

BY DISTRICT CITY AND COUNTY OF SAN FRANCISCO
JUVENILE PROBATION COMMISSION



PROGRAM COMMITTEE MEETING
Monday, February 26, 2024, 6:00pm-7:00pm

Meeting held in-person with public comment at:
City Hall, #1 Dr. Carlton B. Goodlett Place, Room 421
San Francisco, CA 94102

Commissioners:

Johanna Lacoë, Chair
James Spingola
Manuel Rodriguez

Meeting Minutes

In person meeting only. Comments would have to be from public sitting in audience.

1. Roll Call:

- A. Meeting called to order at 6:00pm.
- B. Members Absent: Manuel Rodriguez (justified absence due to illness).

2. Public Comment on items not on the agenda:

- A. No public comment.
- B. Motion: None

3. Review and Approval of Proposed Updates to the Department's Annual Performance Metrics:

- A. Veronica Martinez, Director of Administrative Services, provides a brief background and mentions the one page summary, prepared by Maria McKee, of the result of the conversation from the Full Commission discussion and Public Hearing meeting from November 2023, which includes three columns: Previous Measures, Initial Proposal, and the Current Proposal.
- B. Chief Miller describes and reviews the proposed updates of the Performance Metrics:
 - i. One key point is that the Performance Measures that will go in this year's budget book are all things that were measured from July 1, 2022 to June 30, 2023.
 - ii. How do we want to measure Diversion? What is the meaningful Diversion Metric? Suggested to remove it from the measures that are going into the current budget because there currently is no data for the whole year yet.
 - iii. What should an ideal Caseload for Probation Officers look like? Proposed to take off the metric right now about average caseload because there is no good answer to this metric yet.
 - iv. Change over time in the percent of juvenile arrests booked into Juvenile Hall versus cited, which then the Commission could set what they think that kind of aspirational goal is or could do it as a target to reflect what is happening. Suggested to add this metric.
 - v. The Department did not propose changes to the metrics for the current budget book. The

Department is open to talking about changes going forward and would need to make sure the items are things that can actually be measured in the data system. The department cannot go back in time at this point and change the system as it was.

- vi. Importance of having at least one performance measure about Racial Equity in the system. Dinky Enty from CJCJ will support drafting that measure, in collaboration with Celina Cuevas and Veronica Martinez from JPD's Racial Equity Task Force.
 - vii. What is the most meaningful way to measure a kid's connection to programs? Some things to consider are: At any given point in time how many kids are connected to an organization?, or At some point was everybody connected because some kids may not always need a connection.
- C. Questions/Comments:
- i. Commissioner Lacoce appreciates the addition of the Youth Juvenile Justice recidivism data, in which it is clearly distinguishable from adult recidivism. Commissioner Lacoce sees that this works for this year and then there is an ongoing conversation about what information needs to be tracked to add the other things in going forward particularly once the new DCYF is implemented.
 1. Chief Miller states that Maria Mckee is in the process of drafting an MOU with the District Attorney's Office to get recidivism data past a young person's 18th birthday. It'll only be for San Francisco.
 - ii. Commissioner Spingola asks, "What is the age group?"
 1. Chief Miller responds, "We want to be able to look for up to two years past any kid's juvenile arrest, so it would never go past up to 20. Although, since we have older kids, kids can be in the juvenile system for up to 25, so 27."
- D. Public Comment:
- i. Margaret Brodtkin asks, "Can we do it for one year?"
 1. Commissioner Lacoce responds, "I think one year is fine but ultimately you'd be interested to see if people desist."
 2. Chief Miller responds, "We could but we'd rather do it for two years. No matter what, we need the District Attorney's Office to agree to give us post 18th birthday data. I'm going to defer back to the commission because I think it's a question of the value of what you think makes the most sense. One reason that we talked about not doing a one year out is that the reality is, most kids still have their case going one year out. The case may not even have been adjudicated in the juvenile system because it takes so long and so many kids are still going through that court process one year after arrest. It felt like you would want to know, once they've gotten through that process and they're being supported by folks then are they reoffending and one year in can still be pretty fresh in the process."
 - ii. Mollie Brown, JJPA:
 1. Asks whether the percentages of the target projections have changed and comments that she feels the target was not aspirational enough.
 1. Chief Miller responds, "Unless the Commission wants to change them."
 2. Regarding the juvenile misdemeanor diversion, she is hoping that the "Program Committee would continue to look at that very closely in terms of the numbers of youth eligible for Diversion versus those actually diverted because now it's being removed from here."
 1. Commissioner Lacoce responds, "It's removed from here because they don't have a full year of data yeah to populate this so it's kind of a temporary removal and it's definitely something that we'll continue to talk about."
 2. Chief Miller responds, "We only have a partial year of data."
- E. Motion:
- i. Commissioner Lacoce moves to approve the proposed updates to the Department's Annual Performance Metrics.
 1. Commissioner Spingola seconds the motion.
 2. Public Comment:
 1. Margaret Brodtkin comments that we need to talk about youth connections to programs. She has been hearing and has been a part of discussions and

