# Preservation and Seismic Safety Program (PASS) General Obligation Bond (2016 Affordable Housing GO Bond)



Example project: El Rio

CGOBOC Report December 2022

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# **Executive Summary**

In November of 2016, San Francisco voters authorized the City and County of San Francisco to repurpose existing bond authority, and issue up to \$260.7 million of general obligation bonds to address critical housing needs, protect residents, and stabilize communities. The bonds fund the Preservation and Seismic Safety Program (PASS), and enable the City, acting by and through its Mayor's Office of Housing and Community Development (MOHCD), to:

- Preserve affordability in existing housing at risk of market-rate conversion
- Protect San Franciscans living in apartments at risk of displacement
- Improve the earthquake resilience of San Francisco's building stock

The estimated PASS program funding is as follows:

Program Categories	PASS Program Funding <sup>1</sup>
Affordable (average of 80% AMI & up to 120% AMI)	\$90 million – Below Market Rate Loans \$14.7 million – Deferred Loans \$104.7 million
Market Rate (unrestricted)	\$156 million – Market Rate Loans
TOTAL	\$260.7 million

MOHCD estimates that the PASS program will facilitate the preservation of up to 1,400 apartments. Demand for PASS program financing continues to be strong, especially in the current environment where preservation projects have limited access to tax-exempt bond financing allocated through the State. Since the first loan closing in May 2019, the PASS program has provided \$70.4 million of low-cost, long-term financing to permanently preserve affordability at 22 projects, including 432 residential units and 29 commercial spaces.

<sup>&</sup>lt;sup>1</sup> PASS Program Funding (Below Market Rate Loans, Deferred Loans, and Market Rate Loans) is expected to be combined, as allowable, to create a blended interest rate for each project and maximize the total bond proceeds available to preserve affordable housing.



San Franciscans living in affordable housing, and especially low-income people of color, have been disproportionately affected by the coronavirus (COVID-19) pandemic. In response to the pandemic, MOHCD acted quickly to enact moratoriums on residential rent increases and evictions to keep residents in their homes. To ensure the safety and continuity of affordable housing operations, MOHCD is providing sponsors with financial assistance, regulatory relief, and best practices to contain the virus. As of August 2022, all projects which required loan forbearance due to decreased rent collections during the early stages of the pandemic are back in compliance making regular payments. Finally, the City continues to work with its Federal and State partners to mobilize new resources to support San Francisco's recovery.

MOHCD is also working to leverage PASS financing to complete additional rehabilitation and provide stable long term funding for earlier small sites projects that were financed before the PASS program was in operation. This will allow additional accessory dwelling units to be built as well providing fully amortizing permanent financing that will set the project up for long-term financial success.



# Background

Since 2012, City leaders and voters have repeatedly demonstrated their support for policies and investments that address the housing needs of San Francisco's workforce and vulnerable residents. In 2012, voters approved the creation of the Housing Trust Fund. In 2015, 74% of voters approved Proposition A, a \$310 million general obligation affordable housing bond. Then in 2016, 76% of voters approved Proposition C to repurpose \$260.7 million in unused bond capacity to fund the Preservation and Seismic Safety Program (PASS).

The repurposed bond capacity originated from the Seismic Safety Loan Program (SSLP), which was passed by the voters in 1992 Proposition A. The SSLP provided low-cost financing for property owners to perform seismic retrofits after the 1989 Loma Prieta earthquake. A total of \$350 million of SSLP funding was authorized to finance affordable and market rate buildings, as follows:

- \$150 million for affordable buildings
  - o \$90 million for Below Market Rate Loans
  - \$60 million for Deferred Loans
- \$200 million for Market Rate Loans to unrestricted buildings

Over the 20 years that followed, the SSLP was underutilized with only \$89.3 million of bonds issued, of the original \$350 million in bond authority. Affordable housing advocates responded with a proposal to broaden the scope of the unused funding to finance the acquisition, improvement, and rehabilitation of at-risk multifamily residential buildings and to convert those buildings to permanent affordable housing. The 2016 approval to expand the eligible uses of the SSLP has resulted in the development of the PASS Program.





