2016 PUBLIC HEALTH & SAFETY BOND

Quarterly Update





SAN FRANCISCO DEPARTMENT OF PUBLIC HEALTH

Full Health Commission (Virtual)
June 15, 2021

Topics & Presenters

- Bond Overview Mark Primeau (DPH)
- Budget/Bond Sales and Bond Component Budget
 - Mark Primeau (DPH)
- Historical Costs and Bond Program Impacts
 - Mark Primeau/Terry Saltz (DPH)
- COVID-19 Impacts and Strategies to Manage Budget Challenges;
 Project Updates
 - Terry Saltz (DPH) / Joe Chin (SF Public Works)
- Coordination w/ UCSF Research Center Project
 - Mark Primeau (DPH)/Alicia Murasaki, (UCSF)

1st and 3rd Bond Sales Budget and Allocation

	Public Health and Safety Components/Projects	Bond Authorization	Original Bond Budget	1st Bond Sale	3rd Bond Sale
1	ZSFG Building 5 Seismic Upgrade and Outpatient Improvements Program (DPH)	\$222,000,000	\$218,723,000	\$112,055,942	\$107,680,514
2	Southeast Health Center Renovation (Phase 1) and New Addition (Phase 2) Program (DPH)	\$30,000,000	\$29,700,000	\$18,239,644	\$11,599,626
3	Community Health Centers Improvement Program (Various Locations) (DPH)	\$20,000,000	\$19,800,000	\$16,185,710	\$3,710,291
	Oversight, Accountability, and Cost of Issuance*	\$0	\$3,777,000	\$1,327,691	\$841,719
	Total	\$272,000,000	\$272,000,000	\$147,808,987	\$123,832,150

^{* \$3.7}M is an estimated amount allocated for General Obligation bond related costs (oversight, accountability, COI, etc.). The amounts listed under 1st and 3rd Bond Sales are actual amounts.

Bond Sales

	1st Bond Sale	3rd Bond Sale	Total
	Jan-17	0ct-20	
Sale Amount			
(All PHS components)	\$173.1 M	\$126.9 M	\$300.0 M ³
% Rate	2.99%	2.53%	
Budget			
(DPH components only)	\$148.0 M	\$124.0 M	\$272.0 M ²
Expended/Encumbered	\$134.1 M ¹	\$5.1 M ¹	\$139.2 M ¹
% Expended/Encumbered	90%	3%	50%

^{1.} PeopleSoft financial data as of 3-31-2021. Financial data are subject to revision based on ongoing Public Works labor and non-labor clean-up effort).

^{2.} The Budget numbers indicated are only showing the DPH portion of the bond, totaling to \$272 M

^{3.} The Total Sale Amount does not include 2nd Bond Sale amount because it did not include any DPH components

Project Budget: ZSFG Building 5

Total Budget: \$222 Million

	Bond Budget	Other Fund Sources ⁵	Bond Expended as of 3/31/2021 ³	% Expended/ Budget	Bond Encumbered as of 3/31/2021 ^{3, 4}	% Bond Expended+ Encumbered/ Budget	Bond Forecast
Purchase, Construction, & Mobilization	\$140,336,852	\$11,400,000	\$22,475,466	16.0%	\$4,436,362	17.7%	\$140,336,852
Project Control	\$61,075,172	\$0	\$49,644,419	81.3%	\$5,503,837	90.3%	\$61,075,172
Other Program Costs ²	\$5,000,000	\$0	\$0	0.0%	\$0	0.0%	\$5,000,000
Finance Costs ¹	\$4,187,977	\$0	\$1,327,691	31.7%	\$0	31.7%	\$4,187,977
Total	\$210,600,000	\$11,400,000	\$73,447,576	34.9%	\$9,940,199	37.6%	\$210,600,000

- 1. Finance Costs include Underwriter's discount, cost of issuance, GO oversight committee fee, Controller's audit fees, totaling \$1,327,691.

 Because the total Finance costs for the 1st sale include all 3 agencies and 3rd sale includes 2 agencies, DPH has segregated out it's portion of the finance costs.
- 2. Other Program costs include Project Contingency
- 3. PeopleSoft financial data as of 3-31-2021. Financial data are subject to revision based on ongoing Public Works labor and non-labor clean-up effort.
- 4. \$16.3M has been reallocated from Building 5 component to fund CHC Projects
- 5. Other Fund Sources include \$11.4M (2020 HR Bond); capital campaign, SFGH Foundation (\$TBD); bond interest earnings, etc.

