We acknowledge that we are on the unceded ancestral homeland of the Ramaytush Ohlone who are the original inhabitants of the San Francisco Peninsula. As the Indigenous stewards of this land, and in accordance with their traditions, the Ramaytush Ohlone have never ceded, lost, nor forgotten their responsibilities as the caretakers of this place, as well as for all peoples who reside in their traditional territory. As guests, we recognize that we benefit from living and working on their traditional homeland. We wish to pay our respects by acknowledging the Ancestors, Elders, and Relatives of the Ramaytush Ohlone community and by affirming their sovereign rights as First Peoples.
AGENDA

- Welcome & Agenda Review
- Implementation update
- Evaluation Update
- Data Review
- Report Planning
- Public Comment
- Closing & Next Steps
Workgroup Duties

Established by BOS Ordinance 108-19

Purpose

- Conduct evaluation on effectiveness of Housing Conservatorship implementation, and submit reports to the BOS, Mayor, and State Legislature, as required
  - Annual report to BOS and Mayor by January 21 each year
  - Annual reports to the State by January 1 each year
Implementation Update
Individuals with 4+ 5150’s in FY 21/22

- 86 Individuals
- 59% experiencing homelessness
- 54% have medical urgent/emergent service use
- 62% contact with jail
- 13% current Conservatorship
- 45% currently linked to ICM or outpatient BH
- 64% assessed by coordinated entry

- 13 individuals have 8+ 5150’s
  - 4 Individuals unsheltered
  - 9 Individuals linked to ICM, outpatient BH, or residential treatment
  - 3 Individuals under an LPS Conservatorship
  - 9 have been assessed by coordinated entry

*records from Zuckerberg San Francisco General Hospital*
Individuals Referred and/or with 5+ 5150’s

- 100% of individuals had documented offers of service during at least one psychiatric hold

- 85% of total holds have a documented offer of service

Services offered include but are not limited to; mental health services, intensive case management, psychiatry, outpatient case management, crisis services, housing, shelter, coordinated entry, medical, urgent care, dental.
State Report
State Report

- Final report due 1/1/2023
- Draft to working group week of 11/28/2022
Evaluation Requirement | Findings
--- | ---
5555(a)(1): An assessment of the number and status of persons who have been conserved under Chapter 5 (commencing with Section 5450), the effectiveness of these conservatorships in addressing the short- and long-term needs of those persons, and the impact of conservatorships established pursuant to that chapter on existing conservatorships established pursuant to Division 4 (commencing with Section 1400) of the Probate Code or Chapter 3 (commencing with Section 5350) and on mental health programs provided by the county or the city and county. | 1 petition for housing conservatorship was filed during the Fiscal Year 2021-22. Two people were conserved under Chapter 5 (commencing with Section 5450) at the end of the fiscal year. Both individuals have seen transitioned from Housing Conservatorship to LPS Conservatorship and continue to be served. While short term effectiveness continues to be evaluated, some notable improvements including placement in clinically appropriate care, significant reduction in crisis contacts and self harm behaviors, and ability to place in multiple community placements to support stabilization.
### State Report Requirements

5555(a)(2): The service planning and delivery process for persons conserved pursuant to Chapter 5 (commencing with Section 5450).

| The Department of Public Health and Department of Disability and Aging Services takes a client centered and recovery oriented approach to supporting individuals. Service planning is individualized and, whenever possible, includes the conservatee. Planning includes partnering with existing providers, the hospital, and Placement Team to determine the needs and appropriate resources to stabilize persons conserved pursuant to Chapter 5 (commencing with Section 5450) and how best to support them. This is reviewed regularly (at least every 60 days as required) to ensure that an individual’s needs are being met and they are placed at the least restrictive setting. Conservatees have access to the complete range of services offered by the Department of Public Health.