# **Key Differences From Other City Bonds**

With most General Obligation bonds, the City hires contractors to complete infrastructure improvements. For affordable housing, the City does not engage contractors directly or own the improvements directly. Rather, the City makes loans to developers (Sponsors) who then hire contractors and own the improvements through Limited Liability Companies (LLCs). This approach allows projects to leverage outside investment. City loans help jump start development, as it is usually the least costly funding the project will receive. Loans to developers include affordability covenants to ensure that projects are affordable for the long-term.



## Need for the Investment

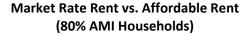
Since 2011, market-rate rental costs have far outpaced income increases for most working households. This "affordability gap" leaves families and individuals vulnerable to displacement and homelessness. Though there has been significant affordable housing production and preservation in the last five years, a critical need for more affordable housing continues. High costs and low supply bring personal hardship, accelerate displacement, undermine balanced economic growth, and cause environmental damage as workers endure longer daily work commutes.

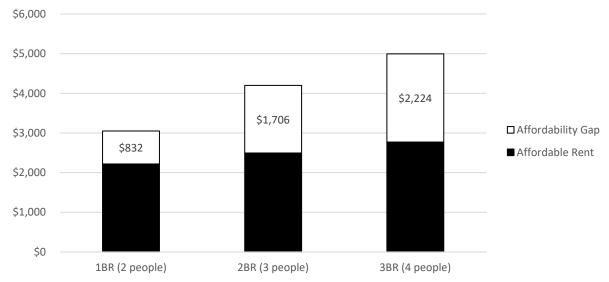
As housing prices have risen, market pressures on the existing housing stock has increased. SF Planning estimates that over the last ten years, approximately 400 units per year were removed from protection under the City's Residential Rent Stabilization Ordinance. This Bond assists in the acquisition and preservation of multifamily properties throughout San Francisco that are particularly vulnerable to market pressure resulting in property sales, increased evictions and rising tenant rents.

#### Widening Affordability Gap

The Affordability Gap is the difference between what housing costs and what households of various sizes can afford to pay. It is pegged to income level using the percentage of San Francisco's Area Median Income (AMI) and household size.

San Francisco has among the highest AMI in the nation, but for many it is still not enough to afford a market-rate apartment. For example, in 2022, a two-person household at 80% AMI earned \$88,700, which translates to an affordable rent of approximately \$2,218 for a one-bedroom apartment. Median one-bedroom market-rate apartments rent for \$3,050, leaving a gap of approximately \$832 more than what is affordable. Larger households face an even greater affordability gap. For a household of four earning 80% of AMI, the monthly shortfall is \$2,224 for a three-bedroom apartment. For those earning less than 80% AMI a market-rate apartment can be completely out of reach.







# **Target Populations**

The PASS Program funds expand and preserve the affordable housing supply by:

- Taking at-risk multifamily properties off the speculative market and preserving them as permanent affordable housing
- Investing in properties with years of deferred maintenance to make them safer and healthier homes for San Franciscans
- Investing in neighborhoods to promote and preserve economic diversity
- Creating housing opportunities for a broad population, including families, seniors, single working adults, veterans, disabled households, and income levels ranging from extremely low- to moderate.









# **PASS Program Overview**

PASS plays a critical role in the City's anti-eviction and preservation strategy by financing the acquisition and rehabilitation of at-risk multifamily buildings, removing them from the speculative market, and preserving them as permanently affordable housing. Specifically, PASS provides access to a nimble source of low-cost and long-term financing that is not currently available on the conventional market, or through MOHCD's existing financing programs. It is anticipated that in aggregate, the PASS Program will facilitate the preservation of up to 1,400 apartments, reduce the need for other public resources, support the long-term financial feasibility of participating developments, and allow preservation-oriented sponsors to compete more effectively in the acquisition of at-risk buildings offered in the open market.

PASS provides MOHCD's borrowers with low-cost and long-term access to debt financing to acquire, rehabilitate, and preserve existing buildings as permanently affordable housing. Eligible projects may be small buildings like those typically funded by the City's Housing Preservation Program (formerly known as Small Sites).