Project Budget: Community Health Centers

Total Budget: \$50 Million

	Bond Budget	Other Fund Sources ⁵	Bond Expended as of 3/31/2021 ³	% Expended/ Budget	Bond Encumbered as of 3/31/2021 ^{3, 4}	% Bond Expended+ Encumbered/ Budget	Bond Forecast
Purchase, Construction, & Mobilization	\$36,360,202	\$7,215,000	\$17,185,510	39.4%	\$20,014,689	85.4%	\$36,360,202
Project Control	\$12,639,798	\$7,215,000	\$16,829,919	84.8%	\$921,480	89.4%	\$12,639,798
Other Program Costs ²	\$500,000	\$0	\$0	0.0%	\$0	0.0%	\$500,000
Finance Costs ¹	\$500,000	\$0	\$841,719	168.3%	\$0	168.3%	\$500,000
Total	\$50,000,000	\$14,430,000	\$34,857,149	69.7%	\$20,936,168	86.6%	\$50,000,000

- 1. Finance Costs include Underwriter's discount, cost of issuance, GO oversight committee fee, Controller's audit fees, totaling \$841,719. Because the total Finance costs for the 1st sale include all 3 agencies, DPH has segregated out it's portion of finance.
- 2. Other Program Cost include Project Contingency
- 3. PeopleSoft financial data as of 3-31-2021. Financial data are subject to revision based on ongoing Public Works labor and non-labor clean-up effort.
- 4. \$16.3M has been allocated from ZSFG Building 5 Component to CHC Projects
- 5. Other Fund Sources includes FEMA (\$1.6M), PUC (\$750K), Mayor's Budget Office (\$1.8M), MHSA (\$3.2M), OCII (\$2M), program contingency (\$2.5M), bond interest earnings (\$TBD), etc.

HISTORICAL PROJECT COSTS ON ZSFG CAMPUS

Historical Cost Data

2008 SFGH Rebuild Project (Bids in 2009)

Type: New Construction

Size: 538,220 sq ft

Construction Cost: \$682,524,880

Constrn Cost per Sq. Ft: \$1,268

ZSFG Rehabilitation Department (Bid in 2017)

Type: Tenant Improvement

Size: 12,800 sq ft

Construction Cost: \$12,400,000

Constrn Cost per Sq. Ft: \$969

Current Cost Data (based on preliminary bid pricing)

ZSFG Dialysis Relocation (Bidding in 2021)

Type: Tenant Improvement

Size: 11,257 sq ft

Construction Estimate: \$9.3M

Constrn Cost per Sq. Ft: \$826

Prelim Costs (based on bids): \$14.4M

Constrn Cost per Sq. Ft: \$1,279 sq ft

ZSFG Public Health Lab (Bidding in 2021)

