to create a data-based, community-informed approach to reduce drug overdoses in San Francisco.

Our coordinated overdose response and engagement team has made progress toward our primary goals of increasing the availability, accessibility and effectiveness of substance use services and strengthening engagement and social support for people at high risk of overdose.

Among the recent accomplishments in the last month, DPH has:

- Partnered with the Department of Homelessness and Supportive Housing to implement an emergency naloxone box program at all Permanent Supportive Housing sites.
- Drafted and advanced state Assembly Bill 2115 that increases access to methadone, a medication for opioid use disorder, by allowing clinics to dispense methadone for up to 72 hours.
- Enlisted two pharmacies to provide novel formulations of buprenorphine medication for opioid use disorder that facilitate faster initiation and long-acting treatment.
- Created new <u>webpages</u> with resources for opioid use disorder.
- Distributed more than 50,000 cards describing opioid treatment services through city and community programs.

DPH APPOINTS DREW MURRELL TO CHIEF FINANCIAL OFFICER

We are pleased to announce the appointment of Drew Murrell to the position of Chief Financial Officer. Murrell brings 15 years of public sector financial management experience within the City and County of San Francisco to the position.

Since 2016, Drew has worked with DPH Finance, ultimately as Controller for the Department. Prior to DPH, Drew worked in the Controller's Office as Citywide Revenue Manager.

In the CFO role, he will be responsible for managing all functions of the finance division. His initial priorities include leading financial planning through what is expected to be a challenging financial time, developing strategies to maximize revenue and contain cost growth to maintain financial



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stability for the Department, and improving access to financial data to support decision making and strategic planning.

46TH ANNUAL CARNAVAL

The DPH Raza and Indigenous Affinity Group is excited to announce that they successfully coordinated over 30 staff volunteers to support the historic 46th Annual Carnaval on Saturday, May 27, 2023 in the Mission District. This is the second year in DPH history that staff have come out to support this event. There was representation from throughout the DPH including: Primary Care, CARE Court, SE Geriatric, JHS, TIS/BHS, BEST Coordinated Care, ZSFG, PHD, BHS, CHEP, OHS, Environmental Health, OMI Family Center, DPH HR, ZSFGH Pharmacy, IT Operations, and Tom Waddell.

The DPH volunteers welcomed folks at the entrance to the event. By volunteering to support this event DPH staff had the opportunity to meet and engage with community and participate in this festive event. Carnaval San Francisco celebrates the Latino culture and brings people from all walks of life together to enjoy music and dance, culminating in the Carnaval Grand Parade on Sunday, May 28th, 2023. Here's to celebrating Carnaval San Francisco: Honor Indigenous Roots and welcoming this year's 2024 Parade Grand Marshal Dr. Rigoberta Menchú Tum, Nobel Peace Prize 1992.

ZSFG RECEIVES PRESTIGIOUS BABY FRIENDLY DESIGNATION

In May, ZSFG received an international Baby-Friendly designation after a rigorous review process conducted by Baby-Friendly USA. ZSFG undergoes re-certification surveys every five years to ensure it is providing an environment that supports breastfeeding while respecting the rights of all birthing people to make the best decision for themselves and their families. In 2007 ZSFG received its first Baby-Friendly designation, making the hospital the 50th Baby-Friendly hospital in the country and the first Baby-Friendly hospital in San Francisco. Congratulations to ZSFG staff in the Family Birth Center, Neonatal Intensive Care Unit, Pediatric Unit and Women's Health and Pediatric clinics who worked together as a team to ensure ZSFG continues to meet the high standards of the Baby-Friendly designation and provide our patients with the excellent care that they deserve.

ZSFG EMERGENCY DEPARTMENT NURSE RECOGNIZED DURING EMS WEEK 2024

During Emergency Medical Services (EMS) Week from May 19-25, the City celebrated all our great partners in medicine - the 911 operators, paramedics, EMTs and other EMS professionals - who



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save lives every day. During the annual awards ceremony, a ZSFG Emergency Nurse, Theresa Sandholdt, was awarded the EMS System Hospital Provider award in recognition of "exhibiting exemplary performance in her quality of patient care and saving lives." Theresa has been an Emergency Nurse with ZSFG for the past 22 years and the EMS coordinator for the hospital for the past seven. With her decades of experience providing critical care to patients in need, she was recognized for her pivotal role as the liaison between the Emergency Medical Services and the hospital's emergency department staff – providing counsel for the emergency medical teams out in the field to ensuring patients are getting the appropriate care they need at the City's only Level 1 trauma center. Thank you and congratulations, Theresa!