Specific services for the two individuals currently under conservatorship includes: Intensive Case Management (including therapy and psychiatry), In Home Support Services, Home Health Services, community based placements (acute diversion unit, residential treatment, psychiatric respite) and LSAT placement. These services have been provided throughout conservatorship and care plans have been updated to meet current needs of each individual. |
### State Report Requirements

<table>
<thead>
<tr>
<th>Requirement</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>5555(a)(3):</strong> The number of persons conserved pursuant to Chapter 5 (commencing with Section 5450) who are placed in locked, acute psychiatric, hospital, rehabilitation, transitional, board and care, or any other facilities or housing types, and the duration of the confinement or placement in each of the facilities or housing types, including descriptions and analyses of the various types of confinement or placements and the types of onsite wraparound or other services, such as physical and behavioral health services.</td>
<td>Services provided to current persons conserved pursuant to Chapter 5 (commencing with Section 5450) include psychiatric respite, intensive case management, psychiatry and medication management, peer support, and placement in clinically appropriate housing and treatment.</td>
</tr>
<tr>
<td><strong>5555(a)(4):</strong> The number of persons conserved pursuant to Chapter 5 (commencing with Section 5450) placed in another county and the types of facilities and the duration of the placements, including the types of onsite wraparound or other services, such as physical and behavioral health services.</td>
<td>There are zero persons conserved pursuant to Chapter 5 (commencing with Section 5450) placed in another county to date.</td>
</tr>
</tbody>
</table>
### State Report Requirements

<table>
<thead>
<tr>
<th>Requirement</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>5555(a)(5):</strong></td>
<td>The number of persons conserved pursuant to Chapter 5 (commencing with Section 5450) by the conserving county who receive permanent supportive housing in any county during their conservatorship, whether permanent supportive housing was provided during the conservatorship, and the wraparound services or other services, such as physical and behavioral health services, provided.</td>
</tr>
<tr>
<td></td>
<td>Clinically-appropriate supportive housing is being evaluated for both persons conserved pursuant to Chapter 5 (commencing with Section 5450), but since the conservees are still under a conservatorship with a focus on stabilization, they have not been placed yet in permanent supportive housing.</td>
</tr>
<tr>
<td><strong>5555(a)(6):</strong></td>
<td>The number of persons conserved pursuant to Chapter 5 (commencing with Section 5450) who are able to maintain housing and the number who maintain contact with the treatment system after the termination of the conservatorship, including the type and level of support they were receiving at the time they were conserved pursuant to Chapter 5 (commencing with Section 5450).</td>
</tr>
<tr>
<td></td>
<td>Ability to maintain housing and contact with the treatment system is not applicable at this time, since the persons conserved pursuant to Chapter 5 (commencing with Section 5450) are still being served under LPS Conservatorship.</td>
</tr>
<tr>
<td><strong>5555(a)(7):</strong></td>
<td>The number of persons conserved pursuant to Chapter 5 (commencing with Section 5450) who successfully complete substance use disorder treatment programs.</td>
</tr>
<tr>
<td></td>
<td>No individuals conserved pursuant Chapter 5 (commencing with Section 5450) have successfully completed substance use disorder treatment programs to date.</td>
</tr>
<tr>
<td>Requirement</td>
<td>Status</td>
</tr>
<tr>
<td>----------------------------------------------------------------------------</td>
<td>-----------------------------------------------------------------------</td>
</tr>
<tr>
<td>5555(a)(8): The incidence and rate of persons conserved pursuant to Chapter 5</td>
<td>Additional data is being requested to inform this response.</td>
</tr>
<tr>
<td>(commencing with Section 5450) who have been detained pursuant to Section</td>
<td></td>
</tr>
<tr>
<td>5150 subsequent to termination of the conservatorship at 6, 12, and 24</td>
<td></td>
</tr>
<tr>
<td>months following conservatorship.</td>
<td></td>
</tr>
<tr>
<td>5555(a)(9): An analysis of demographic data of persons conserved pursuant</td>
<td>This information is currently redacted due to privacy concerns.</td>
</tr>
<tr>
<td>to Chapter 5 (commencing with Section 5450), including gender, race, color,</td>
<td></td>
</tr>
<tr>
<td>religion, ancestry, national origin, ethnic group identification, age,</td>
<td></td>
</tr>
<tr>
<td>mental disability, physical disability, medical condition, marital status,</td>
<td></td>
</tr>
<tr>
<td>and sexual orientation.</td>
<td></td>
</tr>
<tr>
<td>5555(a)(10): A survey of the individuals conserved pursuant to Chapter 5</td>
<td>Analysis of the effectiveness of the placements and services provided</td>
</tr>
<tr>
<td>(commencing with Section 5450) and an analysis of the effectiveness of the</td>
<td>is not applicable at this time.</td>
</tr>
<tr>
<td>placements and services they were provided while conserved.</td>
<td></td>
</tr>
</tbody>
</table>
### State Report Requirements