conversations regarding this topic for at least three years and would like to move past the conversation stage so that performance measures can be put in place.

2. Hilary Buren, CARC, comments, "I can tell you that the population that CARC has been missing is getting way more connective to services than we've seen previously. It doesn't mean that there's still not a gap but we're working diligently to close that through the CARE pilot that is in collaboration with JPD. The population that are not coming through CARC that are getting connection to services is different than connection to CARC. I also want to highlight that we are making progress there for the future."
3. Commissioner Lacoé asks, "Do we track how many kids are going through the CARE pilot?"
 - i. Hilary Buren responds, "I do. Two weeks ago, 83, as we hit the one year mark."
3. Votes: Yes - Lacoé, Spingola, (Rodriguez, Absent)
4. Motion passes.

4. Discussion of JPD Data Reports from the January and February Juvenile Probation Commission Meetings:

- A. San Francisco Juvenile Probation Department Monthly Statistics Through November 2023 (January 2024):
 - i. Due to time constraint, this item was not discussed in detail. This item was placed on the April 22, 2024 Program Committee Agenda for further questions or comments, if any.
- B. San Francisco Juvenile Probation Department Monthly Statistics Through December 2023 (February 2024):
 - i. Commissioner Lacoé did not see anything too out of the ordinary for this report. Due to time constraint, this item was not discussed in detail. This item was placed on the April 22, 2024 Program Committee Agenda for further questions or comments, if any.
- C. Out-of-County Youth on JPD's Active Caseload (January 2024):
 - i. Commissioner Lacoé presents gaps and issues regarding this topic which were identified during previous Commission meetings.
 1. This includes:
 1. "What should San Francisco's role be in overseeing out of county youth on probation period? Should that be San Francisco's role? Who do we talk to about this? Is it in the best interest of the young people who don't live here to be having their services here?"
 2. Mental health services and the formal handoff between the Department of Public Health and other Counties. Need for Spanish speaking providers.
 - ii. Discussion:
 1. Mollie Brown, JPA comments:
 1. Regarding Out of County Youth's - There is a difference between the kids who are arrested and kids who are based out of the county, and that it is tricky to really get down to the numbers because if we were including the AB12 kids, sometimes they are and sometimes they are not, most of them are out of county. Then there are placement kids.
 - i. Commissioner Lacoé responds, "I think that's separate. They have their own caseload, and they have their own programming. I'm thinking about that separately."
 - ii. Chief Miller reviews slide 7 of the report to show the breakdown of the different categories of Out of County youths Pre and Post Adjudication in AB12 and Placement (in county and out of county).
 2. Regarding Mental Health/formal handoff – Mollie mentions that Mona and Sara from DPH will be coming to JPA and is wondering if the gap is something she should bring up to them when they meet.
 - i. Commissioner Lacoé and Chief Miller agree that this topic should be brought up.