ZSFG CELEBRATES STAFF WITH YEARS OF SERVICE RECOGNITION

On May 14, 2024, ZSFG held its annual Years of Service Staff Recognition event to honor staff who have worked at ZSFG for 10 to 50 years. Special recognitions were also presented to two ZSFG staff - one from ZSFG and one from UCSF - who have worked at ZSFG for 30 years or more for their long-standing commitment and stellar contributions. Dr. Ehrlich recognized Jennie Trinh, who has served SF DPH for 35 years in the 1M Richard Fine People's Clinic, 5M Women's Health Center, 6M Children's Center, and most recently, at the Patient Access Team. She is respected and appreciated by her colleagues for her work ethic, her dedication to our patients, and her collaborative spirit. Dr. Fuentes-Afflick recognized Teresa Villela of UCSF, an exemplary physician leader who has dedicated her career to ZSFG, beginning with her internship. As an experienced chief of service in Family Medicine, she has led her team to make innumerable contributions to deep-seated, challenging problems and motivated her team to achieve exemplary success.

AVIAN INFLUENZA UPDATE

The Population Health Division has been closely monitoring avian influenza A (H5N1) along with federal, state, and local partners and this is a brief overview of the situation and local developments.

Background:

- The outbreak of avian flu (H5N1) in birds has been ongoing for several years and has infected millions of wild birds and birds on poultry farms globally, including across the U.S. and in California. To date, one person in the U.S. is known to have contracted avian flu from poultry.
- In the last two months, avian flu has been reported in dairy cows. Three dairy workers have been reported to have contracted avian flu after exposure to dairy cows.
- There is currently no evidence that avian flu is spreading person to person. The CDC is



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closely monitoring.

- At this time, the potential for avian flu to become widespread among people remains low.
- CDC and state and local public health departments are increasing avian flu surveillance efforts in case avian flu starts to spread more widely among people.

San Francisco Update:

- In May 2024, DPH was informed by the California Department of Public Health about a positive H5N1 avian flu test result on two asymptomatic chickens at a live bird market in San Francisco. This test was conducted as part of the California Department of Food and Agriculture's routine testing program of live bird markets across the state. DPH swiftly responded to protect the health of the market's employees and the public, and completed daily active monitoring of the health of employees who were in close contact with the live chickens. The employees monitored did not report any symptoms during the 10-day monitoring period. No members of the public were exposed, and the market has safely reopened.
- WastewaterSCAN, a national collaborative that monitors infectious diseases through municipal wastewater systems across the United States has recently begun testing wastewater for H5N1 across country, including in San Francisco. Due to the live bird market detection in March, WastewaterSCAN ran their newly developed avian flu test on San Francisco wastewater, and fragments of avian flu genetic material were detected. We are the only municipality in California so far with a positive H5N1 avian flu detection, but multiple jurisdictions across the country have also had detections. More recent testing conducted in the latter part of May 2024 did not detect genetic fragments in San Francisco's wastewater. It is possible that the geneticfragments detected in wastewater originated from birds or other animals due to San Francisco's sewer system that collects and treats both wastewater and stormwater in the same network of pipes.

Avian flu remains a low risk to the general public. In addition to the recent negative wastewater results, there has been no detection of avian fluin San Francisco patients or elsewhere in the state among patient specimens that have been forwarded to a public health laboratory. SFDPH is currently working to increase the number of patient respiratory specimens forwarded to a public health lab. We continue to work closely with our federal, state, and local partners to monitor H5N1 activity. SFDPH will continue to update the public if there are any actions that need to be taken to protect health.



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BUDGET UPDATE

See attached memo.