#### **Eligible Uses**

- Acquisition/rehabilitation, preservation of affordable housing, and seismic retrofits
- Small sites (5 to 25 unit buildings)
- Larger multifamily and mixed-use residential buildings (25+ units)
- Single-Room Occupancy hotels

#### What is not PASS Eligible?

- New construction
- Acquisition without rehabilitation

PASS loans are fully secured by a first-position lien against the fee interest of the property and may be structured as either Acquisition/Construction Loans (Direct Financing), or Permanent Loans (Take-out Financing). Loans may be comprised of a combination of (i) Below Market Rate Loans, (ii) Deferred Loans, or (iii) Market Rate Loans. With little to no anticipated demand for market rate properties, MOHCD expects that each eligible affordable property will be financed with a combination of all three funding sources to maximize the utilization of the bond proceeds at the lowest interest rate to borrowers.

MOHCD's occupancy restrictions are recorded against the deed and permanently restrict all units to households earning no more than 120% of AMI at turnover and require that the project's combined average rents are no higher than 80% of AMI.



## PASS and the Housing Preservation Program

The Housing Preservation Program (HPP), formerly Small Sites Program (SSP) is an acquisition and rehabilitation subsidy loan program for existing, typically rent-controlled, buildings. The program was created to protect and establish long-term affordable housing in properties throughout San Francisco that are particularly vulnerable to market pressure resulting in property sales, increased evictions, and rising tenant rents. In the face of this increasing pressure on tenants, the City developed the program in 2014 to support non-profit and for-profit entities to successfully remove these sites from the market and restrict them for the long-term. The overarching program goals are to:

- 1) Protect and stabilize housing for current tenants at a range of income levels
- 2) Remove SSP properties from the speculative market while increasing the supply of permanently affordable rental housing
- 3) Create financially stable, self-sustaining housing that serves multiple generations of low to moderate income households

To date, HPP has provided approximately \$172 million in financing to preserve 50 developments with 547 residential units and 41 commercial spaces. Since the introduction of the PASS program in 2019, nearly all new HPP projects have been financed with senior loans from PASS and subsidy loans from HPP. The PASS program complements and enhances MOHCD's ongoing anti-displacement and preservation work under the HPP Program by replacing more expensive conventional debt with low-cost, long-term PASS financing.



Ani Rivera - Small Sites Property Ani is Director of Galeria de la Raza Renter for 20 years



# PASS vs. Conventional Bank Financing

PASS financing significantly reduces borrowing costs and the need for other public resources, such as SSP gap financing. Additional benefits of PASS financing include improved project financial sustainability, deeper levels of affordability, and expedited execution that enable MOHCD's partners to compete more effectively in the acquisition of at-risk buildings offered in the open market.

A detailed comparison of conventional bank vs PASS financing is below:



#### **1201** Powell Street

Sponsor: CCDC

Neighborhood Nob Hill, District 3
Loan Closing Date June 28, 2019
Program Type PASS, SSP
Number of Units 13 studios

4 one bedrooms 17 total units

#### **OPERATING BUDGET**

Affordable Rents	247,303	~50% AMI rents
Operating Expenses	139,207	
Net Operating Income	108,096	Amount available for debt service

#### **SOURCES & USES**

	Conventional Loan	PASS Loan	<u>Remarks</u>
	3.86%	3.41%	Interest Rate
	30	40	Loan Term (years)
	1.15	1.10	Debt Coverage Ratio
	93,997	98,269	Net Available for Debt Service
SOURCES			
Senior Loan	1,669,000	2,143,000	
Small Sites Program (SSP) Gap	6,402,000	5,928,000	\$474k reduction in City funded gap
Total Sources	8,071,000	8,071,000	
USES			
Acquisition	4,312,000	4,312,000	
Rehabilitation	1,819,000	1,819,000	
Soft Costs	1,940,000	1,940,000	
Total Uses	8,071,000	8,071,000	

Note: Figures are for illustrative purposes only.