2. Hilary Buren comments:

1. CARC gets a lot of youth's that go to school in San Francisco, but do not live in San Francisco. Something to improve on is not just current enrollment in SFUSD schools, but past enrollment in SFUSD schools. Hilary thinks that that is a way to be able to capture gentrification a little better and to be able to answer questions as to "were you at some point and when did you not enroll?" and "when did you move?". Hilary also thinks that is probably going to give us a little more accurate count of who really does have ties to San Francisco. It is absolutely the measure that CARC uses, "Are they enrolled in SFUSD school or not?"
2. "Something to highlight too is the closure of youth shelters throughout the Bay Area. There are four now remaining in the entire nine counties and Huckleberry House is one of them. The increase in out of county referrals at Huckleberry House is very concerning because that means that we are going to get more young folks that might fit the population of being on probation or whatever they are needing services for since their counties do not have them."
3. Commissioner Lacoé asks, "Do we have any sense of whether they had a pre-existing connection to a CBO here?"
 1. Chief Miller responds, "We would have to really dive deep into it to see. To Hilary's point, whether they previously went to school there, whether they have family here. I would say, if they don't go to school here during the day and we're trying to have them come here for connections after school, come here for court, and to come to meet with Probation, we're pulling them into the City for reasons that will take them out of school, take them away from the opportunity to connect in with their community after school, so we're really pulling them in here."
 4. Chief Miller mentions that there was a discussion with Judge Chan and the Out of County data was reviewed. She also mentions that Adrian Garcia is calling all CBO's and neighboring counties to see if they will take San Francisco Probation kids or not and most neighboring counties response is yes.
 5. Commissioner Spingola comments that a lot of Out of County organizations do not have the capacity or resources to accept youths on San Francisco's caseload.
- iii. Commissioner Lacoé presents suggestions on what the Program Committee might do to address these gaps and issue:
 1. Try to measure the scope of the out of county problem and whether there is any success in meeting the needs of the young people who are here from out of county. Report out on items such as "What is their current experience?, Are they getting connected to programs?, Are they missing their court dates?, Are they not meeting with their Probation Officers?, Do we have data on the San Francisco programs that these young people are participating in?"

D. Public Comment: None

5. Future Meeting Schedule and Agenda Items:

- A. Agenda for April 22, 2024 Program Committee
 - i. Discuss CBO's strengths/weaknesses/gaps/needs/planning for June 12, 2024 meeting.
 - ii. Retain Data Reports discussed in 2/26/2024 Program Committee Meeting for next meeting in case there are further questions or comments.
- B. Plan for June 12, 2024 Full Commission Meeting: "CBO strengths/weaknesses/gaps/needs."
 - i. Due to Commissioner Rodriguez's absence and because he will be leading this conversation, this item has been postponed to be discussed during the next Program Committee meeting.
- C. Plan for July 10, 2024 Full Commission Meeting: "Program Committee Topic/ Potentially a Juvenile Justice Expert."
 - i. Chief Miller explains that the goal is for the Program Committee to develop the agenda for the July 10th meeting. Chief Miller will be out of town. The Program Committee can invite experts to

discuss relevant topics such as supervision probation or transformation initiatives.

D. Public Comment:

- i. Margaret Brodtkin suggested for the Program Committee to reach out to invite community to ensure an effective turnout for the CBO conversation.

6. Review and Approval of the Program Committee Meeting Minutes for November 27, 2023:

- i. Public Comment: None
- ii. Commissioner Lacoë motions to approve the November 27, 2023 Meeting Minutes. Commissioner Spingola seconds.
 1. Votes: Yes - Lacoë, Spingola, (Rodriguez, Absent)
 2. Motion passes. November 27, 2023 minutes are approved.

7. Adjournment:

- A. Meeting adjourned at 6:56pm.