Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F1	The delays in completion of the Van Ness BRT Project were caused primarily by avoidable setbacks in replacement of the water and sewer infrastructure.	Mayor [August 27, 2021]	Disagree partially	We acknowledge that there were significant project delays due to underground infrastructure replacement needs and challenges with existing infrastructure; however, these delays were both avoidable and unavoidable. Many of the initial delays on the Project occurred during construction of the underground phase of the Project. The City and the contractor often share responsibility for delays, and some of the delays were due to third parties. Understanding the delay on this project involves looking at the contractor's initial claim for 279 days of delay and its pending claim for 344 delay days. As to the initial claim for 279 days, the parties agreed that 135 were compensable (City's responsibility) and 144 were noncompensable (not the City's sole responsibility). As to the pending claim for 344 days, the contractor failed to provide the required scheduling analysis; thus, the City has been required to undertake its own analysis of the delay. This analysis is currently underway.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F1	Ness BRT Project were caused primarily by avoidable setbacks in	General Manager, San Francisco Public Utilities Commission [August 27, 2021]	Disagree partially	Many of the initial delays on the Project occurred during construction of the underground phase of the Project; however, these delays were both avoidable and unavoidable. The City and the contractor often share responsibility for delays, and some of the delays were due to third parties. Understanding the delay on this project involves looking at the contractor's initial claim for 279 days of delay and its pending claim for 344 delay days. As to the initial claim for 279 days, the parties agreed that 135 were compensable (City's responsibility) and 144 were noncompensable (not the City's sole responsibility). In other words, the contractor acknowledged that it shared responsibility for more than half of the delay days. As to the pending claim for 344 days, the contractor failed to provide the required scheduling analysis; thus, the City has been required to undertake its own analysis of the delay. This analysis is currently underway.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		primarily by avoidable setbacks in	San Francisco Public Utilities Commission [August 27, 2021]	Disagree partially	Many of the initial delays on the Project occurred during construction of the underground phase of the Project; however, these delays were both avoidable and unavoidable. The City and the contractor often share responsibility for delays, and some of the delays were due to third parties. Understanding the delay on this project involves looking at the contractor's initial claim for 279 days of delay and its pending claim for 344 delay days. As to theinitial claim for 279 days, the parties agreed that 135 were compensable (City's responsibility) and 144 were noncompensable (not the City's sole responsibility). In other words, the contractor acknowledged that it shared responsibility for more than half of the delay days. As to the pending claim for 344 days, the contractor failed to provide the required scheduling analysis; thus, the City has been required to undertake its own analysis of the delay. This analysis is currently underway.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Ness BRT Project were caused primarily by avoidable setbacks in	Director, San Francisco Municipal Transportation Agency [August 27, 2021]	Disagree partially	Many of the initial delays on the Project occurred during construction of the underground phase of the Project; however, these delays were both avoidable and unavoidable. The City and the contractor often share responsibility for delays, and some of the delays were due to third parties. Understanding the delay on this project involves looking at the contractor's initial claim for 279 days of delay and its pending claim for 344 delay days. As to the initial claim for 279 days, the parties agreed that 135 were compensable (City's responsibility) and 144 were noncompensable (not the City's sole responsibility). In other words, the contractor acknowledged that it shared responsibility for more than half of the delay days. As to the pending claim for 344 days, the contractor failed to provide the required scheduling analysis; thus, the City has been required to undertake its own analysis of the delay. This analysis is currently underway.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The delays in completion of the Van Ness BRT Project were caused primarily by avoidable setbacks in replacement of the water and sewer infrastructure.	SFMTA Board of Directors [August 27, 2021]	Disagree partially	Many of the initial delays on the Project occurred during construction of the underground phase of the Project; however, some of these delays were avoidable and some were unavoidable. The City and the contractor often share responsibility for delays, and some of the delays were due to third parties. Understanding the delay on this project involves looking at the contractor's initial claim for 279 days of delay and its pending claim for 344 delay days. As to the initial claim for 279 days, the parties agreed that 135 were compensable (City's responsibility) and 144 were noncompensable (not the City's sole responsibility). In other words, the contractor acknowledged that it shared responsibility for more than half of the delay days. As to the pending claim for 344 days, the contractor failed to provide the required scheduling analysis; thus, the City has been required to undertake its own analysis of the delay. This analysis is currently underway.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Ness BRT Project were caused primarily by avoidable setbacks in	Board of Supervisors [September 26, 2021]	Agree	

			Respondent		
Report Title [Publication Date]	F#	Finding	Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F2	The potential impact of utility replacement on the cost and duration of the overall project was given insufficient consideration in the initial planning process.	Mayor [August 27, 2021]	Disagree partially	The potential impacts of utility replacement on the cost and duration of the project were considered in pre-construction. During the design phase, the City performed potholing and required PG&E to relocate gas mains and an electrical ductbank. Also, the City included a standard requirement in the Specifications that the Contractor perform significant amounts of potholing 30 days in advance of any installation. In addition, the contract included specific allowances to cover additional or unforeseen costs related to utility installation. That said, we acknowledge that this project had significant delays due to these challenges, which were unfortunately very disruptive due to the scale of the project.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F2		General Manager, San Francisco Public Utilities Commission [August 27, 2021]	Disagree partially	The potential impacts of utility replacement on the cost and duration of the project were considered in pre-construction. During the design phase, the City performed potholing and required PG&E to relocate gas mains and an electrical ductbank. Also, the City included a standard requirement in the Specifications that the Contractor perform significant amounts of potholing 30 days in advance of any installation. In addition, the contract included specific allowances to cover additional or unforeseen costs related to utility installation.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F2	The potential impact of utility replacement on the cost and duration of the overall project was given insufficient consideration in the initial planning process.	San Francisco Public Utilities Commission [August 27, 2021]	Disagree partially	The SFMTA gave significant consideration to the potential impacts of utility replacement during the planning process. The underground utility replacement activities and its associated risks were studied and reviewed in design and preconstruction phase based on the information available and the recommendations from consultants and the selected contractor. During the design phase, the City performed some potholing and coordinated with PG&E to relocate gas mains and an electrical ductbank. To minimize major traffic and operational impacts, the City included a standard requirement in the Specifications that the Contractor perform significant amounts of potholing 30 days in advance of any installation. The contract also included specific allowances to cover additional or unforeseen costs related to utility installation. In future contracts, the SFMTA agrees to consider applying more emphasis during the planning stage regarding the impacts of utility replacement.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The potential impact of utility replacement on the cost and duration of the overall project was given insufficient consideration in the initial planning process.	Director, San Francisco Municipal Transportation Agency [August 27, 2021]		The potential impacts of utility replacement on the cost and duration of the project were considered in pre-construction. During the design phase, the City performed potholing and required PG&E to relocate gas mains and an electrical ductbank. Also, the City included a standard requirement in the Specifications that the Contractor perform significant amounts of potholing 30 days in advance of any installation. In addition, the contract included specific allowances to cover additional or unforeseen costs related to utility installation.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The potential impact of utility replacement on the cost and duration of the overall project was given insufficient consideration in the initial planning process.	SFMTA Board of Directors [August 27, 2021]		The SFMTA gave significant consideration to the potential impacts of utility replacement during the planning process. The underground utility replacement activities and its associated risks were studied and reviewed in design and preconstruction phase based on the information available and the recommendations from consultants and the selected contractor. During the design phase, the City performed some potholing and coordinated with PG&E to relocate gas mains and an electrical ductbank. To minimize major traffic and operational impacts, the City included a standard requirement in the Specifications that the Contractor perform significant amounts of potholing 30 days in advance of any installation. The contract also included specific allowances to cover additional or unforeseen costs related to utility installation. In future contracts, the SFMTA agrees to consider applying more emphasis during the planning stage regarding the impacts of utility replacement.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The potential impact of utility replacement on the cost and duration of the overall project was given insufficient consideration in the initial planning process.	Board of Supervisors [September 26, 2021]	Agree	