Type: Tenant Improvement

Size: 15,421 sq ft

Construction Estimate: \$13.0M

Constrn Cost per Sq. Ft: \$843

Prelim Costs (based on bids): \$19.8M

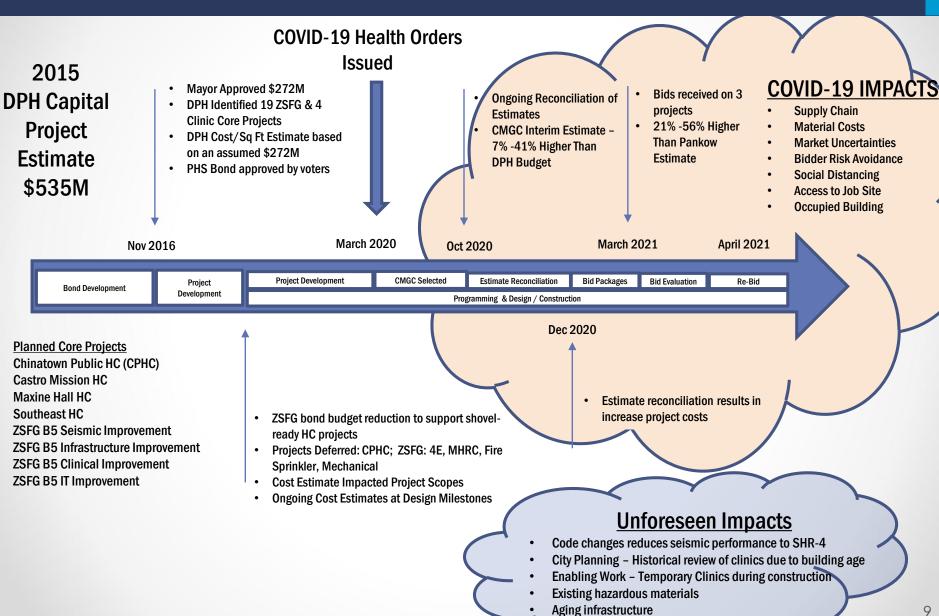
Constrn Cost per Sq. Ft: \$1,284 sq ft

CURRENT CONSTRUCTION COSTS SUMMARY

	DPH Budget	City Cost	Pankow	Actual Bid	Delta	Delta
		Estimate	Budget	Prices*	(Bid vs Budget)	(%)
P1 - Seismic Upgrade	18,930,538	19,309,120	19,693,108	22,880,785	3,950,247	21%
P2 - Dialysis	9,300,000	10,213,549	10,553,205	14,406,526	5,106,526	55%
P3 - Public Health Lab	13,000,000	14,999,920	15,620,474	19,828,148	6,828,148	53%
	41,230,538	44,522,589	45,866,787	57,115,459	15,884,921	39%

^{*}Bid pricing for some trade scopes are still subject to change pending final negotiation and completion of bidding

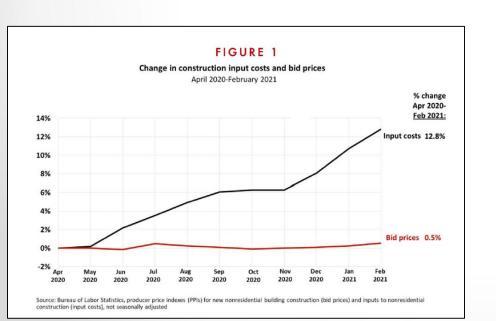
BOND PROGRAM IMPACTS

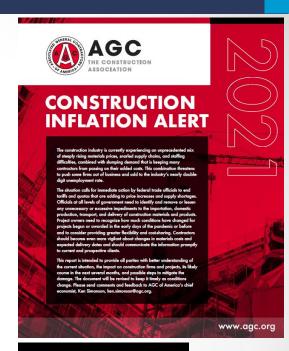


COVID-19 IMPACTS ON PROJECT COSTS

Cost Driver #1 – Unprecedented material cost escalation

- Since April 2020, material prices (contractor input costs) have steadily increased by nearly 13%.
- Diesel fuel PPI (producer price index) has increased more than 114% between April 2020 and Feb 2021
- Examples: Lumber and plywood 62%; copper 37%; steel mill products – 20%
- Production cannot keep up with demand due to factory shutdowns and material shortage





12.8%

Input costs for general contractors have soared nearly 13% from April 2020 to February 2021

12.9%

In the past price inflation, materials costs experienced an annual growth rate increase of 12.9% in September 2008

COVID-19 IMPACTS ON PROJECT COSTS

Cost Driver #2 – Construction market shifting to residential construction

- Residential construction has increased by 21% since April 2020
- Contractors appear to be shifting project portfolios to residential projects during this volatile economy.
- Premium price to attract Contractors to commercial projects, especially hospital construction projects.

Residential construction spending jumped 21% from January 2020 to January 2021

Cost Driver #3 – Construction in Building 5 is challenging

- OSHPD jurisdiction
- Building is occupied and all construction work requires detailed infection control procedures to be setup
- Active clinical operations require close coordination and communication between project and hospital operations
- Proximity to COVID-19 testing and patients has intimidated contractors
- Bond projects are complex and challenging (scope, schedule, coordination) (e.g. Seismic Upgrade (200+ locations), Public Health Lab, etc.)
- Enabling projects are required to support main tenant improvement project

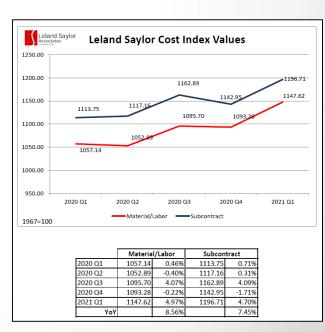
COVID-19 IMPACTS ON PROJECT COSTS

Cost Driver #4 – COVID-19 Health Order Cost Impacts

- Additional hand washing cleaning stations
- Additional staff to monitor and enforcement of health ordinance requirements
- More frequent cleaning of shared spaces
- Lost productivity due to social distancing
- Re-sequencing of construction activities to maintain social distancing
- Cost of Personal Protective Equipment (PPE)

