

STATE LEGISLATION COMMITTEE Wednesday, January 27, 2021

11:00am - 1:00pm Join online at HERE

Meeting ID: 146 505 7337/ Meeting Password: 3kxRChbBM83 Join by Phone at 415-655-0001

(Public Comment Instructions available on page 5)

MEMBERS:

Mayor's Office (Chair) -- Edward McCaffrey Supervisor Dean Preson -- Jen Snyder Supervisor Connie Chan -- Ian Fregosi Assessor's Office -- Holly Lung City Attorney's Office -- Mary Jane Winslow Controller's Office -- Dan Kaplan Treasurer's Office -- Amanda Fried

AGENDA

I. ROLL CALL

- II. APPROVAL OF MEETING MINUTES (Action Item). Discussion and possible action to approve the minutes from the meeting of August 19, 2020.
- III. STATE LOBBYIST OVERVIEW AND UPDATE (Discussion Item). The City's state lobbyist will present to the Committee an update on State legislative matters.
- IV. PROPOSED LEGISLATION (Discussion and Action). Discussion and possible action item: the Committee with review and discuss state legislation affecting the City and County of San Francisco. Items are listed by Department, then by bill number.

New Business

Department of Public Health

Presenter: Max Gara

1. SB 110 (Wiener): Substance use disorder services: contingency management services

Recommended Position: Sponsor

This bill seeks to address the increase in methamphetamine use and overdose deaths by expanding substance use disorder treatment options covered under Medi-Cal by requiring Medi-Cal to pay for contingency management.

Office of the Treasurer & Tax Collector

Presenter: Eric Manke

2. SB 219 (McGuire) Property taxation: delinquent penalties and costs: cancellation: public health orders.

Recommended Position: Support

This bill provides county tax collectors the ability to cancel property taxrelated late payment penalties or other charges for those taxpayers who have experienced financial hardship due to a shelter-in-place order. Providing statutory authority for our current circumstances, as well as any future public health emergency, is critical to provide consistent application of penalty waivers across the state and to provide taxpayers with appropriate relief.

V. GENERAL PUBLIC COMMENT

Members of the public may address the Committee on items of interest that are within the Committee's subject matter jurisdiction and that do not appear on the agenda.

VI. ADJOURNMENT

Disability Access

Room 201 of City Hall is located at 1 Dr. Carton B. Goodlett Place and is wheelchair accessible. The closest accessible BART Station is Civic Center, three blocks from City Hall. Accessible Muni lines serving this location are: #47 Van Ness, and the #71 Haight/Noriega and the F Line to Market and Van Ness, as well as Muni Metro stations at Van Ness and Civic Center. For more information about Muni accessible services, call 923-6142. There is accessible parking at the Civic Center Plaza garage.

Know Your Rights Under the Sunshine Ordinance

The government's duty is to serve the public, reaching its decisions in full view of the public. Commissions, boards, councils, and other agencies of the City and County exist to conduct the people's business. This ordinance assures that deliberations are conducted before the people and that City operations are open to the people's review. For information on your rights under the Sunshine Ordinance (Chapter 67 of the San Francisco Administrative Code) or to report a violation of the ordinance, contact the Donna Hall at Sunshine Ordinance Task Force, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102, by phone at 415-554-7724, by fax at 415-554-7854, or email the Sunshine Ordinance Taskforce Administrator at sotf@sfgov.org. Citizens may obtain a free copy of the Sunshine Ordinance by contacting the Task Force, or by printing Chapter 67 of the San Francisco Administrative Code on the Internet, at www.sfgov.org/sunshine.htm.

Lobbyist Registration and Reporting Requirements

Individuals and entities that influence or attempt to influence local legislative or administrative action may be required by the San Francisco Lobbyist Ordinance (San Francisco Campaign and Governmental Conduct Code Sec. 2.100 –2.160) to register and report lobbying activity. For more information about the Lobbyist Ordinance, please contact the San Francisco Ethics Commission at 30 Van Ness Avenue, Suite 3900, San Francisco, CA 94102; telephone 415-581-2300, fax 415-581-2317, Internet website: www.sfqov.org/ethics.