#### First Issuance – Series 2019A

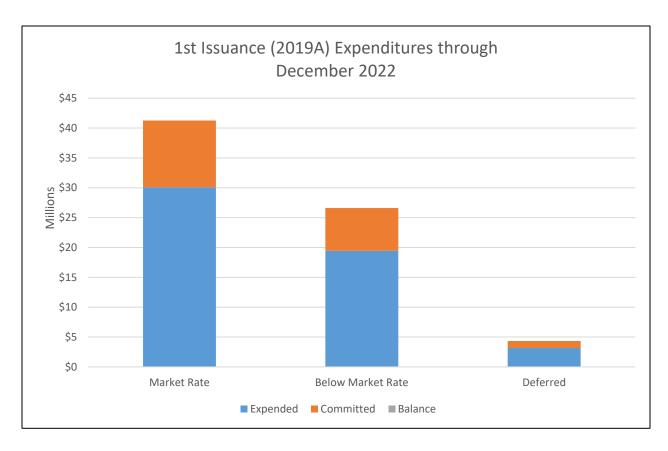
#### **Highlights**

- February 2019 the City issued the first round of funding for the PASS Program in the amount of \$72.42 million.
- March 2019 PASS Program Regulations adopted by Citywide Affordable Housing Loan Committee.
- May 2019 First PASS loan closing.
- As of December 2019:
  - o Ten additional PASS loan closings representing a funding amount of \$26.7 million.
- As of June 2020:
  - o Three additional PASS loan closings representing a funding amount of \$7.6 million.
- As of June 2021:
  - Five additional PASS loan closings representing a funding amount of \$13.2 million and an aggregate PASS utilization of \$47.4 million to preserve 294 residential units and 22 commercial spaces.
- As of December 2021:
  - Two additional PASS loan closings representing a funding amount of \$4.7 million and an aggregate PASS utilization of \$52.1 million to preserve 312 residential units and 24 commercial spaces.
- As of August 2022
  - One additional PASS loan closing representing a funding amount of \$4.4 million and an aggregate PASS utilization of \$56.5 million to preserve 320 residential units and 26 commercial spaces

			Below	
	Total	Market Rate	Market Rate	Deferred
	Amount	Loans	Loans	Loans
SOURCES AND USES				
Sources:				
Series 2019A Par Amount	72,420,000	41,382,961	26,683,149	4,353,890
Total Sources	72,420,000	41,382,961	26,683,149	4,353,890
Uses:				
Project Fund Deposits				
Project Fund	71,461,128	40,835,032	26,329,853	4,296,243
CSA Audit Fee	142,922	81,670	52,660	8,592
Total Project Fund Deposits	71,604,050	40,916,702	26,382,512	4,304,836
Cost of Issuance	538,011	307,435	198,230	32,345
Underwriter's Discount	205,519	117,440	75,723	12,356



		Below						
	Total	Market Rate	Market Rate	Deferred				
	Amount	Loans	Loans	Loans				
CGOBOC Fee	72,420	41,383	26,683	4,354				
Total Delivery Expense	814,839	465,623	300,227	48,988				
Total Uses	72,420,000	41,382,961	26,683,149	4,353,890				



Figures above include costs of issuance expenditures.