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F3	The potential impact of utility replacement was known to City engineers to be a major risk, but was only considered a moderate risk and assigned no effective mitigation in the official risk register.	Mayor [August 27, 2021]	Disagree partially	The Contractor, City Staff, and an independent consultant cooperated in preparing the risk register and because of the mitigation measures being taken this was classified as a moderate risk. Several mitigation measures were included in the Specifications, such as requiring potholing 30 days in advance of the work, and providing the contractor with copies of deactivated utility drawings as reference documents. Ultimately, and with the full perspective we now have, we recognize that due to the challenges encountered, existing infrastructure underground, and other factors, the potential impact of utility replacement was higher than initially assessed. The Contractor failed to perform the required potholing in a timely fashion, at times attempting to dig potholes within hours of trenching to install utilities. Contractor's inability to properly anticipate, manage, and mitigate utility issues during construction was the primary contributor to added contract costs and duration.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F3	only considered a moderate risk and	General Manager, San Francisco Public Utilities Commission [August 27, 2021]	Disagree partially	The Contractor, City Staff, and an independent consultant cooperated in preparing the risk register and because of the mitigation measures being taken this was classified as a moderate risk. Several mitigation measures were included in the Specifications, such as requiring potholing 30 days in advance of the work, and providing the contractor with copies of deactivated utility drawings as reference documents. The Contractor failed to perform the required potholing in a timely fashion, at times attempting to dig potholes within hours of trenching to install utilities. Contractor's inability to properly anticipate/manage/mitigate utility issues during construction was the primary contributor to added contract costs and duration.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F3	I -	San Francisco Public Utilities Commission [August 27, 2021]	Disagree partially	The Contractor, City Staff, and an independent consultant cooperated in preparing the risk register and because of the mitigation measures being taken this was classified as a moderate risk. Several mitigation measures were included in the Specifications, such as requiring potholing 30 days in advance of the work, and providing the contractor with copies of deactivated utility drawings as reference documents. The Contractor failed to perform the required potholing in a timely fashion, at times attempting to dig potholes within hours of trenching to install utilities. Contractor's inability to properly anticipate/manage/mitigate utility issues during construction was the primary contributor to added contract costs and duration.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F3	I -	Director, San Francisco Municipal Transportation Agency [August 27, 2021]	Disagree partially	The Contractor, City Staff, and an independent consultant cooperated in preparing the risk register and because of the mitigation measures being taken this was classified as a moderate risk. Several mitigation measures were included in the Specifications, such as requiring potholing 30 days in advance of the work, and providing the contractor with copies of deactivated utility drawings as reference documents. The Contractor failed to perform the required potholing in a timely fashion, at times attempting to dig potholes within hours of trenching to install utilities. Contractor's inability to properly anticipate/manage/mitigate utility issues during construction was the primary contributor to added contract costs and duration.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F3	'	SFMTA Board of Directors [August 27, 2021]	Disagree partially	The Contractor, City Staff, and an independent consultant cooperated in preparing the risk register and because of the mitigation measures being taken this was classified as a moderate risk. Several mitigation measures were included in the Specifications, such as requiring potholing 30 days in advance of the work, and providing the contractor with copies of deactivated utility drawings as reference documents. The Contractor failed to perform the required potholing in a timely fashion, at times attempting to dig potholes within hours of trenching to install utilities. Contractor's inability to properly anticipate/manage/mitigate utility issues during construction was the primary contributor to added contract costs and duration.

2020-21 CIVIL GRAND JURY FINDINGS, RECOMMENDATIONS, AND RESPONSES TO FINDINGS AND RECOMMENDATIONS

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue :	F3	The potential impact of utility	Board of	Disagree partially	The preparation of a risk register was a shared responsibility of City
What Lies Beneath		replacement was known to City	Supervisors		staff, the contractor, and an independent consultant, and the risks
[June 28, 2021]		engineers to be a major risk, but was	[September 26,		were deemed moderate because mitigation measures were
		only considered a moderate risk and	2021]		identified that were not carried out by the contractor as required.
		assigned no effective mitigation in			
		the official risk register.			

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities accurately.	Mayor [August 27, 2021]	Disagree partially	Project timelines for projects with extensive underground utilities are often difficult to estimate because no matter how extensive the pre-construction investigation, there will always be unknowns. Contractors experienced in such work know that they must often deal with the unexpected. The project timeline prepared during preconstruction was a product of City staff, Contractor, and an independent consulting team based on the best information available. As construction started, the project team realized that some third-party utilities, such as PG&E, provided inaccurate or incomplete information on their existing utilities. The contract contained an action plan to instruct the contractor for dealing with unknown utilities, as well as contingency for differing site conditions. However, the Contractor did not take the lead in field investigation and coordination with third party utilities, although they were contractually obligated to do so as a CM/GC. The Contractor failed to perform the required potholing in a timely fashion per contract, at times attempting to dig potholes within hours of trenching to install utilities. Contractor's inability to properly anticipate, manage, and mitigate utility issues during construction was the primary contributor to added contract costs and duration. Contractor's initial construction sequencing plan was also unrealistic. All these issues contributed to an inaccurate project timeline projection.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities accurately.	General Manager, San Francisco		Project timelines for projects with extensive underground utilities are often difficult to estimate because no matter how extensive the pre-construction investigation, there will always be unknowns. Contractors experienced in such work know that they must often deal with the unexpected. The project timeline prepared during preconstruction was a product of City staff, Contractor, and an independent consulting team based on the best information available. As construction started, the project team realized that some third-party utilities, such as PG&E, provided inaccurate or incomplete information on their existing utilities. The contract contained an action plan to instruct the contractor for dealing with unknown utilities, as well as contingency for differing site conditions. However, the Contractor did not take the lead in field investigation and coordination with third party utilities, although they were contractually obligated to do so as a CM/GC. The Contractor failed to perform the required potholing in a timely
					fashion per contract, at times attempting to dig potholes within hours of trenching to install utilities. Contractor's inability to properly anticipate/manage/mitigate utility issues during construction was the primary contributor to added contract costs and duration. Contractor's initial construction sequencing plan was also unrealistic. All these issues contributed to an inaccurate project timeline projection.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		documents did not reflect the extent	San Francisco Public Utilities Commission [August 27, 2021]		Project timelines for projects with extensive underground utilities are often difficult to estimate because no matter how extensive the pre-construction investigation, there will always be unknowns. Contractors experienced in such work know that they must often deal with the unexpected. The project timeline prepared during preconstruction was a product of City staff, Contractor, and an independent consulting team based on the best information available. As construction started, the project team realized that some third party utilities, such as PG&E, provided inaccurate or incomplete information on their existing utilities. The contract contained an action plan to instruct the contractor for dealing with unknown utilities, as well as contingency for differing site conditions. However, the Contractor did not take the lead in field investigation and coordination with third party utilities, although they were contractually obligated to do so as a CM/GC. The Contractor failed to perform the required potholing in a timely fashion per contract, at times attempting to dig potholes within hours of trenching to install utilities. Contractor's inability to properly anticipate/manage/mitigate utility issues during construction was the primary contributor to added contract costs and duration. Contractor's initial construction sequencing plan was also unrealistic. All these issues contributed to an inaccurate project timeline projection.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities accurately.	Director, San Francisco		Project timelines for projects with extensive underground utilities are often difficult to estimate because no matter how extensive the pre-construction investigation, there will always be unknowns. Contractors experienced in such work know that they must often deal with the unexpected. The project timeline prepared during pre-construction was a product of City staff, Contractor, and an independent consulting team based on the best information available. As construction started, the project team realized that some third-party utilities, such as PG&E, provided inaccurate or incomplete information on their existing utilities. The contract contained an action plan to instruct the contractor for dealing with unknown utilities, as well as contingency for differing site
					conditions. However, the Contractor did not take the lead in field investigation and coordination with third party utilities, although they were contractually obligated to do so as a CM/GC. The Contractor failed to perform the required potholing in a timely fashion per contract, at times attempting to dig potholes within hours of trenching to install utilities. Contractor's inability to properly anticipate/manage/mitigate utility issues during construction was the primary contributor to added contract costs and duration. Contractor's initial construction sequencing plan was also unrealistic. All these issues contributed to an inaccurate project timeline projection.

F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
	_		Disagree partially	Project timelines for projects with extensive underground utilities
	•			are often difficult to estimate because no matter how extensive the
		[August 27, 2021]		pre-construction investigation, there will always be unknowns.
				Contractors experienced in such work know that they must often
	accurately.			deal with the unexpected. The project timeline prepared during pre-
				construction was a product of City staff, Contractor, and an
				independent consulting team based on the best information
				available. As construction started, the project team realized that
				some third party utilities, such as PG&E, provided inaccurate or
				incomplete information on their existing utilities. The contract
				contained an action plan to instruct the contractor for dealing with
				unknown utilities, as well as contingency for differing site
				conditions. However, the Contractor did not take the lead in field
				investigation and coordination with third party utilities, although
				they were contractually obligated to do so as a CM/GC. The
				Contractor failed to perform the required potholing in a timely
				fashion per contract, at times attempting to dig potholes within
				hours of trenching to install utilities. Contractor's inability to
				properly anticipate/manage/mitigate utility issues during
				construction was the primary contributor to added contract costs
				and duration. Contractor's initial construction sequencing plan was also unrealistic. All these issues contributed to an inaccurate
				project timeline projection.
				project timeline projection.
F4	Project timelines could not be	Board of	Disagree partially	Even with accurate documentation of existing underground
	estimated accurately because	Supervisors		utilities, project timelines still may not have been estimated
		[September 26, 2021]		accurately without sufficient pre-construction field investigation.
	F4	F4 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities accurately. F4 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities	F# Finding Assigned by CGJ [Response Due Date] F4 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities accurately. F4 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities F4 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities F5 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities F6 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities F6 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities	F# Finding Assigned by CGJ [Response Due Date] F4 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities accurately. F4 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities accurately. F4 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities F5 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities F6 Project timelines could not be estimated accurately because documents did not reflect the extent and location of underground utilities

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F5	The evaluation rubric for preconstruction contract bids weighted cost too heavily, as compared to technical expertise, even after project-specific legislation allowed for a lower weight to be assigned to cost.	Mayor [August 27, 2021]	Agree	Such contracts should be evaluated using a best value rubric, with technical expertise weighted high. At the time, the Agency was unable to lower the points given to cost in the legislation submitted to the Board of Supervisors. Over the last few years local legislation has been passed which has enabled departments to use alternative project delivery including best-value contracting methods. In 2015 legislation authorized departments to select CM/GCs based on qualification and cost, as long as the cost criteria is at least 40% of the overall selection, a decrease from the previous requirement that it be 65%. Additionally, in 2016 legislation enabled departments to use best-value contracting methods; this helped departments place more of an emphasis on certain priority components of projects such as timeline goals or technical expertise. However, we recognize that additional steps may be needed to ensure technical expertise is sufficiently prioritized in large capital projects.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F5	compared to technical expertise,	Director, San Francisco Municipal Transportation Agency [August 27, 2021]	Agree	Such contracts should be evaluated using a best value rubric, with technical expertise weighted high. At the time, the Agency was unable to lower the points given to cost in the legislation submitted to the Board of Supervisors.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F5	The evaluation rubric for preconstruction contract bids weighted cost too heavily, as compared to technical expertise, even after project-specific legislation allowed for a lower weight to be assigned to cost.	SFMTA Board of Directors [August 27, 2021]	Agree	Such contracts should be evaluated using a best value rubric, with technical expertise weighted high. At the time, the Agency was unable to lower the points given to cost in the legislation submitted to the Board of Supervisors