COVID-19 UPDATE

As of 5/30:

- San Francisco's 7-day rolling average of COVID test positivity is 4.3% and there are 33 COVID hospitalizations.
- Thirty-one percent of SF residents are fully up to date on their COVID vaccinations and have received the updated vaccine.



London N. Breed, Mayor

Jenny Louie, Chief Operating Officer

MEMORANDUM

To:	President Laurie Green and Honorable Members of the Health Commission
Through:	Dr. Grant Colfax, Director of Health Jenny Louie, Chief Operating Officer
From:	Emily Gibbs, Deputy Finance Officer
Date:	June 3 rd , 2024

The Mayor introduced her proposed budget for FY 2024-25 and FY 2025-26 to the Board of Supervisors on May 31st. Overall, the proposal grows the Department of Public Health (DPH)'s budget by about \$47 million, or 1.5%, to over \$3.2 billion in FY 2024-25 and includes similar funding in FY 2025-26. The budgeted General Fund contribution declines by nearly \$37 million from the current year, to about \$835 million, before increasing to \$956 million in FY 2025-26. The proposed budget includes updates to the Department's February submission to reflect agreements made during labor negotiations, align to updated projections, and to balance the overall City deficit. We anticipate some of these changes will result in service impacts and reductions to some DPH programs.

Additional DPH Revenue Assumed in the Budget

The Department's third quarter financials projected strong revenues, which allows the Department to project both one-time and ongoing revenues beyond what was included in the February proposal.

Additional DPH Revenue Growth	FY 2024-25	FY 2025-26
Laguna Honda one-time, Retroactive Distinct Part /		
Nursing Facility (DP/NF) Supplemental Payment	69,170,859	-
Additional ZSFG Baseline Revenue Growth	15,000,000	15,000,000
One-time Prior Year Settlements in BHS Revenues	7,100,000	-
One-time Medicare Settlements and One-time		
Graduate Medical Education Settlement	16,400,000	-
Leveraging MCAH Grants	833,077	833,077
Total	108,503,936	15,833,077

The Mayor's proposed budget includes an additional \$15 million each year in growth in patient revenue at Zuckerberg San Francisco General (ZSFG) Hospital. It also adds \$23.5 million in one-time revenue in FY 2024-25 due to anticipated Medi-Cal funding in Behavioral Health, Medicare settlements, and Graduate Medical Education payments. Department also plans to utilize grant funding to support staffing within Maternal, Child and Adolescent Health (MCAH) for a savings of \$0.8 million.

Most significantly, the Department has also received further detail about State changes to Medi-Cal supplemental payments for Distinct Part Nursing Facilities, including Laguna Honda Hospital. The State is implementing a new allocation methodology for these payments, phasing it in with an interim policy before finalizing the new approach. The interim rates, which will be effective for three calendar years retroactive to January 2023, result in one-time revenue and are expected to be finalized in the fall 2024. The Department's proposed budget reflects the expected one-time payment of \$69 million, including the retroactive amount.

Additional Proposed Reductions in the DPH Budget

While these revenues were sufficient to meet the Department's contingency targets, given continued challenges to the City's General Fund revenues, the Mayor's proposed budget does require additional savings. Some of these efficiency savings assumed in the budget include: a savings of \$0.5 million a year from efficiencies in pharmacy purchases; and an annual general fund savings of \$1.8 million from pausing on a new sober living program not yet implemented. Funding for a \$3.7 million expansion of sober living remains part of the opioid settlement plan.

Additional DPH Reductions	FY 2024-25	FY 2025-26
SFHN Pharmacy Efficiencies	500,000	500,000
FY 2023-24 Addback for Sober Living (Not Implemented)	1,800,000	1,800,000
Shift of Sugary-Distributor Drink Tax Funding to Food		
Security	2,948,300	3,072,214
Assume CMS Certification of Chinese Hospital	-	6,600,000
Street Violence Intervention Program (SVIP)	2,474,563	2,474,563
Reduce DPH CBO General Fund for Unmatched /		
Discretionary Contracts by 5% in FY25-26	-	9,972,592
Total	7,722,863	24,419,369

The budget further assumes savings in General Fund-supported contracts with community-based organizations, some of which will result in reduced services. These savings are based on the following additional choices and assumptions:

- A shift in the City's current allocation of funds from the sugary-drink distributors tax ("soda tax") to increase investment in direct food security programs. The plan results in about a \$3 million a year reduction to the chronic disease prevention, urban farming, health education, oral health outreach, and healthy living programs administered by Population Health Division (PHD) and Primary Care staff. DPH will continue to administer around \$3 million in soda tax investments, including continued support for its dental program staffing through Primary Care and for some direct food support programs it administers.
- Savings starting in FY 2025-26 as Chinese Hospital is expected to achieve Medicare and Medi-Cal certification for its beds, reducing the annual contract with the San Francisco Health Network by \$6.6 million.
- \$2.4 million reduction in the Street Violence Intervention Program (SVIP). School-based services for youth under 18 are eliminated for this contract within DPH per changes to the Department of Children, Youth and Families (DCYF) budget. DCYF has restructured its violence prevention work in its recent procurement to include the new Citywide school crisis response initiative. An additional \$325,000 savings comes as part of re-sizing the contract in its new procurement this fall.

 An additional approximately \$10 million a year in savings, starting in FY 2025-26, in unmatched General Fund in contracts with community-based organizations. This represents an approximately 5% across-the-board reduction in these funds, split across the Behavioral Health Services (about \$7.3 million), the Population Health Division (about \$1.5 million), and the Ambulatory Care programs within SFHN (about \$1.1 million). DPH will develop more detailed plans for implementing these reductions across its next budget cycle.

Additional Investments in the DPH Budget and Revised Opioid Settlement Plan

The Mayor's proposed budget also includes a handful of additional investments as follows:

- Wage increases agreed to in labor negotiations this spring, including those resulting from the agreement with the nurses, and the 47 full-time equivalent nursing positions agreed to with the union.
- Restoration of the proposed reduction put forward by the Department to contract out certain security posts currently manned by the Sheriff's Office. The budget maintains funding for the current Sheriff's staffing pattern. In addition, the budget also includes funding of \$1.4 million to continue staffing clinic community ambassadors in SOMA.
- It includes a 2.5% cost-of-doing business increase for community-based organizations in FY 2024-25 only. Finally, it also includes an allocation of \$4.2 million in FY 2024-25 and \$2.3 million in FY 2025-26 to address capital equipment needs across the department.

The budget also reflects an updated plan for using opioid settlement funding to address the overdose crisis, move more people into treatment, and save lives. This proposal includes \$15.4 million and 13 FTE to expand access to medications for opioid use disorder through telehealth and targeted navigation support. The opioid settlement funds also include 2 FTE and further funding to support investments in reducing overdose in the Black / African American community, with an emphasis on partnership with black-led organizations. There is a one-time investment in additional data to improve mortality surveillance and help target resources.

Focus Area	Program	FY 2024 - 25	FY 2025 - 26
Black / African	Expand and strengthen Methadone Services with a focus on those serving the Black / African American		
American	community	\$945,000	\$3,090,000
Overdose	Funds to co-create substance use disorder services for		
	the Black / African American community	\$130,000	\$2,260,000
	B/AA Services Sub-Total	\$1,075,000	\$5,350,000
	Expanding medications for opioid use disorder	\$3,558,600	\$4,117,200
	Additional Buprenorphine Supports: starts in		
Streets to	Emergency Dept., post-overdose follow-up	\$563,026	\$1,063,026
Treatment	Tenderloin Night Navigators Program	\$900,000	\$1,000,000
	Safe Rest and Substance Use Disorder Navigation in		
	the Mission	\$2,100,000	\$2,100,000
	Streets to Treatment Sub-Total	\$7,121,626	\$8,280,226
Data	Enhanced Mortality Surveillance	\$100,000	0
	Data Sub-Total	\$100,000	\$0
	Grand Total	\$8,296,626	\$13,630,226

Next Steps

The Mayor's Proposed Budget now moves to the Board of Supervisors for review and the Department has begun working with the Budget and Legislative Analyst on their budget review. Two hearings on the Department's budget are currently scheduled for June 13th and June 20th. We will keep you informed of any changes that take place and will provide you a final update on the budget in August.