# First Issuance – Series 2019A Anticipated Pipeline

Project Name	Sponsor	Residential Units	Commercial Units	Market Rate (MR)	Below Market Rate (BMR)	Deferred (D)	Total PASS Loans	Status
60 28th Street	MEDA	6		584,001	376,556	61,443	1,022,000	Closed
Purple House	SFCLT	10		610,399	394,461	64,140	1,069,000	Closed
1201 Powell Street	CCDC	17	1	1,224,575	789,588	128,837	2,143,000	Closed
1411 Florida Street	MEDA	7		821,669	530,991	86,340	1,439,000	Closed
3280 17th Street	MEDA	11	5	3,078,832	1,989,648	323,520	5,392,000	Closed
4830 Mission Street	MEDA	21	6	5,225,221	3,376,719	549,060	9,151,000	Closed
462 Green Street 305 San Carlos	CCDC	7		368,295	238,005	38,700	645,000	Closed
Street 65-69 Woodward	MEDA	12	2	1,373,826	887,814	144,360	2,406,000	Closed
Street	MEDA	6		734,877	474,903	77,220	1,287,000	Closed
654 Capp Street	MEDA	7		1,191,677	770,103	125,220	2,087,000	Closed
937 Clay Street 520 Shrader	CCDC	73	3	2,515,255	1,625,445	264,300	4,405,000	Closed
Street	SFHDC	7		1,140,287	736,893	119,820	1,997,000	Closed
70 Belcher Street 1353 Stevenson	SFCLT	5		685,771	443,169	72,060	1,201,000	Closed
Street 3544 Taraval	MEDA	3		1,115,734	721,026	117,240	1,954,000	Closed
Street	MEDA	6		341,458	220,662	35,880	598,000	Closed
270 Turk Street 1382 30th	TNDC	86		4,638,804	2,997,756	487,440	8,124,000	Closed
Avenue 3254-3264 23rd	MEDA	4		383,141	247,599	40,260	671,000	Closed
Street	MEDA	6	5	1,033,510	667,890	108,600	1,810,000	Closed
369 3rd Avenue 2260 Mission	MEDA	12	1	1,847,756	1,194,084	194,160	3,236,000	Closed
Street South Park	MEDA	6	1	825,666	533,574	86,760	1,446,000	Closed
Scattered Sites 1535 Jackson	MHDC	107	2	6,753,788	4,364,532	709,680	11,828,000	Committed
Street* 3158 Mission	CCDC	3		752,897	430,008	84,223	1,267,128	Committed
Street (El Rio) 239 Clayton	MEDA	8	2	2,505,548	1,619,172	263,280	4,388,000	Closed
Street	MEDA	8		1,082,045	699,255	113,700	1,895,000	Committed

The PASS program provides MOHCD's partners with access to low-cost and long-term debt financing that allows them to compete more effectively in the acquisition of at-risk buildings offered in the open market. Due to the speculative nature of potential acquisitions financed by PASS, MOHCD expects that the pipeline will change over time. Since the December 2021 report, despite a global pandemic, the City has continued to make progress to refine the pipeline based on the most updated closings, project



development costs, actual vs. expected rents, operating expenses, household income demographics, project feasibility, and project timing. Proceeds from the first issuance are fully subscribed and demand for new PASS financing remains strong.

\*Jointly financed with 2019A and 2020C Bonds



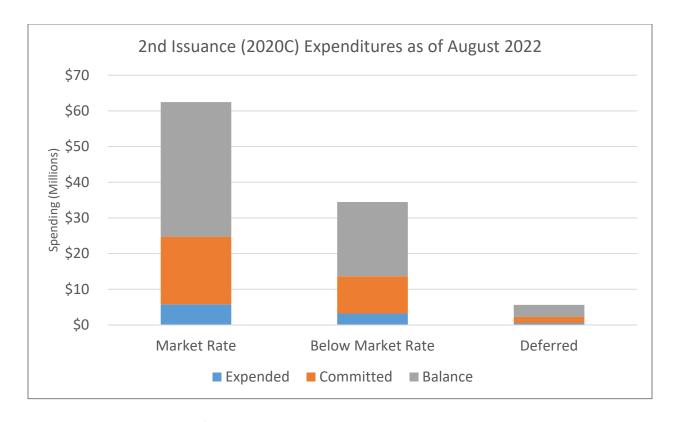
## Second Issuance – Series 2020C

#### Highlights

- November 2020 2<sup>nd</sup> Issuance for the 2016 Affordable Housing bond (Series 2020C) closed for \$101.7 million.
- March 2022 first Series 2020C PASS loan closes for \$8.5 million to preserve 88 residential units and 3 commercial units
- February 2023 2 additional projects close with a total of 24 residential units and \$5.4 million in PASS funds, for a total of \$13.9 million in 2020C funds released