2020-21 CIVIL GRAND JURY FINDINGS, RECOMMENDATIONS, AND RESPONSES TO FINDINGS AND RECOMMENDATIONS

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		preconstruction contract bids weighted cost too heavily, as	Supervisors [September 26, 2021]	Agree	

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue :	F6	Practical work during preconstruction		Disagree partially	Preliminary investigation undertaken such as potholing and
What Lies Beneath		that could have derisked the	[August 27, 2021]		collecting as-built drawings were performed by SFMTA and the
[June 28, 2021]		subsequent construction phase of the			project team during the design phase. Ground-penetrating radar
		project was insufficient.			(GPR) during the design phase had several issues with accuracy
					and reliability of the data. Additional potholing by private utilities
					could have been beneficial. But the majority of the utility conflicts
					that resulted in additional contract time were at intersections.
					Potholing within intersections typically requires the intersection to
					be closed in order to provide a safe barrier for the workers from
					traffic. This would result in disruptions in both traffic flow and
					public transit services. Given that Van Ness Avenue is a State
					highway, this would have been extremely difficult to implement
					during pre-construction. Typically, this level of potholing is
					reserved for the construction phase when traffic can be effectively
					closed/diverted. With the benefit of hindsight, we recognize that
					increased practical work during preconstruction on this
					particular project may have mitigated some of the ultimate project
					delays, though it would have resulted in longer periods of traffic
					flow and transit service interruption due to needed closures of
					intersections.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Practical work during preconstruction that could have derisked the subsequent construction phase of the project was insufficient.	San Francisco	Disagree partially	Preliminary investigation undertaken such as potholing and collecting as-built drawings were performed by SFMTA and the project team during the design phase. Ground-penetrating radar (GPR) during the design phase had several issues with accuracy and reliability of the data. Additional potholing by private utilities could have been beneficial. But the majority of the utility conflicts that resulted in additional contract time were at intersections. Potholing within intersections typically requires the intersection to be closed in order to provide a safe barrier for the workers from traffic. This would result in disruptions in both traffic flow and public transit services. Given that Van Ness Avenue is a State highway, this would have been extremely difficult to implement during pre-construction. Typically, this level of potholing is reserved for the construction phase when traffic can be effectively closed/diverted.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Practical work during preconstruction that could have derisked the subsequent construction phase of the project was insufficient.	Public Utilities	Disagree partially	The majority of the utility conflicts that resulted in additional contract time were at intersections. Potholing within intersections typically requires the intersection to be closed in order to provide a safe barrier for the workers from traffic. Given that Van Ness Avenue is a State highway, this would have been extremely difficult to occur. Typically, this level of potholing is reserved for the construction phase when traffic can be effectively closed/diverted. Ground-penetrating radar (GPR) during the design phase had several issues with accuracy and relability of the data. Recent improvements in GPR provide for a more reliable tool for future projects.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		subsequent construction phase of the project was insufficient.	Francisco		The majority of the utility conflicts that resulted in additional contract time were at intersections. Potholing within intersections typically requires the intersection to be closed in order to provide a safe barrier for the workers from traffic. Given that Van Ness Avenue is a State highway, this would have been extremely difficult to occur. Typically, this level of potholing is reserved for the construction phase when traffic can be effectively closed/diverted. Ground-penetrating radar (GPR) during the design phase had several issues with accuracy and reliability of the data. Recent improvements in GPR provide for a more reliable tool for future projects.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Practical work during preconstruction that could have derisked the subsequent construction phase of the project was insufficient.	Directors		The majority of the utility conflicts that resulted in additional contract time were at intersections. Potholing within intersections typically requires the intersection to be closed in order to provide a safe barrier for the workers from traffic. Given that Van Ness Avenue is a State highway, this would have been extremely difficult to occur. Typically, this level of potholing is reserved for the construction phase when traffic can be effectively closed/diverted. Ground-penetrating radar (GPR) during the design phase had several issues with accuracy and relability of the data. Recent improvements in GPR provide for a more reliable tool for future projects.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		subsequent construction phase of the	Supervisors	Agree	

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Review of preconstruction deliverables did not sufficiently measure the contractor's preparedness for construction, which resulted in both inaccurate cost estimates and timelines.	Mayor [August 27, 2021]	Disagree partially	We agree that a benefit of using the CM/GC model is to provide the contractor with the ability to work directly with the designers and have additional time to familiarize itself with the project and its challenges prior to the start of construction, and this was a primary reason the City utilized a CM/GC model on this project. Unfortunately, in this case the contractor did not adequately prepare itself for construction during the year-long preconstruction period. For example, a careful review of the Storm Water Pollution Prevention Plan (SWPPP) and the construction sequencing plan for sewer work would have shown that the contractor was not prepared to begin work. The timeline for underground work provided by the contractor's subcontractor during preconstruction did not align with the timeline provided by the subcontractor who eventually performed the work. It is unclear to what extent better preparedness by the contractor would have resulted in more accurate cost estimates and timelines. In addition, other key issues listed in F4 contributed to the challenge to forecast accurate cost estimates and timelines.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		deliverables did not sufficiently measure the contractor's preparedness for construction, which resulted in both inaccurate cost	Director, San Francisco Municipal Transportation Agency [August 27, 2021]	Disagree partially	It is correct that the contractor may not have adequately prepared itself for construction during the year-long preconstruction period. For example, a careful review of the Storm Water Pollution Prevention Plan (SWPPP) and the construction sequencing plan for sewer work would have shown that the contractor was not prepared to begin work. The timeline for underground work provided by the contractor's subcontractor during preconstruction did not align with the timeline provided by the subcontractor who eventually performed the work. It is unclear to what extent better preparedness by the contractor would have resulted in more accurate cost estimates and timelines. In addition, other key issues listed in F4 contributed to the challenge to forecast accurate cost estimates and timelines.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		deliverables did not sufficiently	SFMTA Board of Directors [August 27, 2021]		It is correct that the contractor may not have adequately prepared itself for construction during the year-long preconstruction period. The timeline for underground work provided by the contractor's subcontractor during preconstruction did not align with the timeline provided by the subcontractor who eventually performed the work. It is unclear to what extent better preparedness by the contractor would have resulted in more accurate cost estimates and timelines. In addition, other key issues listed in F4 contributed to the challenge to forecast accurate cost estimates and timelines.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '	Board of Supervisors [September 26, 2021]	Agree	