<table>
<thead>
<tr>
<th><strong>Requirement</strong></th>
<th><strong>Information Provided</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>5555(a)(11): The substance use relapse rate of persons conserved pursuant to Chapter 5 (commencing with Section 5450) at 6, 12, and 24 months following conservatorship, to the extent this information can be obtained.</td>
<td>33% of persons conserved pursuant to Chapter 5 (commencing with Section 5450) have continued to used substances since conservatorship was terminated.</td>
</tr>
<tr>
<td>5555(a)(12): The number of deaths of persons conserved pursuant to Chapter 5 (commencing with Section 5450) within 6, 12, and 24 months following conservatorship, and the causes of death, to the extent this information can be obtained.</td>
<td>Number of deaths of persons conserved pursuant to Chapter 5 (commencing with Section 5450) is not applicable at this time.</td>
</tr>
<tr>
<td>5555(a)(13): A detailed explanation for the absence of any information required in paragraph (11) or paragraph (12) that was omitted from the evaluation.</td>
<td>Not applicable.</td>
</tr>
</tbody>
</table>
Evaluation Update
## Evaluation Requirements from Admin Code

<table>
<thead>
<tr>
<th>Requirement</th>
<th>Data Point(s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Number and status of persons who have been recommended for a Housing</td>
<td>-As described in requirement</td>
</tr>
<tr>
<td>Conservatorship, evaluated for eligibility for a Housing Conservatorship,</td>
<td></td>
</tr>
<tr>
<td>and/or conserved</td>
<td></td>
</tr>
<tr>
<td>2. The effectiveness of these conservatorships in addressing the short and</td>
<td>-Description of treatment and services</td>
</tr>
<tr>
<td>long term needs of those persons, including a description of the services</td>
<td>-Housing status</td>
</tr>
<tr>
<td>they received</td>
<td>-PES contact</td>
</tr>
<tr>
<td>-Substance use treatment compliance</td>
<td>-Incarceration</td>
</tr>
<tr>
<td>-Individual experience survey</td>
<td></td>
</tr>
<tr>
<td>3. The impact of conservatorships established on existing conservatorships</td>
<td>-Number of LPS conservatorships</td>
</tr>
<tr>
<td>and on mental health programs provided by the city</td>
<td>-Impact on mental health programs provided by the city (high level trends)</td>
</tr>
<tr>
<td>4. The number of detentions for evaluation and treatment under Section</td>
<td>-As described in requirement</td>
</tr>
<tr>
<td>5150 that occurred in SF during the evaluation period, broken down by the</td>
<td></td>
</tr>
<tr>
<td>type of authorized person who performed the detention</td>
<td></td>
</tr>
<tr>
<td>5. Where a detention under Section 5150 was performed by a peace officer,</td>
<td>-Descriptive analysis of SFPD data, and broader trends</td>
</tr>
<tr>
<td>an explanation as to why the peace officer was the appropriate person to</td>
<td></td>
</tr>
<tr>
<td>perform the detention</td>
<td></td>
</tr>
</tbody>
</table>
(1) Number and status of persons recommended for Housing Conservatorship

- 1 petitions filed during FY21/22
- 2 people were on a conservatorship at the end of the fiscal year

(2) Effectiveness of these conservatorships in addressing the short and long term needs of those persons

- These individuals remain under conservatorship, so the effectiveness has yet to be determined.
- Neither individual was connected with behavioral health services prior to being placed on conservatorship.
- These individuals have been provided multiple services including: ICM, psychiatry and medication management, psychiatric respite, peer support, and housing with intensive wrap around services

(3) The impact of conservatorships established on existing conservatorships and on mental health programs provided by the city

- Unable to evaluate impact / not applicable at this time
The number of detentions for evaluation and treatment under Section 5150 that occurred in SF during the evaluation period, broken down by the type of authorized person who performed the detention

<table>
<thead>
<tr>
<th>Data Source</th>
<th>Unique Individuals</th>
<th>Total 5150 Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>SFDPH: Coordinated Care Management System (CCMS)*</td>
<td>1,642</td>
<td>2,501**</td>
</tr>
<tr>
<td>Local Hospitals***</td>
<td>-</td>
<td>11,168</td>
</tr>
<tr>
<td><strong>Total unduplicated cases</strong></td>
<td>-</td>
<td>13,669</td>
</tr>
</tbody>
</table>

Note: Data includes a significant number of duplicate individuals included in both counts.
*CCMS data represents only those treated at PES
**13 individuals with eight or more 5150s; 426 individuals with more than one 5150
*** includes data from California Pacific Medical Center, Kaiser Permanente, Saint Francis Memorial Hospital, St. Mary's Medical Center, and UCSF
Population Data: Fiscal Year 2021/22