				Below Market	
	2020C		Market Rate	Rate	Deferred
			60.90%	33.60%	5.50%
Maximum Not to Exceed Amount:	102,580,000.00		62,471,220.00	34,466,880.00	5,641,900.00
Sources: Par					
Amount	102,580,000.00	100.0%	62,471,220.00	34,466,880.00	5,641,900.00
Total Sources:	102,580,000.00	100.0%	62,471,220.00	34,466,880.00	5,641,900.00
Uses:					
Project Fund Deposits:					
Project Fund	101,519,782.72	99.0%	61,825,547.68	34,110,646.99	5,583,588.05
CSA Audit Fee	203,039.57	0.2%	123,651.09	68,221.30	11,167.18
Total Project Fund Deposits:	101,722,822.29	99.2%	61,949,198.77	34,178,868.29	5,594,755.23
Cost of Issuance Underwriter's	548,486.71	0.5%	334,028.41	184,291.53	30,166.77
Discount CGOBOC	206,111.00	0.2%	125,521.60	69,253.30	11,336.10
Fee	102,580.00	0.1%	62,471.22	34,466.88	5,641.90
Total Delivery Expense:	857,177.71	0.8%	522,021.23	288,011.71	47,144.77
Additional Proceeds	-	0.0%	-	-	-
Total Uses:	102,580,000.00	100.0%	62,471,220.00	34,466,880.00	5,641,900.00





Figures above include costs of issuance expenditures.

# Second Issuance – Series 2020C Anticipated Pipeline

Project Name	Sponsor	Residential Units	Commercial Units	Market Rate (MR)	Below Market Rate (BMR)	Deferred (D)	Total PASS Loans	Status
Through Line Apartments	CCDC	88	3	5,175,891	2,855,664	467,445	8,499,000	Closed
San Cristina	СНР	58	2	4,886,616	2,696,064	441,320	8,024,000	Committed
53 Columbus								
Street 534 Natoma	SFCLT	21	1	2,579,115	1,422,960	232,925	4,235,000	Refi
Street	SFCLT	5		817,887	451,248	73,865	1,343,000	Refi
168 Sickles	SFHDC/MEDA	12		1,246,623	687,792	112,585	2,047,000	Closed
3329 20th Street	MEDA	10		485,982	268,128	43,890	798,000	Refi
566 Natoma	MEDA	5		521,304	287,616	47,080	856,000	Committed
4326 Irving	MidPen	17		-	-	-	-	Committed
3661 19th St	MEDA	12		2,069,991	1,142,064	186,945	3,399,000	Closed
3225 24th Street	MEDA	6	0	819,714	452,256	74,030	1,346,000	Committed
63 Lapidge Street	MEDA	6		1,019,466	562,464	92,070	1,674,000	Refi
4042 Fulton Street	SFCLT	5		831,894	458,976	75,130	1,366,000	Refi
308 Turk Street	SFCLT	20		2,013,354	1,110,816	181,830	3,306,000	Refi
Pigeon Palace	SFCLT	6		1,070,622	590,688	96,690	1,758,000	Refi
Merry-Go-Round House	SFCLT	14		1,364,769	752,976			Refi
					·	123,255	2,241,000	
344 Precita	SFCLT	5		376,971	207,984	34,045	619,000	Refi
Avenue	MEDA	3	1	421,428	232,512	38,060	692,000	Refi
3329 20th Street	MEDA	10		485,982	268,128	43,890	798,000	Refi
3800 Mission	MEDA	5	1	761,859	420,336	68,805	1,251,000	Refi
1015 Shotwell	MEDA	10		1,478,043	815,472	133,485	2,427,000	Refi
19 Precita	MEDA	3		570,633	314,832	51,535	937,000	Refi
SOMA - TBD	SFHDC	4		416,556	229,824	37,620	684,000	Prospect
936 Geary	Novin/SFHDC	31	2	2,107,749	1,162,896	190,355	3,461,000	Committed
2676 Folsom	MEDA	10		1,357,461	748,944	122,595	2,229,000	Committed
375 14th St	SFHDC	16		1,112,643	613,872	100,485	1,827,000	Committed
1130 Fillbert	SFCLT	4		760,641	419,664	68,695	1,249,000	Prospect
Ambassador Ritz	TNDC	198	5	6,699,000	3,696,000	605,000	11,000,000	Committed