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The effectiveness of the CMGC contract was greatly reduced because the general contractor was brought into the design process too late.	Mayor [August 27, 2021]		We agree it would have been better to have the contractor on board earlier in the design phase. That said, the Contractor did have a year (during pre-construction) to review the construction documents, provide comments, and familiarize itself with the conditions along the corridor. The City anticipated this was a sufficient time period for the Contractor to be involved in the preconstruction phase and prepare adequately for the construction phase. The CMGC construction contract with the Guaranteed Maximum Price was issued by SFMTA with the Contractor's concerns and input addressed. Since the primary contractor did not involve the subcontractors directly with the City in the preconstruction process, the City may not have received the full benefit of the subs' technical expertise and local knowledge. The contractor did not make the best use of its subcontractors.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The effectiveness of the CMGC contract was greatly reduced because the general contractor was brought into the design process too late.			While it would have been better to have the contractor on board earlier in the design phase, the Contractor did have a year (during pre-construction) to review the construction documents, provide comments, and familiarize itself with the conditions along the corridor. The CMGC construction contract with the Guaranteed Maximum Price was issued by SFMTA with the Contractor's concerns and input addressed. Since the prime did not involve the subcontractors directly with the City in the preconstruction process the City may not have received the full benefit of the subs' technical expertise and local knowledge. Contractor did not make the best use of its subcontractors.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The effectiveness of the CMGC contract was greatly reduced because the general contractor was brought into the design process too late.	San Francisco Public Utilities Commission [August 27, 2021]		While it would have been better to have the contractor on board earlier in the design phase, the Contractor did have a year (during pre-construction) to review the construction documents, provide comments, and familiarize itself with the conditions along the corridor. The CMGC construction contract with the Guaranteed Maximum Price was issued by SFMTA with the Contractor's concerns and input addressed. Since the prime did not involve the subcontractors directly with the City in the preconstruction process the City may not have received the full benefit of the subs' technical expertise and local knowledge. Contractor did not make the best use of its subcontractors.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The effectiveness of the CMGC contract was greatly reduced because the general contractor was brought into the design process too late.	Director, San Francisco Municipal Transportation Agency [August 27, 2021]		While it would have been better to have the contractor on board earlier in the design phase, the Contractor did have a year (during pre-construction) to review the construction documents, provide comments, and familiarize itself with the conditions along the corridor. The CMGC construction contract with the Guaranteed Maximum Price was issued by SFMTA with the Contractor's concerns and input addressed. Since the prime did not involve the subcontractors directly with the City in the preconstruction process the City may not have received the full benefit of the subs' technical expertise and local knowledge. Contractor did not make the best use of its subcontractors.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F8	The effectiveness of the CMGC contract was greatly reduced because the general contractor was brought into the design process too late.	SFMTA Board of Directors [August 27, 2021]	Disagree partially	While it would have been better to have the contractor on board earlier in the design phase, the Contractor did have a year (during pre-construction) to review the construction documents, provide comments, and familiarize itself with the conditions along the corridor. The CMGC construction contract with the Guaranteed Maximum Price was issued by SFMTA with the Contractor's concerns and input addressed. Since the prime did not involve the subcontractors directly with the City in the preconstruction process the City may not have received the full benefit of the subs' technical expertise and local knowledge. Contractor did not make the best use of its subcontractors.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F8	The effectiveness of the CMGC contract was greatly reduced because the general contractor was brought into the design process too late.	Board of Supervisors [September 26, 2021]	Disagree partially	While the benefits of bringing in the CMGC contractor earlier in the project is acknowledged, the record reflects that the contract effectiveness was also reduced by subsequent actions of the contractor.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Underspecification in technical requirements led to additional costs for work that could have been predicted and included in the original contract.	Mayor [August 27, 2021]		In an effort to continually improve our contract documents, we review the project specifications, in particular with multi-agency projects where various sets of specifications are merged. The Van Ness project also had the challenge of coordinating City specifications with Caltrans requirements. Specifically, in the case of the potholing and pedestrian control specifications, the contractor settled claims on these issues for less than 20% of its costs incurred, illustrating that its claim arising from purported ambiguity in the specifications had little merit. Moreover, Contractor had access to the specifications for many months during the pre-Construction period and did not request any clarification/changes at that time. Contractor raised issues with the technical requirements after the construction started.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Underspecification in technical requirements led to additional costs for work that could have been predicted and included in the original contract.	General Manager, San Francisco Public Utilities Commission [August 27, 2021]		In an effort to continually improve our contract documents, we review the project specifications, in particular with multi-agency projects where various sets of specifications are merged. The Van Ness project also had the challenge of coordinating City specifications with Caltrans requirements. Specifically, in the case of the potholing and pedestrian control specifications, the contractor settled claims on these issues for less than 20% of its costs incurred, illustrating that its claim arising from purported ambiguity in the specifications had little merit. Moreover, Contractor had access to the specifications for many months during the pre-Construction period and did not request any clarification/changes at that time. Contractor raised issues with the technical requirements after the construction started.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Underspecification in technical requirements led to additional costs for work that could have been predicted and included in the original contract.	San Francisco Public Utilities Commission		In an effort to continually improve our contract documents, we review the project specifications, in particular with multi-agency projects where various sets of specifications are merged. The Van Ness project also had the challenge of coordinating City specifications with Caltrans requirements. Specifically, in the case of the potholing and pedestrian control specifications, the contractor settled claims on these issues for less than 20% of its costs incurred, illustrating that its claim arising from purported ambiguity in the specifications had little merit. Moreover, Contractor had access to the specifications for many months during the pre-Construction period and did not request any clarification/changes at that time. Contractor raised issues with the technical requirements after the construction started.
Van Ness Avenue : What Lies Beneath [June 28, 2021]			Director, San Francisco Municipal Transportation Agency [August 27, 2021]		In an effort to continually improve our contract documents, we review the project specifications, in particular with multi-agency projects where various sets of specifications are merged. The Van Ness project also had the challenge of coordinating City specifications with Caltrans requirements. Specifically, in the case of the potholing and pedestrian control specifications, the contractor settled claims on these issues for less than 20% of its costs incurred, illustrating that its claim arising from purported ambiguity in the specifications had little merit. Moreover, Contractor had access to the specifications for many months during the pre-Construction period and did not request any clarification/changes at that time. Contractor raised issues with the technical requirements after the construction started.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Underspecification in technical requirements led to additional costs for work that could have been predicted and included in the original contract.	SFMTA Board of Directors [August 27, 2021]		In an effort to continually improve our contract documents, we review the project specifications, in particular with multi-agency projects where various sets of specifications are merged. The Van Ness project also had the challenge of coordinating City specifications with Caltrans requirements. Specifically, in the case of the potholing and pedestrian control specifications, the contractor settled claims on these issues for less than 20% of its costs incurred, illustrating that its claim arising from purported ambiguity in the specifications had little merit. Moreover, Contractor had access to the specifications for many months during the pre-Construction period and did not request any clarification/changes at that time. Contractor raised issues with the technical requirements after the construction started.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		· '	Board of Supervisors [September 26, 2021]		The record reflects that underspecification of technical requirements was not necessarily responsible for cost overruns and that the contractor's own settlement of claims on this issue and lack of requests for clarification of technical requirements during pre-construction support this conclusion.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue: What Lies Beneath [June 28, 2021]	F10	Contention over underspecified or unclear contract terms and technical requirements led to a deterioration in the relationship between the City and Walsh, the general contractor.	Mayor [August 27, 2021]	Disagree wholly	Language that was used in the contract was standard to all City contracts. The City worked diligently to enforce the contract in a fair and reasonable manner. The contractor did not raise any concerns about ambiguity or confusion during the year of preconstruction services or during negotiations. The CM/GC has the responsibility to raise and resolve such concerns during preconstruction. What actually led to deterioration in the relationship, in the City's view, was the contractor's concerns about the bid for the utility work.
Van Ness Avenue : What Lies Beneath [June 28, 2021]			Director, San Francisco Municipal Transportation Agency [August 27, 2021]	Disagree wholly	Language that was used in the contract was standard to all City contracts. The City worked diligently to enforce the contract in a fair and reasonable manner. The contractor did not raise any concerns about ambiguity or confusion during the year of preconstruction services or during negotiations. The CM/GC has the responsibility to raise and resolve such concerns during preconstruction. What actually led to deterioration in the relationship, in the City's view, was the contractor's concerns about the bid for the utility work.
Van Ness Avenue : What Lies Beneath [June 28, 2021]			SFMTA Board of Directors [August 27, 2021]	Disagree wholly	Language that was used in the contract was standard to all City contracts. The City worked diligently to enforce the contract in a fair and reasonable manner. The contractor did not raise any concerns about ambiguity or confusion during the year of preconstruction services or during negotiations. The CM/GC has the responsibility to raise and resolve such concerns during preconstruction. What actually led to deterioration in the relationship was the contractor's concerns about the bid for the utility work being substantially higher than originally estimated and thereby reducing its profit margin.

2020-21 CIVIL GRAND JURY FINDINGS, RECOMMENDATIONS, AND RESPONSES TO FINDINGS AND RECOMMENDATIONS

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue :	F10	Contention over underspecified or	Board of	Disagree partially	The record reflects that numerous other factors contributed to the
What Lies Beneath		unclear contract terms and technical	Supervisors		deterioration in relationship between the City and Contractor.
[June 28, 2021]		requirements led to a deterioration	[September 26,		
		in the relationship between the City	2021]		
		and Walsh, the general contractor.			