Cell Phones and Pagers

The ringing and use of cell phones, pagers, and similar sound-producing electronic devices are prohibited at this meeting. Please be advised that the Chair may order the removal from the meeting room of any person(s) responsible for the ringing or use of a cell phone, pager, or other similar sound-producing electronic devices.

Public Comment

Public Comment will be taken on each item on the agenda before or during consideration of that item.

Document Review

Documents that may have been provided to members of the State Legislation Committee in connection with the items on the agenda include proposed state legislation, consultant reports, correspondence and reports from City departments, and public correspondence. These may be inspected by contacting Edward McCaffrey, Manager, State and Federal Affairs, Mayor's Office at: (415) 554-6588.

Health Considerations

In order to assist the City's efforts to accommodate persons with severe allergies, environmental illnesses, multiple chemical sensitivity or related disabilities, attendees at public meetings are reminded that other attendees may be sensitive to various chemical-based products. Please help the City accommodate these individuals.

January 27 2021, State Legislation Committee

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to 2-minute delay when viewing the meeting live.

PUBLIC COMMENT CALL-IN: 415-655-0001 Access code: 146 505 7337

After entering the access code, press # twice to listen to the meeting (There is no delay when listening to the meeting using this number.)

Information Regarding Providing Public Comment

- Each individual may comment 1 time per agenda item.
- Each individual may speak for up to 2 minutes; after which time the line is automatically silenced.
- To make public comment on a specific agenda item, dial in using the information above when the item is called.
- Dial *3 to be added to the public comment queue for this item.
- When it is your time to speak, you will hear "Your line has been unmuted."
- Ensure you are in a guiet location.
- Before you speak, mute the sound of any equipment around you including televisions, radios, and computers. It is especially important that you <u>mute your computer</u> so there is no echo sound when you speak.
- When the Commission Secretary states, "Next Caller," you are encouraged to state your name clearly. As soon as you speak, your 2 minute allotment will begin.
- After you speak, you will go back to listening mode. You may stay on the line to provide public comment on another item.

Date Submitted	1/18/2021
Submitting Department	Department of Public Health
Contact Name	Max Gara; 415-554-2621
Contact Email	Maxwell.gara@sfdph.org
Contact Phone	Sneha Patil; 415-554-2795
	Sneha.patil@sfdph.org
Reviewed and approved by Department Head?	x YES □ NO
Reviewed and approved by Commission?	□ YES □ NO x N/A

Sen. Wiener; District 11, Democrat Substance use disorder services: contingency management services

Recommended Position		
X SPONSOR	□ SUPPORT	
□ SUPPORT if amended	□ OPPOSE	
□ OTHER & Describe		
Summary		

SB 110 seeks to address the increase in methamphetamine use and overdose deaths by expanding substance use disorder treatment options covered under Medi-Cal by requiring Medi-Cal to pay for contingency management.

Background/Analysis

San Francisco is experiencing a significant rise in the number of individuals using methamphetamine, resulting in health- and social-related impacts. Between 2008 and 2019, meth overdose deaths in San Francisco have increased by 500 percent. Additionally, 50 percent of psychiatric emergency room admissions at Zuckerberg San Francisco General Hospital are now meth-related (pre-COVID-19).

Currently, there are no FDA-approved medications for the treatment of methamphetamine use disorder, unlike with opioids where treatment options such as methadone are available. An evidence-based practice that is available to help people with meth addiction is contingency management (CM). CM is the practice of reinforcing desired behaviors through

incentives. CM can be applied in a wide range of treatment contexts for enhancing retention in treatment and decreasing drug use – for not only individuals with a primary SUD diagnosis, but also for individuals diagnosed with mental illness and a substance use disorder.

CM is currently being used by the U.S Department of Veterans Affairs, and by San Francisco Department of Public Health's Behavioral Health Services' community partners to treat clients.

Challenge

Currently, CM is not recognized as an evidence-based practice under Medi-Cal, and regulations prevent CM from being eligible for reimbursement under the program. These barriers limit access to Medi-Cal clients with substance use disorders to this treatment.

Solution/Recommended Proposal

SB 110 would expand substance use disorder treatment options covered under Medi-Cal, requiring Medi-Cal to pay for CM. Components of CM must include patient drug screening, incentive structure for rewards, and conducted in conjecture of other SUD services. In addition, the bill would:

 Require Department of Health Care Services (DHCS) to issue guidance and

- training to providers on their use of CM services
- Exclude CM from the prohibition of gifts under Medi-Cal, as specified under Section 51478 of Title 22 of the California Code of Regulations.
- Provisions of bill would be contingent on funds allocated under the annual Budget Act, and receiving federal financial participation.