300 Ocean Ave	MEDA	8		1,437,849	793,296	129,855	2,361,000	Prospect
Maria Alicia	MHDC	20	2	411,684	227,136	37,180	676,000	Prospect
1652 Eddy	Bernal	7		873,915	482,160	78,925	1,435,000	Prospect
3434 18th St	MHDC	11		1,431,759	789,936	129,305	2,351,000	Committed

# **Example Project Summaries**

# 60 28th Street



#### **Project Details**

Sponsor Mission Economic Development Agency

Location 60 28<sup>th</sup> Street

Neighborhood Bernal Heights, District 8

Loan Closing Date May 2019 Program Type PASS, SSP

Number of Units 4 one bedrooms

2 two bedrooms

6 total units

Total Bond Funding \$1.02 million
Total Development Cost \$3.21 million

- Households Served: Average rent affordable at 69% AMI, low- and moderate-income families with children, low-income seniors, multigenerational building residents.
- Takeout financing of a SFHAF loan, which funded the acquisition, moderate rehabilitation, and soft-story retrofit.
- Low-cost PASS financing facilitated a more comprehensive rehabilitation, while reducing the SSP subsidy by \$59,000.



#### 4830 Mission Street





#### **Project Details**

Sponsor Mission Economic Development Agency

Location 4830 Mission Street

Neighborhood Outer Mission, District 11

Loan Closing Date July 2019 Program Type PASS, SSP

Number of Units 6 one bedrooms

15 two bedrooms 21 total units

6 commercial units

\$15.52 million

Total Bond Funding \$9.15 million

**Total Development Cost** 

- Households Served: Average AMI of 61%, predominantly Latino and Filipino, including several multigenerational families with children and seniors.
- Takeout financing of a SFHAF loan, which funded the acquisition, and a moderate rehabilitation.
- Low-cost and long-term PASS financing will protect existing residents and local businesses.



## 1201 Powell Street



#### **Project Details**

Sponsor Chinatown Community Development Center (CCDC)

Location 1201 Powell/900 Jackson

Neighborhood Nob Hill, District 3

Loan Closing Date June 2019
Program Type PASS, SSP
Number of Units 13 studios

4 one bedrooms
17 total units

1 commercial unit

Total Bond Funding \$2.1 million
Total Development Cost \$8.1 million

- Households Served: Average AMI of 43%, predominantly low-income Chinese seniors and families at risk of displacement.
- Takeout financing of a loan from Community Housing Capital, Inc. and sponsor financing from CCDC which funded the acquisition and preservation of a four-story building.
- Low-cost and long-term PASS financing allowed CCDC to acquire and rehabilitate the property, remove it from the speculative market, and preserve it as permanently affordable housing for low- and extremely low-income households.
- Low-cost PASS financing reduced the City's SSP subsidy by \$764,000.



## 369 3<sup>rd</sup> Avenue





#### **Project Details**

Sponsor Mission Economic Development Agency (MEDA)

Location 369 3<sup>rd</sup> Avenue
Neighborhood Richmond, District 1

Loan Closing Date July 2021

Program Type PASS, Small Sites
Number of Units 4 one bedrooms

8 two bedrooms
12 total units
1 commercial unit

Total Bond Funding \$3.24 million
Total Development Cost \$8.72 million

- Households Served: Average AMI < 75%, including low- and moderate-income households at risk of displacement.
- Takeout financing of a SFHAF loan, which funded the acquisition and over \$837,000 in crucial repairs and upgrades, of a three-story building.
- Low-cost and long-term PASS financing allowed MEDA to acquire and rehabilitate the property, remove it from the speculative market, and preserve it as permanently affordable housing for 12 households in the Richmond.