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The removal of Synergy, the underground subcontractor, from the project, partially as a result of poor cost estimates, contributed to the deterioration of the relationship between Walsh, the general contractor, and the City.	Mayor [August 27, 2021]	Disagree wholly	The City supported the contractor's decision to remove its underground utility contractor, Synergy. The relationship only began to deteriorate when the contractor bid out Synergy's work and received a bid substantially more than Synergy's estimate. Over a year after Synergy was removed, Walsh filed a claim under penalty of perjury for \$11.9M arising from damages it purportedly incurred relating to Synergy's removal. That claim was resolved by the City paying the Walsh nothing on this issue. The price difference was not due to poor cost estimating, but to unexpected market conditions.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The removal of Synergy, the underground subcontractor, from the project, partially as a result of poor cost estimates, contributed to the deterioration of the relationship between Walsh, the general contractor, and the City.	General Manager, San Francisco Public Utilities Commission [August 27, 2021]	Disagree wholly	The City supported the contractor's decision to remove its underground utility contractor, Synergy. The relationship only began to deteriorate when the contractor bid out Synergy's work and received a bid substantially more than Synergy's estimate. Over a year after Synergy was removed, Walsh filed a claim under penalty of perjury for \$11.9M arising from damages it purportedly incurred relating to Synergy's removal. That claim was resolved by the City paying the Walsh nothing on this issue. The price difference was not due to poor cost estimating, but to unexpected market conditions.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The removal of Synergy, the underground subcontractor, from the project, partially as a result of poor cost estimates, contributed to the deterioration of the relationship between Walsh, the general contractor, and the City.	San Francisco Public Utilities Commission [August 27, 2021]	Disagree wholly	The City supported the contractor's decision to remove its underground utility contractor, Synergy. The relationship only began to deteriorate when the contractor bid out Synergy's work and received a bid substantially more than Synergy's estimate. Over a year after Synergy was removed, Walsh filed a claim under penalty of perjury for \$11.9M arising from damages it purportedly incurred relating to Synergy's removal. That claim was resolved by the City paying Walsh nothing on this issue. The price difference was not due to poor cost estimating, but to unexpected market conditions.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue: What Lies Beneath [June 28, 2021]		The removal of Synergy, the underground subcontractor, from the project, partially as a result of poor cost estimates, contributed to the deterioration of the relationship between Walsh, the general contractor, and the City.	Director, San Francisco Municipal Transportation Agency [August 27, 2021]	Disagree wholly	The City supported the contractor's decision to remove its underground utility contractor, Synergy. The relationship only began to deteriorate when the contractor bid out Synergy's work and received a bid substantially more than Synergy's estimate. Over a year after Synergy was removed, Walsh filed a claim under penalty of perjury for \$11.9M arising from damages it purportedly incurred relating to Synergy's removal. That claim was resolved by the City paying the Walsh nothing on this issue. The price difference was not due to poor cost estimating, but to unexpected market conditions.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The removal of Synergy, the underground subcontractor, from the project, partially as a result of poor cost estimates, contributed to the deterioration of the relationship between Walsh, the general contractor, and the City.	SFMTA Board of Directors [August 27, 2021]	Disagree wholly	The City supported the contractor's decision to remove its underground utility contractor, Synergy. The relationship only began to deteriorate when the contractor bid out Synergy's work and received a bid substantially more than Synergy's estimate. Over a year after Synergy was removed, Walsh filed a claim under penalty of perjury for \$11.9M arising from damages it purportedly incurred relating to Synergy's removal. That claim was resolved by the City paying Walsh nothing on this issue. The price difference was not due to poor cost estimating, but to unexpected market conditions.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The removal of Synergy, the underground subcontractor, from the project, partially as a result of poor cost estimates, contributed to the deterioration of the relationship between Walsh, the general contractor, and the City.	Board of Supervisors [September 26, 2021]	Disagree partially	The record does not demonstrate that the cost estimates were necessarily poor, only that there was disagreement over the subcontractor's proposed price.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The contentious relationship between Walsh, the general contractor, and the City made it difficult to resolve problems as they arose, despite close collaboration being one of the potential advantages of the CMGC contract.	Mayor [August 27, 2021]	Disagree partially	Once the contractor realized that its guaranteed maximum price would not cover the cost of the utility work, the relationship became strained and the contractor became uncooperative. It appeared that the contractor was more focused on recovering the potential loss from the increased utility costs than performing a collaborative and successful project. To illustrate this, the contractor hired additional personnel to focus on claims, and used field staff to assist with the claims process rather than devoting resources to the project. The contractor's lack of experienced field staff required the City to hire a utility coordinator and other staff to facilitate the contractor's coordination with third party utilities and to resolve basic field issues. As a CM/GC, it was the contractor's responsibility to coordinate day-to-day activities with third party utilities. In spite of the challenging situation, field staff maintained a professional relationship.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		The contentious relationship between Walsh, the general contractor, and the City made it difficult to resolve problems as they arose, despite close collaboration being one of the potential advantages of the CMGC contract.	Director, San Francisco Municipal Transportation Agency [August 27, 2021]	Disagree partially	Once the contractor realized that its guaranteed maximum price would not cover the cost of the utility work, the relationship became strained and the contractor became uncooperative. It appeared that the contractor was more focused on recovering the potential loss from the increased utility costs than performing a collaborative and successful project. To illustrate this, the contractor hired additional personnel to focus on claims, and used field staff to assist with the claims process rather than devoting resources to the project. The contractor's lack of experienced field staff required the City to hire a utility coordinator and other staff to facilitate the contractor's coordination with third party utilities and to resolve basic field issues. As a CM/GC, it was the contractor's responsibility to coordinate day-to-day activities with third party utilities. In spite of the challenging situation, field staff maintained a professional relationship.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F12	The contentious relationship between Walsh, the general contractor, and the City made it difficult to resolve problems as they arose, despite close collaboration being one of the potential advantages of the CMGC contract.	SFMTA Board of Directors [August 27, 2021]	Disagree partially	Once the contractor realized that its guaranteed maximum price would not cover the cost of the utility work, the relationship became strained and the contractor became uncooperative. It appeared that the contractor was more focused on recovering the potential loss from the increased utility costs than performing a collaborative and successful project. To illustrate this, the contractor hired additional personnel to focus on claims, and used field staff to assist with the claims process rather than devoting resources to the project. The contractor's lack of experienced field staff required the City to hire a utility coordinator and other staff to facilitate the contractor's coordination with third party utilities and to resolve basic field issues. As a CM/GC, it was the contractor's responsibility to coordinate day-to-day activities with third party utilities. In spite of the challenging situation, field staff maintained a professional relationship.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F12	The contentious relationship between Walsh, the general contractor, and the City made it difficult to resolve problems as they arose, despite close collaboration being one of the potential advantages of the CMGC contract.	Board of Supervisors [September 26, 2021]	Agree	

Report Title [Publication Date]	#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	1	·	Mayor [August 27, 2021]		There is one specific Resident Engineer (RE) for each project, including the Van Ness Project. The City's RE was (and is) the point of contact with the contractor. During construction, all flows through resident engineer for a single point of contact to avoid confusion. In addition to the RE, this project had a complete team of City staff who were dedicated to this project only. The RE, who has been on the Project from the beginning, along with the owner's construction management team, have always been co-located with the contractor's team. Notably, the high turnover of the contractor's management team made it difficult to coordinate with the contractor, and necessitated the City bringing the contractor up to speed at various times (and likely contributed to the delay and increased costs on the Project). The contractor's unwillingness to pothole and perform other advance investigation in a timely fashion contributed more to delays in resolving field challenges than any lack of City staff. The CM/GC should lead the field fact-finding and discovery with very little owner assistance to resolve basic field issues and coordination matters. During the construction, City staff had to supplement the contractor's team directly, performing contractor work in support of the overall effort and mitigate potential delays.

Report Title [Publication Date]	+	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : F13 What Lies Beneath [June 28, 2021]	co di le	ontact between Walsh and the City luring early stages of construction ed to delays and increased costs on	Director, San Francisco Municipal Transportation Agency [August 27, 2021]		The City's Resident Engineer (RE) was (and is) the point of contact with the contractor. The RE, who has been on the Project from the beginning, along with the owner's construction management team, have always been co-located with the contractor's team. Notably, the high turnover of the contractor's management team made it difficult to coordinate with the contractor, and necessitated the City bringing the contractor up to speed at various times (and likely contributed to the delay and increased costs on the Project). The contractor's unwillingness to pothole and perform other advance investigation in a timely fashion contributed more to delays in resolving field challenges than any lack of City staff. The CM/GC should lead the field fact-finding and discovery with very little owner assistance to resolve basic field issues and coordination matters. During the construction, City staff had to supplement the contractor's team directly, performing contractor work in support of the overall effort and mitigate potential delays.

Report Title [Publication Date]	F#	Finding	Respondent Assigned by CGJ [Response Due Date]	Finding Response (Agree/ Disagree)	Finding Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Lack of an in-the-field point of contact between Walsh and the City during early stages of construction led to delays and increased costs on the project.	SFMTA Board of Directors [August 27, 2021]		The City's Resident Engineer (RE) was (and is) the point of contact with the contractor. The RE, who has been on the Project from the beginning, along with the owner's construction management team, have always been co-located with the contractor's team. Notably, the high turnover of the contractor's management team made it difficult to coordinate with the contractor, and necessitated the City bringing the contractor up to speed at various times (and likely contributed to the delay and increased costs on the Project). The contractor's unwillingness to pothole and perform other advance investigation in a timely fashion contributed more to delays in resolving field challenges than any lack of City staff. The CM/GC should lead the field fact-finding and discovery with very little owner assistance to resolve basic field issues and coordination matters. During the construction, City staff had to supplement the contractor's team directly, performing contractor work in support of the overall effort and mitigate potential delays.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Lack of an in-the-field point of contact between Walsh and the City during early stages of construction led to delays and increased costs on the project.	Board of Supervisors [September 26, 2021]	Disagree wholly	

Report Title [Publication Date] Van Ness Avenue:		Respondent Assigned by CGJ [Response Due Date] Mayor	Finding Response (Agree/ Disagree) Disagree wholly	Finding Response Text The City does not believe that the contractual requirements for
What Lies Beneath [June 28, 2021]	requirements for pedestrian monitoring contributed to the deterioration of the relationship between Walsh, the general contractor, and the City.	[August 27, 2021]		pedestrian monitoring and flaggers are confusing. In the interest of public safety, the City agreed to reimburse Walsh for pedestrian monitors if (1) the contractor provided the flaggers required under the contract for pedestrian control and (2) the contractor provided advance notice to the City of the need for pedestrian monitors to support the flaggers at a particular location.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	Confusion related to the contractual requirements for pedestrian monitoring contributed to the deterioration of the relationship between Walsh, the general contractor, and the City.	Director, San Francisco Municipal Transportation Agency [August 27, 2021]	Disagree partially	The City does not believe that the contractual requirements for pedestrian monitoring and flaggers are confusing. In the interest of public safety, the City agreed to reimburse Walsh for pedestrian monitors if (1) the contractor provided the flaggers required under the contract for pedestrian control and (2) the contractor provided advance notice to the City of the need for pedestrian monitors to support the flaggers at a particular location.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	Confusion related to the contractual requirements for pedestrian monitoring contributed to the deterioration of the relationship between Walsh, the general contractor, and the City.	SFMTA Board of Directors [August 27, 2021]	Disagree partially	The City does not believe that the contractual requirements for pedestrian monitoring and flaggers are confusing. In the interest of public safety, the City agreed to reimburse Walsh for pedestrian monitors if (1) the contractor provided the flaggers required under the contract for pedestrian control and (2) the contractor provided advance notice to the City of the need for pedestrian monitors to support the flaggers at a particular location.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	Confusion related to the contractual requirements for pedestrian monitoring contributed to the deterioration of the relationship between Walsh, the general contractor, and the City.	Board of Supervisors [September 26, 2021]	Agree	