Cost Driver #5 – Challenging Bid Environment

- Many pre-qualified subcontractors have withdrawn from bidding on the project
- Limited pool of subcontractors that are experienced with OSHPDwork
- COVID-19 impacting material/labor cost (avg. 8.56%) and subcontractor cost (avg. 7.45%)
- Premium cost to attract qualified contractors to work in a high-risk project environment



STRATEGIES TO MANAGE BUDGET CHALLENGES

Costs and Risk Management

- Wave 1 Rebidding 10 of the trade packages
 - ☐ Clarify scope to better align design scope with bid pricing
 - ☐ Modify trade package documents to avoid subcontractor's higher pricing based on "assumed" risks. Pankow Builders and DPH/DPW will actively manage the risks.
 - ☐ More direct outreach by Pankow Builders to the pre-qualified subcontractors to submit bids to allow for competitive pricing and create a larger trade partner bidding pool.
 - Re-package bid packages into smaller bid packages to allow for targeted negotiation for discrete scopes and self-perform work by Pankow Builders
 - ☐ Educate trade contractors on the LBE requirements
- Create early demolition packages to avoid unforeseen conditions during construction (e.g. Psychiatric Emergency Services)
- Incorporate lessons learned from current projects
- Experts is forecasting a slow recovery in upcoming 2021 for the construction industry
- Utilize alternate funding sources to supplement bond funding
 - (e.g. \$11.4M from 2020 Health & Recovery Bond, FEMA (\$1.6M), Mayor's Office (\$1.8M), PUC (\$750K), MHSA (\$3.2M), OCII (\$2M), program contingencies (\$2.5M), 2016 interest earnings (\$TBD), capital campaign/ZSFG Foundation (\$TBD))

ZSFG Building 5 – Project Updates

Projects in Bidding/Construction:

- 6H Surge Space
 - Ward 2C-Go live on April 22. 6H-targeted to be completed by July 2021 pending testing air balance and fire alarm testing and approval.
- Rehabilitation Department Relocation
 - Ward 3G-targeted to be completed by July 2021, pending testing air balance and fire alarm shop drawing revision approval.
- Dialysis and Public Health Laboratory (PHL)
 - Ongoing early scopes. Main scopes to start pending completion of trade package bidding
- Seismic Upgrade (SU)
 - Proceeding with sawcutting scopes while other trade contractors being onboarded
- CM/GC Contract (8 projects)
 - Wave 1 (Seismic, Dialysis, and PHL) Bids for 24 trade packages due on March 1. Rebidding for 10 trade packages completed in May.
 - ☐ Wave 2 (Clinical Lab) Started bidding on June 3, 2021
 - ☐ Wave 3 (IT Infrast & PES Early Demo) Started bidding by 3Q, 2021

Projects in Design:

- Family Health Center Preparing for submittal to OSHPD by June 2021
- Psychiatric Emergency Services (PES) 100% DD drawings by 2nd Q, 2021
- Building 80/90 Specialty Services 100% CD drawings by 2nd Q, 2021









Community Health Centers – Project Update

Southeast Health Center (District 10 – Walton)

Steel topping out event on March 26





Maxine Hall Health Center (District 5 – Preston)

 Targeting to achieve Substantial Completion for building renovation by June 2021.