## 270 Turk Street



#### **Project Details**

Sponsor Tenderloin Neighborhood Development Corporation (TNDC)

Location 270 Turk Street
Neighborhood Tenderloin, District 6
Loan Closing Date December 2020
Program Type PASS, Big Sites
Number of Units 69 studios

17 junior one bedrooms

Total Bond Funding \$8.1 million
Total Development Cost \$27.1 million

- Households Served: Average AMI < 60%, predominantly low-income individuals and families at risk of displacement, and up to 24 formerly homeless residents.
- Takeout financing of a SFHAF loan, which funded the acquisition and rehabilitation, of a tenstory building.
- Low-cost and long-term PASS financing allowed TNDC to acquire and rehabilitate the property, remove it from the speculative market, and preserve it as permanently affordable housing for low- and extremely low-income households.



# 937 Clay Street



#### **Project Details**

Sponsor Chinatown Community Development Center (CCDC)

Location 937 Clay Street

Neighborhood Chinatown, District 3

Loan Closing Date April 2020
Program Type PASS, Big Sites

Number of Units 71 SROs

1 one bedroom
1 three bedroom
73 total units

Total Bond Funding \$4.4 million
Total Development Cost \$16 million

- Households Served: Average AMI < 60%, predominantly low- and extremely low-income Asian/Pacific Islander individuals and families at risk of displacement.
- Low-cost and long-term PASS financing allowed CCDC to acquire and rehabilitate the property, remove it from the speculative market, and preserve it as permanently affordable housing for low- and extremely low-income households.



#### 2260 Mission Street



#### **Project Details**

Sponsor Mission Economic Development Agency (MEDA)

Location 2260-2262 Mission Street

Neighborhood Mission, District 9
Loan Closing Date August 2021
Program Type PASS, Small Sites

Number of Units 4 studios

2 one bedroom 6 total units

1 commercial unit

Total Bond Funding \$1.45 million
Total Development Cost \$4.18 million

- Households Served: Average AMI < 50%, including very low- and extremely low-income Latino
  individuals, families, and seniors at risk of displacement.</li>
- Commercial unit occupied by a Latinx-owned business.
- Low-cost and long-term PASS financing allowed MEDA to acquire and rehabilitate the property, remove it from the speculative market, and preserve it as permanently affordable housing for very low- and extremely low-income households.



## **Metrics of Success**

The primary metrics of success for the PASS Program are:

- 1. Total amount invested
  - Demand for PASS financing continues to be strong with \$59.1 million invested to date
  - Robust pipeline for remaining funds and future issuances
- 2. Total number of developments, residential units, and commercial units preserved
  - Permanent affordability of at-risk housing stock preserved for
    - 24 projects
    - 432 residential units
    - 29 commercial spaces with local businesses
- 3. Total number of households served by target population
  - o PASS financing is keeping San Franciscans in their homes
    - 609 residents stabilized
    - Household incomes averaging <60% AMI, including seniors, multigenerational families, and people of color.
- 4. Loan performance
  - Strong loan performance leading up to the COVID-19 pandemic
  - No defaults, no delinquencies, no workouts
  - Workouts all completed as of August 2022 from COVID-19 related forbearance program beginning in April 2020. All loans are now performing.
    - Forbearance Terms:
      - 24-month forbearance period extended to March 2022 to facilitate the workout of all COVID-impacted projects
      - Monthly payments are required as financially feasible
      - Forborne loan payments added to, and extending the tail end of the loan term
      - MOHCD monitors monthly performance
    - Financial Impact to City:
      - Prior to approving the COVID-19 forbearance program, City staff determined that 100% forbearance for a period of up to 12 months, would not adversely impact the City budget.
      - All loans have been worked out and are no longer in forbearance as of August 2022

#### The following chart provides:

i) Total Anticipated Units Preserved:



## Total Planned Units to be Preserved as of February 2023

	Total	1 <sup>st</sup> Issuance	2 <sup>nd</sup> Issuance	3 <sup>rd</sup> Issuance
		2019A	2020C	2023X
Par Amount	260,684,550	72,420,000	102,580,000	85,684,550
Projects	82	24	32	4
Residential Units	1,815	435	660	103
Commercial Units	89	28	17	2