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue :		By June 2022, the City should adopt a		Has been	This process is implemented for all SFMTA and SFPUC major capital
What Lies Beneath	I	policy that all capital project	[August 27, 2021]	implemented	projects and projects of particular technical complexity, and is in
[June 28, 2021]		feasibility plans include an itemized			Section 4 (Detailed Design Phase) of the MTA's Project Operations
	F6, F9]	assessment of risks to project			Manual.
		timelines and costs, which must be			
		accompanied with specific			
		procedures that will be undertaken			
		to mitigate those risks early in the			
		project.			
Van Ness Avenue :		By June 2022, the City should adopt a	_		This has been implemented for all SFPUC major capital projects and
What Lies Beneath	I	policy that all capital project		implemented	project of particular technical complexity. (PUC)
[June 28, 2021]		feasibility plans include an itemized	Public Utilities		
		assessment of risks to project	Commission		
		timelines and costs, which must be	[August 27, 2021]		
		accompanied with specific			
		procedures that will be undertaken			
		to mitigate those risks early in the			
		project.			
Van Ness Avenue :		By June 2022, the City should adopt a		Has been	This has been implemented for all SFPUC major capital projects and
What Lies Beneath	I	policy that all capital project		implemented	projects of particular technical complexity.
[June 28, 2021]		feasibility plans include an itemized	Commission		
	F6, F9]	assessment of risks to project	[August 27, 2021]		
		timelines and costs, which must be			
		accompanied with specific procedures that will be undertaken			
		to mitigate those risks early in the			
		project.			
Van Ness Avenue :		By June 2022, the City should adopt a		Has been	This process is implemented for all major capital projects and
What Lies Beneath		policy that all capital project		implemented	projects of particular technical complexity, and is in Section 4
[June 28, 2021]		7 7	Municipal Transportation		(Detailed Design Phase) of the MTA's Project Operations Manual.
	[6, 69]	assessment of risks to project timelines and costs, which must be	Transportation		
		accompanied with specific	Agency [August 27, 2021]		
		procedures that will be undertaken	[August 27, 2021]		
		to mitigate those risks early in the			
		project.			
	Ī	p. 0,000.			

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue :	R1	By June 2022, the City should adopt a	SFMTA Board of	Has been	Project risk assessment and mitigation are long-standing practices
What Lies Beneath	[for F1,	policy that all capital project	Directors	implemented	that are implemented for major capital projects and projects of
[June 28, 2021]	F2, F4,	feasibility plans include an itemized	[August 27, 2021]		particular technical complexity as listed in Section 4 (Detailed
	F6, F9]	assessment of risks to project timelines and costs, which must be accompanied with specific procedures that will be undertaken to mitigate those risks early in the project.			Design Phase) of the MTA's Project Operations Manual (POM).
Van Ness Avenue :		By June 2022, the City should adopt a		Has been	
What Lies Beneath			=	implemented	
[June 28, 2021]		• •	[September 26, 2021]		

Report Title [Publication Date]			Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F1, F2, F3, F4, F6,	By June 2022, the City should adopt a policy that all capital project sponsors publish, before proceeding to the construction phase, an itemized assessment of derisking activities actually performed.		Requires further analysis	Additional analysis is required on this recommendation to determine how to best assess and disclose of derisking activities. This analysis will be conducted within the next year.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F1, F2, F3, F4, F6,	By June 2022, the City should adopt a policy that all capital project sponsors publish, before proceeding to the construction phase, an itemized assessment of derisking activities actually performed.	_	Requires further analysis	Speaking for the Agency and not the City as a whole, the SFPUC believes that additional analysis is required on this recommendation to determine how to best assess and disclose of derisking activities.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F1, F2, F3, F4, F6,	By June 2022, the City should adopt a policy that all capital project sponsors publish, before proceeding to the construction phase, an itemized assessment of derisking activities actually performed.		Requires further analysis	Speaking for the Agency and not the City as a whole, the SFPUC believes that additional analysis is required on this recommendation to determine how to best assess and disclose of derisking activities.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F1, F2, F3, F4, F6,	By June 2022, the City should adopt a policy that all capital project sponsors publish, before proceeding to the construction phase, an itemized assessment of derisking activities actually performed.	Francisco Municipal	Will not be implemented because it is not warranted or is not reasonable	The SFMTA believes that such information may allow bidders to take advantage of the bid process.

Report Title [Publication Date]			Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue : What Lies Beneath		By June 2022, the City should adopt a policy that all capital project sponsors		Will not be implemented	Speaking for the Agency and not the City as a whole, the SFMTA believes that such information may allow bidders to take advantage
[June 28, 2021]	F2, F3, F4, F6,	publish, before proceeding to the construction phase, an itemized assessment of derisking activities actually performed.	[August 27, 2021]	because it is not	of the bid process, as it could allow contractors to unbalance bids or give them an unfair advantage in negotiations.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F1, F2, F3, F4, F6,	By June 2022, the City should adopt a policy that all capital project sponsors publish, before proceeding to the construction phase, an itemized assessment of derisking activities actually performed.		Requires further analysis	Recommendation No. R2 requires further analysis, and hereby directs the Budget and Legislative Analyst to issue a report by March 31, 2022 analyzing options for the adoption of a policy regarding itemized assessments of de-risking activities for major capital projects.

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		By June 2022, the Board of Supervisors and SFPUC should review and update policies and regulations to ensure that detailed as-built documentation of both private and public utilities is filed after all underground projects (whether undertaken by SFPUC, another City agency, or a private enterprise), with sufficient resolution and precision to allow accurate design of any future work.	Mayor [August 27, 2021]	Requires further analysis	The SFPUC's standard project procedure requires the maintenance of detailed as-built digital documentations on their recent capital projects. However, further analysis is required regarding the implementation of this recommendation for digital as-builts across all underground projects for public and private utilities, such as considering a digital repository.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		Supervisors and SFPUC should review and update policies and regulations to ensure that detailed as-built	General Manager, San Francisco Public Utilities Commission [August 27, 2021]	analysis	Speaking for the Agency, and not the Board of Supervisors, the SFPUC's standard project procedure requires the maintenance of detailed as-built digital documentations on our recent capital projects. However, further analysis is required regarding the implementation of this recommendation for digital as-builts across all underground projects for public and private utilities, such as considering a digital repository.

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		By June 2022, the Board of Supervisors and SFPUC should review and update policies and regulations to ensure that detailed as-built documentation of both private and public utilities is filed after all underground projects (whether undertaken by SFPUC, another City agency, or a private enterprise), with sufficient resolution and precision to allow accurate design of any future work.	San Francisco Public Utilities Commission [August 27, 2021]	Requires further analysis	Speaking for the Agency, and not the Board of Supervisors, the SFPUC's standard project procedure requires the maintenance of detailed as-built digital documentations on our recent capital projects. However, further analysis is required regarding the implementation of this recommendation for digital as-builts across all underground projects for public and private utilities, such as considering a digital repository.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	R3 [for F4]	Supervisors and SFPUC should review		Requires further analysis	Recommendation No. R3 requires further analysis, and hereby urges the San Francisco Public Utilities Commission to review its policies regarding as-built documentation and the feasibility of establishing a digital as-built document repository and to deliver its findings to the Board of Supervisors by March 31, 2022.

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue:	R4	The Board of Supervisors should	Mayor	Will not be	As a City, we already take steps to ensure that all projects that
What Lies Beneath	[for F1,	direct all City departments to adopt a	[August 27, 2021]	implemented	involve underground work include as part of the design process the
[June 28, 2021]	F4, F6,	policy that all projects that involve		because it is not	use of exploratory potholing, or another equivalent industry best-
	F7]	underground work in the City's main		warranted or is not	practice. However, one policy for all projects is impractical and each
		corridors include, as part of the		reasonable	department must make a determination on a project-by-project
		design process, the use of			basis based on the risk assessment.
		exploratory potholing, or another			
		equivalent industry best-practice to			
		identify unknown underground			
		obstructions adhering to CI/ASCE 38-			
		02 ("Standard Guideline for the			
		Collection and Depiction of Existing			
		Subsurface Utility Data") Quality			
		Level A. This policy should take effect			
		for all contracts signed after January			
		1, 2022, and the work should be			
		required to be performed before final			
		construction terms or prices are			
		agreed to.			

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue :	R4	The Board of Supervisors should	Director, San	Will not be	One policy for all projects is impractical. Each department
What Lies Beneath	[for F1,	direct all City departments to adopt a	Francisco	implemented	must make a determination on a project-by-project basis based on
[June 28, 2021]	F4, F6,	policy that all projects that involve	Municipal	because it is not	the risk assessment. Currently, all major City projects that involve
	F7]	underground work in the City's main	Transportation	warranted or is not	underground work in main corridors do incorporate potholing, or
		corridors include, as part of the	Agency	reasonable	other equivalent appropriate industry practices, to identify
		design process, the use of	[August 27, 2021]		unknown underground obstructions. The City is also working more
		exploratory potholing, or another			closely with private utilities (e.g., PG&E, Comcast, ATT) during
		equivalent industry best-practice to			design phase of major projects to account for their utilities,
		identify unknown underground			whether active, deactivated, or abandoned.
		obstructions adhering to CI/ASCE 38-			
		02 ("Standard Guideline for the			
		Collection and Depiction of Existing			
		Subsurface Utility Data") Quality			
		Level A. This policy should take effect			
		for all contracts signed after January			
		1, 2022, and the work should be			
		required to be performed before final			
		construction terms or prices are			
		agreed to.			