Information for individuals who had at least one 5150 in FY21/22 and seen at PES (2501 individuals):

- **Age distribution**
  - 60+: 12%
  - 50-59: 15%
  - 40-49: 22%
  - 30-39: 31%
  - 20-29: 19%
  - <20: 2%

- **Gender identity**
  - Female: 67%
  - Male: 31%
  - Transgender: 1%

- **Racial/ethnic identity**
  - White: 34%
  - Black/African American: 29%
  - Latinx: 20%
  - Asian / Pacific Islander: 10%
  - Multiracial: 3%
  - American Indian: 1%

- **Urgent/Emergent Services: Average of 2.0 visits to PES**
2018-2022 Trends on 4+5150’s

- **White**
  - FY 18/19: 50%
  - FY 19/20: 36%
  - FY 20/21: 31%
  - FY 21/22: 33%

- **Black/African American**
  - FY 18/19: 33%
  - FY 19/20: 36%
  - FY 20/21: 31%
  - FY 21/22: 31%

- **Asian**
  - FY 18/19: 6%
  - FY 19/20: 3%
  - FY 20/21: 4%
  - FY 21/22: 1%

- **Latinx**
  - FY 18/19: 18%
  - FY 19/20: 9%
  - FY 20/21: 12%
  - FY 21/22: 21%
Population Data Comparison

Summary of race/ethnicity data

<table>
<thead>
<tr>
<th>Race/Ethnicity</th>
<th>FY 18/19- 4+ 5150</th>
<th>FY 19/20 4+ 5150</th>
<th>FY 20/21 4+ 5150</th>
<th>FY 21/22 4+ 5150</th>
<th>2021 SF US Census Estimate</th>
</tr>
</thead>
<tbody>
<tr>
<td>White</td>
<td>33%</td>
<td>36%</td>
<td>38%</td>
<td>42%</td>
<td>50%</td>
</tr>
<tr>
<td>Black/African American</td>
<td>31%</td>
<td>32%</td>
<td>36%</td>
<td>6%</td>
<td>3%</td>
</tr>
<tr>
<td>Asian</td>
<td>6%</td>
<td>4%</td>
<td>1%</td>
<td>12%</td>
<td>9%</td>
</tr>
<tr>
<td>Latinx</td>
<td>18%</td>
<td>21%</td>
<td>16%</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Evaluation Requirement #5

Where a detention under Section 5150 was performed by a peace officer, an explanation as to why the peace officer was the appropriate person to perform the detention

Data sources:

• Data from SFPD on all officer-involved 5150s in FY2020-21/FY2021-22 (2,578/2481 5150 WIC holds)
  • Date and time
  • Reason for emergency call (i.e., call type)
  • Officer’s stated reason for 5150
Top six CAD call types*

<table>
<thead>
<tr>
<th>Call Type</th>
<th>FY2019/2020</th>
<th>FY2020/2021</th>
<th>FY2021/2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>Suicide Attempt</td>
<td>9%</td>
<td>10%</td>
<td>11%</td>
</tr>
<tr>
<td>Mental Health Detention</td>
<td>5150</td>
<td>9%</td>
<td>10%</td>
</tr>
<tr>
<td>800 Mentally Disturbed</td>
<td>9%</td>
<td>9%</td>
<td>10%</td>
</tr>
<tr>
<td>Well Being Check</td>
<td>800</td>
<td>10%</td>
<td>10%</td>
</tr>
<tr>
<td>Assault/Battery</td>
<td>240</td>
<td>6%</td>
<td>5%</td>
</tr>
<tr>
<td>Fight or disputes, no</td>
<td>418</td>
<td>9%</td>
<td>5%</td>
</tr>
<tr>
<td>weapons</td>
<td>222</td>
<td>6%</td>
<td>5%</td>
</tr>
</tbody>
</table>

*represents approx. 77% of all calls

Housing Conservatorship Working Group

November 14, 2022
Police officer’s stated reason for 5150*

*Total exceeds 100% because some cases involved multiple justifications
PUBLIC COMMENT
Upcoming Working Group Meetings:

Dates:
December 12, 2022

Time: 1:00-2:30pm

Meeting location will be determined based on current health recommendations
Email: Housing.Conservatorship-Workgroup@sfdph.org

Website Updates: sf.gov/information/housing-conservatorship