The Methamphetamine Task Force, convened in response to growing meth use in the City, identified expanding the use of CM as a key strategy to reduce the medical and social impacts of meth use on San Francisco.

In 2020, Sen. Wiener authored SB 888, which was last year's version of SB 110. The City and County of San Francisco, through the State Legislative Committee, sponsored SB 888 per the recommendation of SFDPH. Due to the COVID-19 pandemic, the bill was put on hold, and therefor did not make it through the 2019-2020 legislative session.

Departments Impacted & Why

San Francisco Department of Public Health would be positively impacted by the bill, which would allow for an important treatment option Meth-related SUDs to be reimbursed under Medi-Cal. Further, Medi-Cal insured clients will have access to treatment options that best fit their needs

Fiscal Impact

These changes could potentially reduce costs to the City by increasing reimbursement opportunities from the state.

Support / Opposition

Last year's version of this bill, SB 888, was supported by the San Francisco AIDS Foundation and sponsored by the City and County of San Francisco.

No opposition on file as of 1/21/2021

Date Submitted	1/15/21	
Submitting Department	Office of the Treasurer & Tax Collector	
Contact Name	Eric Manke	
Contact Email	Eric.manke@sfgov.org	
Contact Phone	415-350-0700	
Reviewed and approved by Department Head?	X YES 🗆 NO	
Reviewed and approved by Commission?	□ YES □ NO □ N/A	

SB 219

Sen. McGuire, District 2, Democrat Property taxation: delinquent penalties and costs: cancellation: public health orders

Recommended Position SPONSOR X SUPPORT

□ SUPPORT if amended

□ OPPOSE

☐ OTHER & Describe

Summary

SB 219 provides county tax collectors the ability to cancel property tax-related late payment penalties or other charges for those taxpayers who have experienced financial hardship due to a shelter-in-place order. Providing statutory authority for our current circumstances, as well as any future public health emergency, is critical to provide consistent application of penalty waivers across the state and to provide taxpayers with appropriate relief.

Background/Analysis

Tax Collectors are unable to cancel property tax penalties on late remittances, based on economic hardship alone, because of the COVID-19 pandemic. The immediate solution has been to seek an executive order by the Governor to allow economic hardship penalty waivers. Since this order is of limited duration, it is in the best interest of the taxpayers of San Francisco and the State of California to have this type of relief codified in statute should this, or another, pandemic continue after the expiration of the order.

All local agencies, including counties, rely on property taxes for the majority of their

general funds and make financial decisions to manage cashflow during the year based on the receipt of property taxes in December and April. Because both the timing and amount of the property tax is highly predictable, schools, counties, cities, and special districts structure their borrowing for tax and revenue anticipation notes (TRANs) and bonds accordingly. As a result, it is critical for local agencies to sustain this predictability for our financial well-being and to be able to sustain front-line response efforts and social supports during a public health emergency. Further, it is equally important for tax collectors to be able to provide consistent, accurate information to taxpayers, particularly in a time of crisis.

Challenge

Tax Collectors do not have legal authority to cancel property tax-related late payment penalties based on economic hardship alone, as a result of the COVID-19 pandemic.

Solution/Recommended Proposal

SB 219 provides county tax collectors the ability to cancel property tax-related late payment penalties or other charges for those taxpayers who have experienced financial hardship due to a shelter-in-place order.

This will provide a much-needed tool for county tax collectors to assist those who need it most during a crisis, but also maintains important predictability of critical revenue support for local agencies.

Departments Impacted & Why

No other City and County of San Francisco department would be impacted.

Fiscal Impact

Since the implementation of Governor's executive order, the San Francisco Office of the Treasurer & Tax Collector has approved 2,399 secured property tax COVID penalty waivers totaling \$3.6 million and 723 unsecured property tax COVID penalty waivers totaling \$569,377.

Support / Opposition

Support

California State Association of Counties Urban Counties of California Rural County Representatives of California California Association of County Treasurers and Tax Collectors

Opposition

No Opposition