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue :	R4	The Board of Supervisors should	SFMTA Board of	Will not be	Speaking for the Agency, and not the Board of Supervisors, the
What Lies Beneath	[for F1,	direct all City departments to adopt a	Directors	implemented	SFMTA believes that one policy for all projects, across all
[June 28, 2021]	F4, F6,	policy that all projects that involve	[August 27, 2021]	because it is not	departments, is impractical. Each department must make a
	F7]	underground work in the City's main		warranted or is not	determination on a project-by-project basis based on the risk
		corridors include, as part of the		reasonable	assessment. Currently, all major City projects that involve
		design process, the use of			underground work in main corridors do incorporate potholing, or
		exploratory potholing, or another			other equivalent appropriate industry practices to identify
		equivalent industry best-practice to			unknown underground obstructions. The City also works closely
		identify unknown underground			with private utilities (e.g., PG&E, Comcast, ATT) during design phase
		obstructions adhering to CI/ASCE 38-			of major projects to account for their utilities, whether active,
		02 ("Standard Guideline for the			deactivated, or abandoned.
		Collection and Depiction of Existing			
		Subsurface Utility Data") Quality			
		Level A. This policy should take effect			
		for all contracts signed after January			
		1, 2022, and the work should be			
		required to be performed before final			
		construction terms or prices are			
		agreed to.			

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue:	R4	The Board of Supervisors should	Board of	Requires further	Recommendation No. R4 requires further analysis, and hereby
What Lies Beneath	[for F1,	direct all City departments to adopt a	Supervisors	analysis	urges the San Francisco Municipal Transportation Agency to analyze
[June 28, 2021]	F4, F6,	policy that all projects that involve	[September 26,		options for adopting a dynamic policy setting forth best
	F7]	underground work in the City's main	2021]		practices for exploratory potholing or equivalent industry-standard
		corridors include, as part of the			practices for major capital projects, and to deliver its findings to the
		design process, the use of			Board of Supervisors by March 31, 2022.
		exploratory potholing, or another			
		equivalent industry best-practice to			
		identify unknown underground			
		obstructions adhering to CI/ASCE 38-			
		02 ("Standard Guideline for the			
		Collection and Depiction of Existing			
		Subsurface Utility Data") Quality			
		Level A. This policy should take effect			
		for all contracts signed after January			
		1, 2022, and the work should be			
		required to be performed before final			
		construction terms or prices are			
		agreed to.			

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue :	R4	The Board of Supervisors should	General Manager,	Has been	Speaking for the Agency, and not the Board of Supervisors, the
What Lies Beneath	[for F1,	direct all City departments to adopt a	San Francisco	implemented	SFPUC utilizes best practices on capital projects regarding the use
[June 28, 2021]	F4, F6]	policy that all projects that involve	Public Utilities		of exploratory potholing. Utility best practices dictate that small
		underground work in the City's main	Commission		capital projects on small streets do not require potholing.
		corridors include, as part of the	[August 27, 2021]		
		design process, the use of			
		exploratory potholing, or another			
		equivalent industry best-practice to			
		identify unknown underground			
		obstructions adhering to CI/ASCE 38-			
		02 ("Standard Guideline for the			
		Collection and Depiction of Existing			
		Subsurface Utility Data") Quality			
		Level A. This policy should take effect			
		for all contracts signed after January			
		1, 2022, and the work should be			
		required to be performed before final			
		construction terms or prices are			
		agreed to.			

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue :	R4	The Board of Supervisors should	San Francisco	Has been	Speaking for the Agency, and not the Board of Supervisors, the
What Lies Beneath	[for F1,	direct all City departments to adopt a	Public Utilities	implemented	SFPUC utilizes best practices on capital projects regarding the use
[June 28, 2021]	F4, F6]	policy that all projects that involve	Commission		of exploratory potholing. Utility best practices dictate that small
		underground work in the City's main	[August 27, 2021]		capital projects on small streets do not require potholing.
		corridors include, as part of the			
		design process, the use of			
		exploratory potholing, or another			
		equivalent industry best-practice to			
		identify unknown underground			
		obstructions adhering to CI/ASCE 38-			
		02 ("Standard Guideline for the			
		Collection and Depiction of Existing			
		Subsurface Utility Data") Quality			
		Level A. This policy should take effect			
		for all contracts signed after January			
		1, 2022, and the work should be			
		required to be performed before final			
		construction terms or prices are			
		agreed to.			

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F8, F10, F11, F12,	By June 2022, and before entering into future CMGC relationships, the Board of Supervisors should direct all City departments to adopt, publish, and enforce in all future contracts industry-standard best practices for management of CMGC projects.	Mayor [August 27, 2021]	Has been implemented	SFMTA will review recommended best practices for future CM/GC projects and apply them, as applicable and as appropriate. It is up to the individual department to determine the applicability of "best practices" to their projects. For example, SFPUC already implements industry-standard best practices in management of their CMGC projects.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F8, F10, F11, F12,	By June 2022, and before entering into future CMGC relationships, the Board of Supervisors should direct all City departments to adopt, publish, and enforce in all future contracts industry-standard best practices for management of CMGC projects.	Municipal	Will not be implemented because it is not warranted or is not reasonable	SFMTA will review recommended best practices for future CM/GC projects and apply them, as applicable and as appropriate. It is up to the individual department to determine the applicability of "best practices" to their projects.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F8, F10, F11, F12,	By June 2022, and before entering into future CMGC relationships, the Board of Supervisors should direct all City departments to adopt, publish, and enforce in all future contracts industry-standard best practices for management of CMGC projects.	Directors [August 27, 2021]		"Best practices" are a list of general recommendations based on general industry practices. Speaking for the Agency, and not the Board of Supervisors, the SFMTA will review recommended best practices for future CM/GC projects and apply them, as applicable and as appropriate. It is up to the individual department to determine the applicability of "best practices" to their projects.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F8, F10, F11, F12,	By June 2022, and before entering into future CMGC relationships, the Board of Supervisors should direct all City departments to adopt, publish, and enforce in all future contracts industry-standard best practices for management of CMGC projects.	Supervisors	Requires further analysis	Recommendation No. R5 requires further analysis, and hereby urges the SFMTA to analyze options for adopting a dynamic policy setting forth best practices for CMGC contracts for major capital projects, and to deliver its findings to the Board of Supervisors by March 31, 2022.

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F8,	into future CMGC relationships, the Board of Supervisors should direct all		implemented	The SFPUC is actively implementing best practices on CM/GC projects.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F8,	Board of Supervisors should direct all	Public Utilities		The SFPUC is actively implementing best practices on CM/GC contracts.

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	R6 [for F8]	The adopted CMGC management policy should specifically include the industry best practice of awarding the contract before project design continues past 30% completion.	Mayor [August 27, 2021]	because it is not	While it is optimal to bring in a CMGC contractor on or before 30%, it is equally important to have a qualified, experienced contractor who is able to provide the required services. In the case of a horizontal CMGC project, the technical capability and local experience of the contractor are also important.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	R6 [for F8]	the contract before project design	Francisco Municipal Transportation	Will not be implemented because it is not warranted or is not reasonable	While it is optimal to bring in a CM/GC contractor on or before 30%, it is equally important to have a qualified, experienced contractor who is able to provide the required services. In the case of a horizontal CM/GC project, the technical capability and local experience of the contractor are also important.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	R6 [for F8]	The adopted CMGC management policy should specifically include the industry best practice of awarding the contract before project design continues past 30% completion.	Directors [August 27, 2021]		While it is optimal to bring in a CM/GC contractor on or before 30%, it is equally important to have a qualified, experienced contractor who is able to provide the required services. In the case of a horizontal CM/GC project, the technical capability and local experience of the contractor are also important.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	R6 [for F8]	The adopted CMGC management policy should specifically include the industry best practice of awarding the contract before project design continues past 30% completion.	Board of Supervisors [September 26, 2021]	Requires further analysis	Recommendation No. R6 requires further analysis, and hereby urges the SFMTA to analyze options for adopting a dynamic policy setting forth a standard expectation for CMGC contracts to be awarded no later than at the 30% design stage for major capital projects, and to deliver its findings to the Board of Supervisors by March 31, 2022.