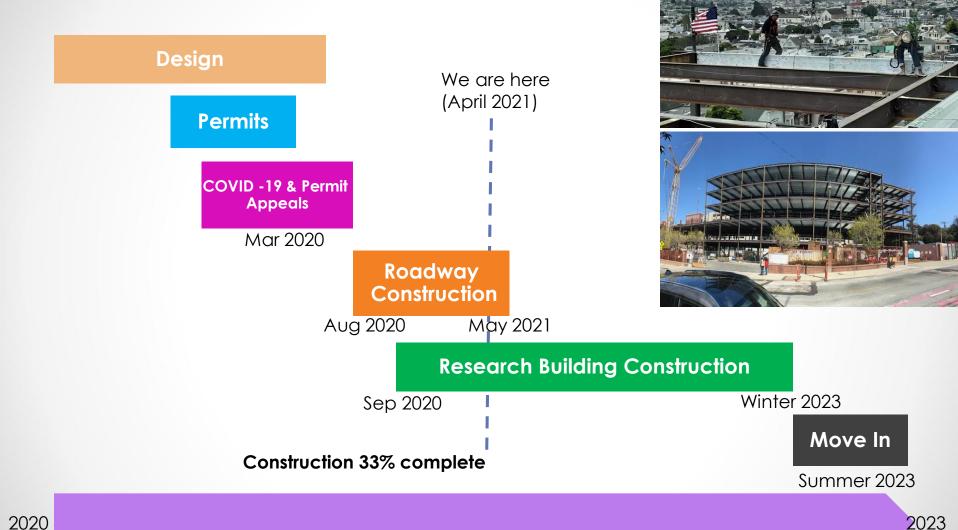


Castro Mission Health Center (District 8 – Mandelman)

- NTP issued on 1/11/2021
- Haz mat abatement and demolition completed on 1st and 2nd floor



UCSF Research and Academic Building



16

Questions?



San Francisco Department of Public Health

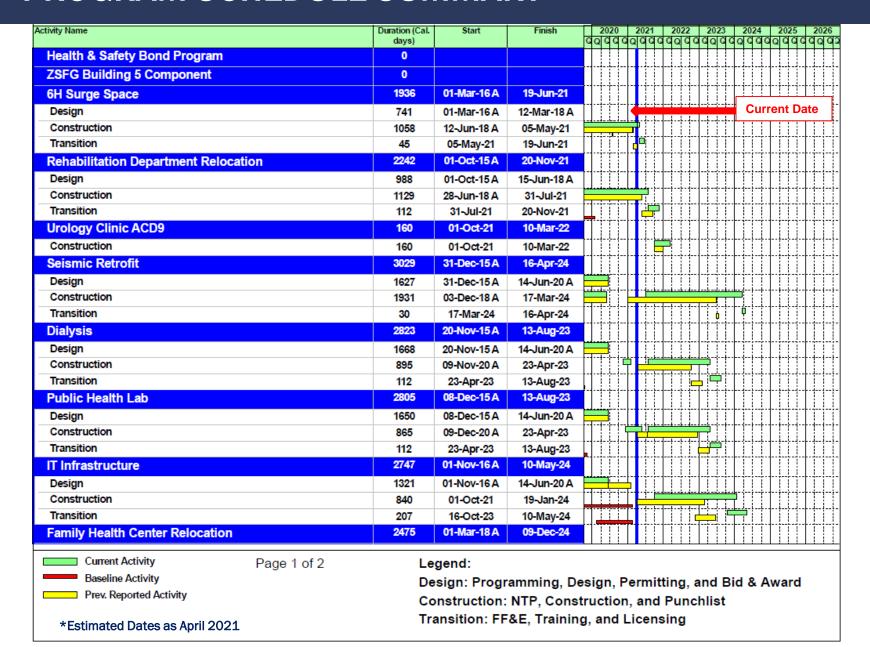
Bond Component Budget Details

Appendix

Other Potential Supplemental Fund Sources

FUND SOURCE TYPE	FUND SOURCE DESCRIPTION
Α	2016 BOND PROGRAM CONTINGENCY - \$5 M
В	CAL OES/FEMA HAZARD MITIGATION GRANT: \$ 1.63 M (Castro Mission HC)
С	BOND INTEREST EARNINGS: \$3.5M - \$5M (DEPENDENT ON MARKET CONDITIONS OF 2ND SALE)
D	DONOR- PHILANTHROPHY: \$ TBD
E	PUC ENERGY GRANT DOLLARS: TBD, \$500,000 TARGET
F	2020 HEALTH AND RECOVERY BOND PROGRAM (\$11.4M for PES Project)
G	REIMBURSEMENT OF BOND ELIGIBLE EXPENSES APPLIED TO A FUTURE DPH BOND: \$500,000 - \$1,500,000 (e.g. Chinatown Public HC)
Н	DPH REVENUE/SAVINGS -APPROVED BY MBO FOR USE ON CAPITAL: \$ TBD
I	MHSA & OCII funding and PUC funding (Southeast HC): \$3-\$6.25M

PROGRAM SCHEDULE SUMMARY



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