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]		By June 2022, the Board of Supervisors should amend Section 6.68 of the Administrative Code to remove the mandatory cost criterion in awarding CMGC contracts.	Mayor [August 27, 2021]	Requires further analysis	We agree with this recommendation, but implementation of the recommendation resides with the Board of Supervisors. In 2015, legislation authorized departments to select CM/GCs based on qualification and cost, as long as the cost criteria is at least 40% of the overall selection, a decrease from the previous requirement that it be 65%. Additionally, in 2016 legislation enabled departments to use best-value contracting methods; this helped departments place more of an emphasis on certain priority components of projects such as timeline goals or technical expertise. However, we recognize that additional steps may be needed to ensure technical expertise is sufficiently prioritized in large capital projects.
Van Ness Avenue : What Lies Beneath [June 28, 2021]			Director, San Francisco Municipal Transportation Agency [August 27, 2021]	Requires further analysis	The SFMTA agrees with this recommendation, but implementation of the recommendation resides with the Board of Supervisors.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		By June 2022, the Board of Supervisors should amend Section 6.68 of the Administrative Code to remove the mandatory cost criterion in awarding CMGC contracts.	SFMTA Board of Directors [August 27, 2021]	Requires further analysis	The SFMTA agrees with this recommendation, but implementation of the recommendation resides with the Board of Supervisors.
Van Ness Avenue : What Lies Beneath [June 28, 2021]		By June 2022, the Board of Supervisors should amend Section 6.68 of the Administrative Code to remove the mandatory cost criterion in awarding CMGC contracts.	Board of Supervisors [September 26, 2021]	Has not yet been implemented but will be implemented in the future	Recommendation No. R7 has not been implemented but will be implemented, and hereby directs the Budget Government Audit and Oversight Committee and Legislative Analysist to issue a report by March 31, 2022 laying out options and key considerations for an ordinance to amend the Administrative Code to remove the mandatory cost criterion in awarding CMGC contracts.

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F7, F9,	SFMTA should establish a policy for review of technical quality of preconstruction and design deliverables, to be used in all CMGC or design contracts signed after January 2022, including in-the-field validation of key assumptions of site conditions by City engineers.	Mayor [August 27, 2021]	Has not yet been implemented but will be implemented in the future	A more formalized process of reviewing and commenting on preconstruction deliverables would be beneficial in the future. The SFMTA will establish the policy for all future CMGC-type projects.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	F9,	SFMTA should establish a policy for review of technical quality of preconstruction and design deliverables, to be used in all CMGC or design contracts signed after January 2022, including in-the-field validation of key assumptions of site conditions by City engineers.	Francisco Municipal Transportation	Has not yet been implemented but will be implemented in the future	A more formalized process of reviewing and commenting on preconstruction deliverables would be beneficial in the future. The SFMTA will establish the policy for all future CMGC-type projects.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F7, F9,	SFMTA should establish a policy for review of technical quality of preconstruction and design deliverables, to be used in all CMGC or design contracts signed after January 2022, including in-the-field validation of key assumptions of site conditions by City engineers.	Directors [August 27, 2021]	Has not yet been implemented but will be implemented in the future	A more formalized process of reviewing and commenting on preconstruction deliverables would be beneficial in the future. The SFMTA will establish the policy for all future CMGC-type projects.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F7, F9,	SFMTA should establish a policy for review of technical quality of preconstruction and design deliverables, to be used in all CMGC or design contracts signed after January 2022, including in-the-field validation of key assumptions of site conditions by City engineers.	[September 26, 2021]	Has not yet been implemented but will be implemented in the future	Recommendation No. R8 has not been implemented but will be implemented, and hereby urges the SFMTA to develop a formalized process for reviewing and commenting on pre-construction deliverables by March 31, 2022.

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue :		Beginning January 1, 2022, SFMTA	Mayor	Has been	It is a long-standing practice in the City that a Resident Engineer is
What Lies Beneath	-	should assign to every CMGC project	[August 27, 2021]	implemented	assigned prior to the start of construction on every capital project
[June 28, 2021]	,	a dedicated in-the-field contractor			as the single point of contact with the contractor in the field, and
		liaison to facilitate collaborative			that this is their primary job responsibility during the scope of the project. The Van Ness project includes a complete support staff of
		problem resolution, and sufficient support staff to monitor actual			City employees (SFMTA, SFPUC, DPW and consultants) to monitor
		progress and site conditions.			actual progress and site conditions. Future CMGC projects will
		progress and site conditions.			continue this practice.
Van Ness Avenue :	R9	Beginning January 1, 2022, SFMTA	Director, San	Has been	It is a long-standing practice in the City that a Resident Engineer is
What Lies Beneath		, ,		implemented	assigned prior to the start of construction on every capital project
[June 28, 2021]	,	a dedicated in-the-field contractor	Municipal		as the single point of contact with the contractor in the field. The
	-	liaison to facilitate collaborative	Transportation		Van Ness project includes a complete support staff of City
		problem resolution, and sufficient support staff to monitor actual	Agency [August 27, 2021]		employees (SFMTA, SFPUC, DPW and consultants) to monitor actual progress and site conditions. Future CMGC projects will
		progress and site conditions.	[August 27, 2021]		continue this practice.
		progress and size conditions.			continue tins practice.
Van Ness Avenue :	R9	Beginning January 1, 2022, SFMTA	SFMTA Board of	Has been	It is a long-standing practice in the City that a Resident Engineer is
What Lies Beneath	[for	should assign to every CMGC project		implemented	assigned prior to the start of construction on every capital project
[June 28, 2021]	,	a dedicated in-the-field contractor	[August 27, 2021]		as the single point of contact with the contractor in the field. The
	-	liaison to facilitate collaborative			Van Ness project includes a complete support staff of City
		problem resolution, and sufficient support staff to monitor actual			employees (SFMTA, SFPUC, PW and consultants) to monitor actual
		progress and site conditions.			progress and site conditions. Future CMGC projects will continue this practice.
		progress and site conditions.			uns practice.
Van Ness Avenue :		Beginning January 1, 2022, SFMTA	Board of	Has been	
What Lies Beneath	-			implemented	
[June 28, 2021]	,	a dedicated in-the-field contractor	[September 26,		
	-	liaison to facilitate collaborative problem resolution, and sufficient	2021]		
		support staff to monitor actual			
		progress and site conditions.			
		F 9			

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F1,	By June 2022, the City should adopt a policy that any public communication about a planned or in-progress capital project that includes disruption of public services or right-of-way should include itemized assessments of risk to projected costs and duration.	[August 27, 2021]	Will not be implemented because it is not warranted or is not reasonable	A majority of SFMTA projects are funded by the FTA, which requires the project to assess and monitor project risks in construction on a periodic basis. The department can provide a general list of project risks in public communications, to inform the public of the project status and projected substantial completion. Publishing itemized costs association with changes risk or project duration could negatively impact the bidding or negotiation process.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F1,	By June 2022, the City should adopt a policy that any public communication about a planned or in-progress capital project that includes disruption of public services or right-of-way should include itemized assessments of risk to projected costs and duration.	Francisco Municipal Transportation	Will not be implemented because it is not warranted or is not reasonable	A majority of SFMTA projects are funded by the FTA, which requires the project to assess and monitor project risks in construction on a periodic basis. The department can provide a general list of project risks in public communications, to inform the public of the project status and projected substantial completion. Publishing itemized costs association with changes risk or project duration could negatively impact the bidding or negotiation process.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F1, F2, F6,	By June 2022, the City should adopt a policy that any public communication about a planned or in-progress capital project that includes disruption of public services or right-of-way should include itemized assessments of risk to projected costs and duration.			A majority of SFMTA projects are funded by the FTA, which requires the project to assess and monitor project risks in construction on a periodic basis. The department can provide a general list of project risks in public communications, to inform the public of the project status and projected substantial completion. Publishing itemized costs association with changes risk or project duration could negatively impact the bidding or negotiation process.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F1, F2, F6,	By June 2022, the City should adopt a policy that any public communication about a planned or in-progress capital project that includes disruption of public services or right-of-way should include itemized assessments of risk to projected costs and duration.	Supervisors [September 26, 2021]	Requires further analysis	Recommendation No. R10 requires further analysis, and hereby urges the SFMTA to develop a policy for the public communication of capital project risk assessment and to delivery its findings to the Board of Supervisors by March 31, 2022.

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F14]	Beginning immediately, and in all future capital or maintenance projects that require pedestrian monitors, the City should ensure that associated costs are either specifically included in the primary construction contract, or explicitly planned for and funded by the City, before construction begins.	Mayor [August 27, 2021]	Has been implemented	This recommendation has been implemented in the Van Ness BRT Project, and will continue to be implemented in the future for all contracts that require pedestrian monitors.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for	Beginning immediately, and in all future capital or maintenance projects that require pedestrian monitors, the City should ensure that associated costs are either specifically included in the primary construction contract, or explicitly planned for and funded by the City, before construction begins.	Francisco Municipal	Has been implemented	This recommendation has been implemented in the Van Ness BRT Project, and will continue to be implemented in the future for all contracts that require pedestrian monitors.
Van Ness Avenue : What Lies Beneath [June 28, 2021]	[for F14]	Beginning immediately, and in all future capital or maintenance projects that require pedestrian monitors, the City should ensure that associated costs are either specifically included in the primary construction contract, or explicitly planned for and funded by the City, before construction begins.		Has been implemented	This recommendation has been implemented in the Van Ness BRT Project, and will continue to be implemented in the future for all contracts that require pedestrian monitors.

2020-21 CIVIL GRAND JURY FINDINGS, RECOMMENDATIONS, AND RESPONSES TO FINDINGS AND RECOMMENDATIONS

Report Title [Publication Date]	R# [for F#]	Recommendation	Respondent Assigned by CGJ [Response Due Date]	Recommendation Response (Implementation)	Recommendation Response Text
Van Ness Avenue :	R11	Beginning immediately, and in all	Board of	Has been	
What Lies Beneath	[for	future capital or maintenance	Supervisors	implemented	
[June 28, 2021]	F14]	projects that require pedestrian	[September 26,		
		monitors, the City should ensure that associated costs are either specifically included in the primary construction contract, or explicitly planned for and funded by the City, before construction begins.	2021]		